#### City and Borough of Juneau

Assembly Finance Committee Meeting Wednesday, October 2, 2019 5:30 p.m. Assembly Chambers

**Supplemental Meeting Packet – For Distribution During Meeting** 

## **Fiscal Sustainability Overview**

- A. Fiscal Sustainability Process Description & Timeline (pg. 2)
- **B.** 15-Year Fund Balance History & Projection (pg. 3)
- C. Sustainable Budget Issue Paper (AFC 6/12/19) (pgs. 4-5)
- **D. Bob's Final Rubik Cube** (pgs. 6-9)
- **E. 10-Year Revenue** (**2011 2020**) (pgs. 10-13)
- F. Property & Sales Tax Dashboard (pg. 14)
- **G. CBJ Assembly Control by Revenue Category** (pg. 15)
- H. CBJ Revenue Detail (pgs. 16-23)
- I. CBJ Real Per Capita Spending (pg. 24)
- J. CBJ Bonding Capacity Analysis (pgs. 25-49)
- K. Tax Exemption Review Committee (TERC) Report (pgs. 50-59)
- L. Minutes of 2/11/15 TERC Report Review (pgs. 60-65)

## City and Borough of Juneau ASSEMBLY FINANCE COMMITTEE

#### Financial Sustainability Review Proposed for Oct / Nov 2019 August 21, 2019

#### **Background:**

At the conclusion of the FY20 budget process there was general agreement by the Assembly that it was time to review the fiscal sustainability of the CBJ operating and capital budgets. Factors impacting this decision included use of one time savings for ongoing operational costs, increased staffing for public safety, increases in employee wages and benefits, as well as the potential impact of adding childcare as an ongoing expense and desired capital project investments.

#### Goals:

To provide budget direction to the City Manager in advance of the FY21/22 budget development and to provide direction to the City Attorney if needed to draft necessary ordinances related to revenue or expense changes.

#### **Process:**

Meeting 1: Overview of Revenue Sources, Debt Capacity and CIP spending

Meeting 2: Overview of all CBJ Programs & Services to include revenue, expense, staffing and use

details.

Homework: Individual Assembly members prioritize programs and services and send results to staff.

Staff will provide an aggregate of the scoring at the third meeting as a starting place for

the discussion.

Meeting 3: Assembly members review/discuss aggregate results. Review/Discuss revenue options

and begin to look at how to bring revenues and expenses into balance. Committee flags

additional items that need more information/explanation.

Meeting 4 - 6: Continuation of discussion at meeting three. Assembly flags items for action in keeping

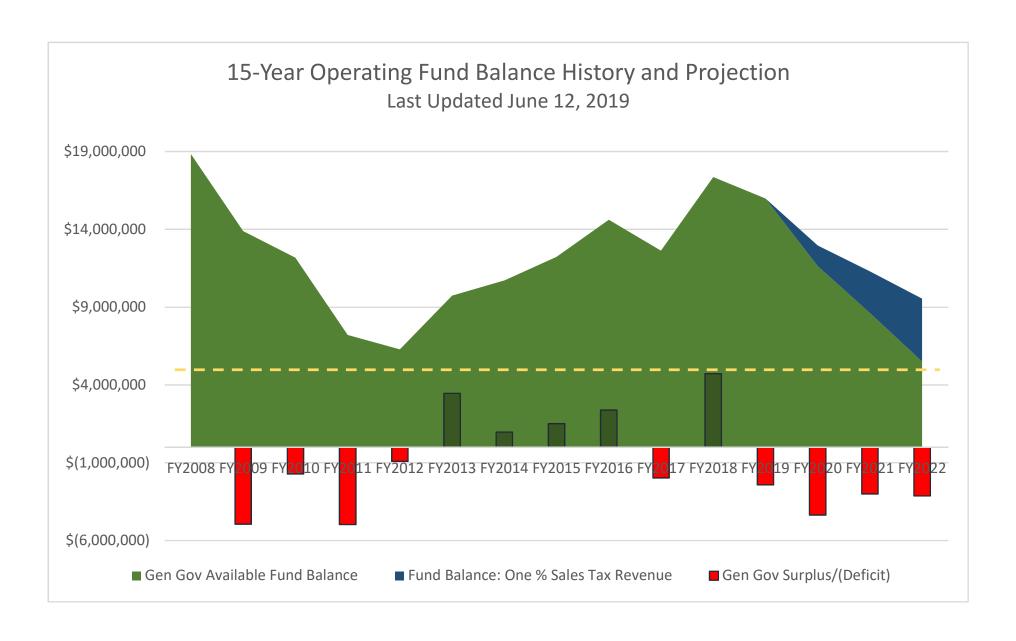
with the goals above.

#### **Proposed Time Line:**

Time lines were developed with the assumption that action items would be flagged prior to the December 7<sup>th</sup> retreat in order to provide clear direction to the Manager for the FY21/22 budget preparation.

- 1. Wednesday, October 2<sup>nd</sup>, 5:30 7:00 (Mayor Weldon will Chair, L. Jones by phone)
- 2. Wednesday, October 9<sup>th</sup>, 5:30 7:00
- 3. Saturday, November 2<sup>nd</sup>, 8:00 12:00
- 4. Wednesday, November 6<sup>th</sup>, 5:30 7:00 (in place or in addition to regular AFC)
- 5. Wednesday, November 13<sup>th</sup>, 5:30 7:00 (If needed)
- 6. Wednesday, December 4<sup>th</sup>, 5:30 7:00 (If needed)

Note: It is possible to begin this process earlier in the calendar year, however, education and decision making sessions would span the election and might create duplication of efforts.

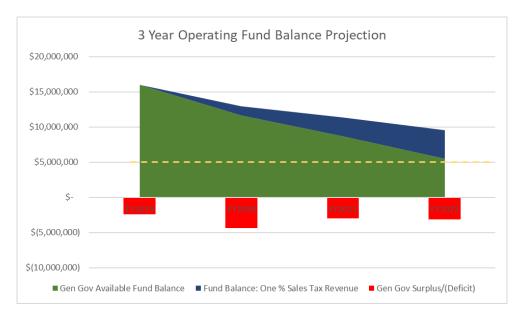


#### City and Borough of Juneau ASSEMBLY FINANCE COMMITTEE June 12, 2019

#### Building a Sustainable Budget in FY2021 and Beyond

#### Issue:

The available general fund balance (inclusive of uncommitted Sales Tax funds) is projected to be approximately \$16 million—a healthy amount. CBJ staff have advised that the available general fund balance should remain above \$5 million for the purpose of sound financial management. The FY2020 budget causes a total draw of \$4.4 million (including \$1.6 million of one time funding) on that fund balance. Looking forward and including expected negotiated labor agreements, draws on fund balance of approximately \$3 million are projected in each of FY2021 and FY2022—even after accounting for 1% annual revenue growth. Cumulatively, these deficits reduce the general fund balance from \$16 million to \$5.5 million. Separately, annual unexpected voter approved 1% sales tax receipts designated for capital projects are expected to produce surpluses of \$1.3 million per year—or \$4 million cumulatively by the end of FY2022. Including the balance of the voter approved 1% sales tax, the total projected FY2022 available fund balance is \$9.5 million. These figures are summarized in the following chart:



The result of FY2020 budget actions, labor negotiations currently underway, and modestly projected increases for costs and revenues result in a general fund balance at the bottom of the acceptable range. That notwithstanding, there are significant near-term demands on General Government and Sales Tax funds, including:

School Bond Debt Reimbursement \$11-23 million
Major School Maintenance \$15-40 million

New City Hall
Centennial Hall
New JACC
\$5-10 million
\$17-21 million
\$2-7 million

- Child Care \$1-2 million annually

However, without implementing changes to expenditures or revenues in FY2021 and FY2022, there is only \$4 million of projected available savings to support these capital investments and new programs. CBJ does have additional bond debt capacity for some of the capital infrastructure needs.

#### Recommendation:

Because CBJ's budget path has become unsustainable, staff recommends that the Assembly Finance Committee commit committee time to a thorough budget review in August and September of 2019. Staff recommend that both expenditure reduction and revenue options be considered during this review. A return to the Priority Driving Budget (PDB) process that the Assembly used in 2018 is one option for a process. The results of that budget review will inform the direction that the Assembly gives to the Manager in December 2019 for the staff development of the FY2021/2022 budget.

#### 

	One-Tim	e Costs	Rec	urring Costs		
Potential Expenses	CIPs &	Grants	Operating Budget		Comment	
	Low Estimate	High Estimate		_		
<b>Current Operating Budget Status</b>						
Budgeted (Deficit) Surplus			\$	(2,412,000)	Based on FY20 Operating Budget & other approved costs.	
Projected Lapse				1,000,000	Based on FY20 Operating Budget & other approved costs.	
Wage Negotiations/Health Care Costs				(1,500,000)	Based on FY20 Operating Budget & other approved costs.	
Operating portion of mill rate increase 0.1.				(500,000)	Intial budget allocated this revenue to fund operating budget. If assembly chooses to restrict this funding to cover SCDR veto or other CIPs.	
				(3,412,000)		
School Debt Reimbursement	(3,700,000)	(3,700,000) *				
Additional Projects/Programs						
JACC	(4,500,000)	(7,500,000)				
Centennial Hall	(5,000,000)	(15,000,000) *				
School Major Maintenance	(11,000,000)	(46,000,000) *			Low # assumes 1 school and 2 roof renovations with 50% state share. High # is 2 Schools & 5 roof renovations with no state share.	
Parking	(5,000,000)	(5,000,000)			CBJ contributing about 1/3 of cost to expand SOB North Garage.	
New City Hall	(5,000,000)	(8,000,000) *			Only costs not funded by reallocating rent funds.	
Early Childhood Programs	,	• • • • •		(1,000,000)	Placeholder	
Waste Management Program to General Fund				(600,000)	Recycle program better as a GG program versus Enterprise. Propose MVRT fee increase would cover \$400,000.	
Total Need/Deficit	\$ (34,200,000)	(85,200,000)	\$	(5,012,000)		

#### Notes -

Schedue includes projects and programs most recently discussed between assembly and staff.

<sup>\*</sup> Project eligilbe for bond debt.

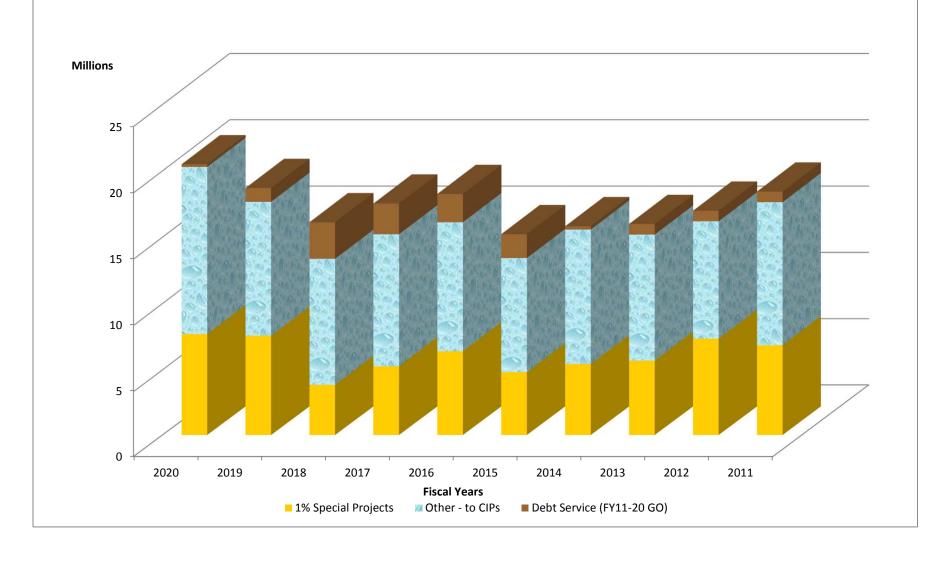
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Potential Funding Sources	One-Time Funding	Recurring Fun	ds Comment
Sales Tax	<u>Estimate</u>	Estimate	
Additional 1% Sales Tax (4 Years)	\$ 4,000,000		1% voter approved program FY19 - 23 bringing in more revenue than the voters allocated to specific CIPs.
Current Fund Balance	4,000,000		Only if FY21 operating budget revenues & expenditures balanced.
Program Reduction / Reallocation			
Reduce Sales Tax funding to CIPs		1,500,	Dollars allocated to CIPs increased significantly over the years. See attached graph.
Budget Reductions / Reallocations	4,000,000	1,500,	Assembly budget sustainability process cost reductions/reallocations effort.
Additional taxes/Tax transfers			
Change sales tax exemptions		1,000,	O00 Review exemptions including: On-Board Sales Tax, Non-Profit Sales and Government Sales.
Motor Vehicle Registration Tax (MVRT)		400,	Increase from \$45 - \$90 biannually. Unchanged for 20 years.
Bond Debt Proceeds			
Go Bond Debt Capacity through FY22	28,000,000		Debt capacity was estimated assuming, that over the next 3 years, you could increase P-Tax debt service mill rate by .4 mills & issue 20 yr. bonds. Objective is not to exceed recent peak debt mill rate of 1.5 mills. See attached schedule.
Allocate 5% increase in Hotel Tax to debt service.	12,500,000	(1,000,	Assumes 15 year GO Bonds with debt service paid by Hotel Tax. Does not impact property tax mill rate to pay debt.
Total Funding Sources	\$ 52,500,000	\$ 3,400,	000

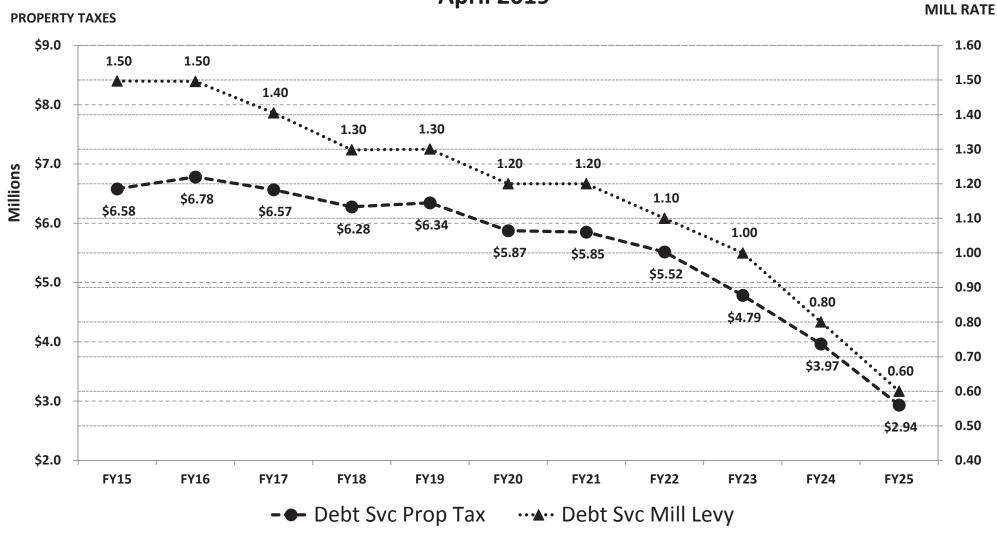
#### Notes -

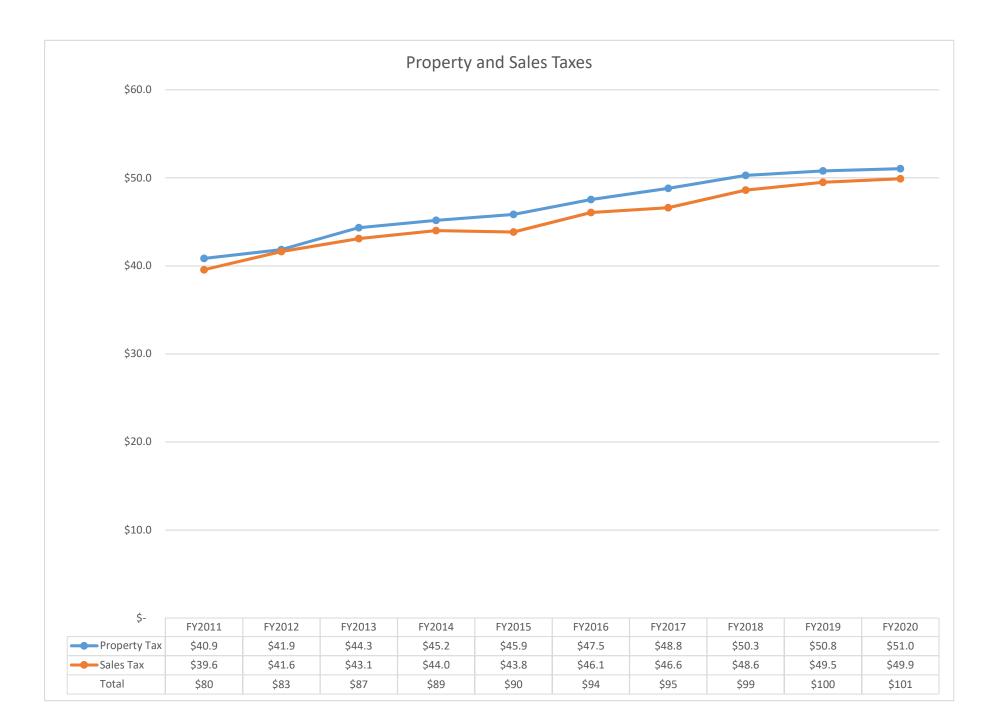
Numerous times during the last decade a portion of sales tax annual revenue or fund balance has been allocated to pay GO Bond debt service.

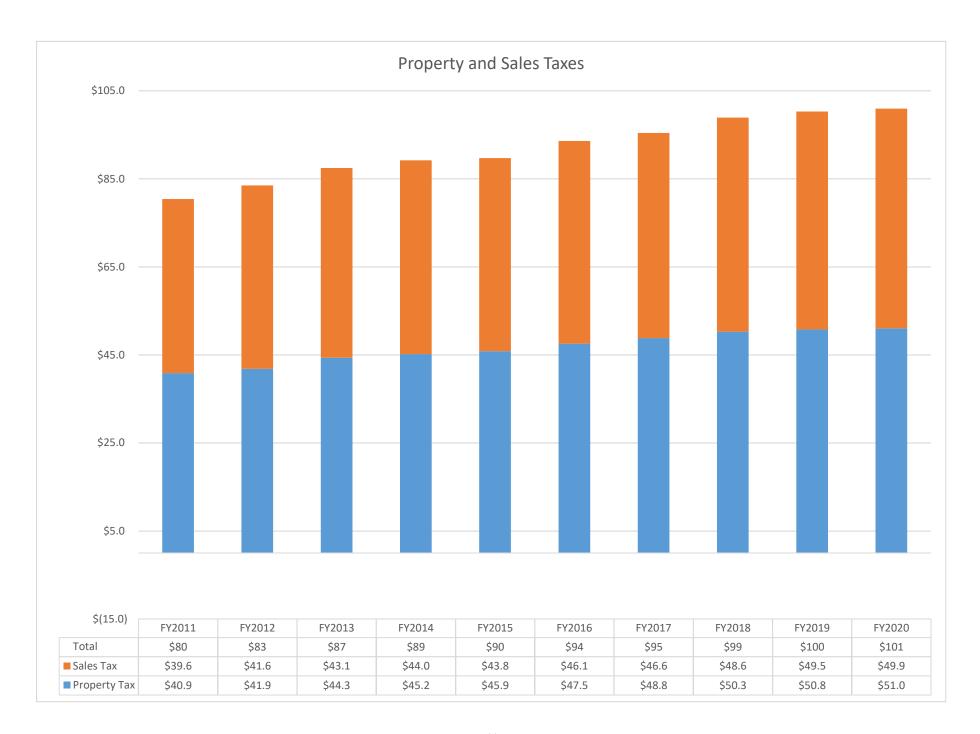


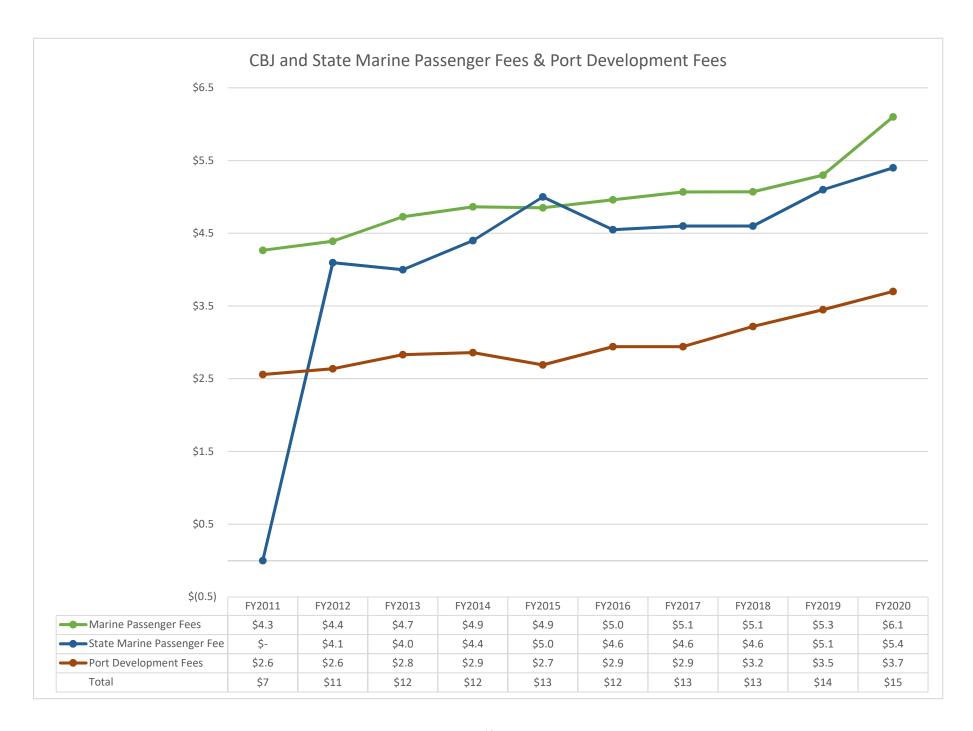


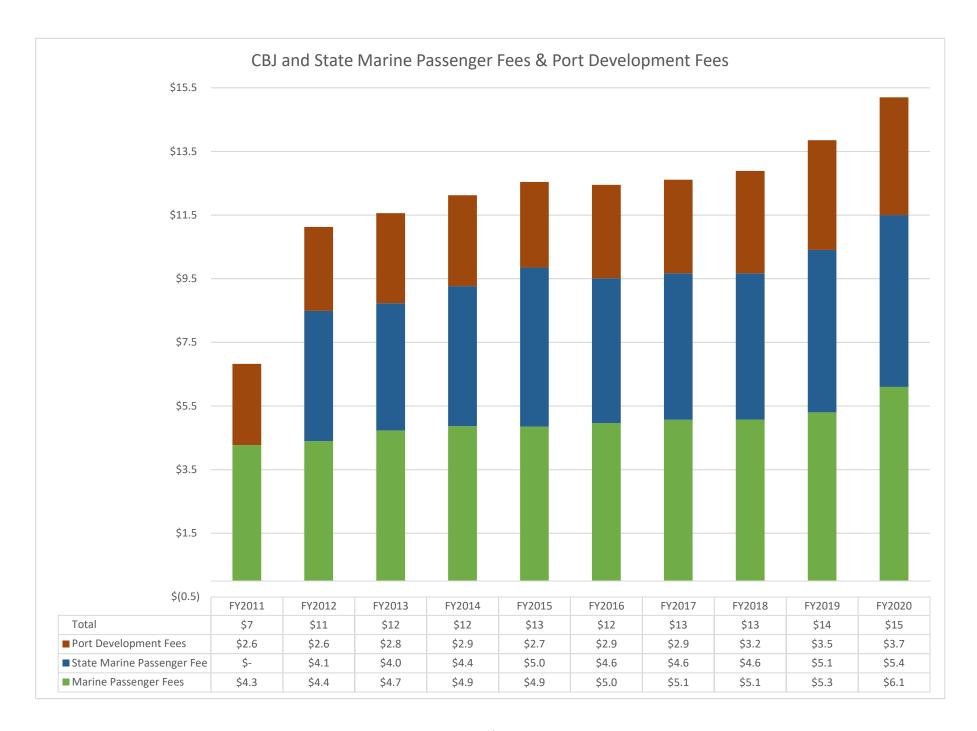
## City and Borough of Juneau Debt Service Mill Levy & Property Tax Revenue April 2019











#### **Property Tax**

Optional Exemptions	Tax/Exmpt?	_ P	roperty Value	٦	Tax Revenue
Taxable Real	Taxable	\$	4,633,406,379	\$	48,142,255
Taxable BPP	Taxable	\$	371,285,044	\$	3,857,745
BPP - Standard	Exempt	\$	48,763,017	\$	-
Community Purpose	Exempt	\$	13,807,348	\$	-
BPP - Medical Aircraft	Exempt	\$	9,204,978	\$	-
BPP - Community Purpose	Exempt	\$	4,043,408	\$	-
BPP - Export Manufacturing	Exempt	\$	2,333,376	\$	-
Subdivision	Exempt	\$	849,700	\$	-

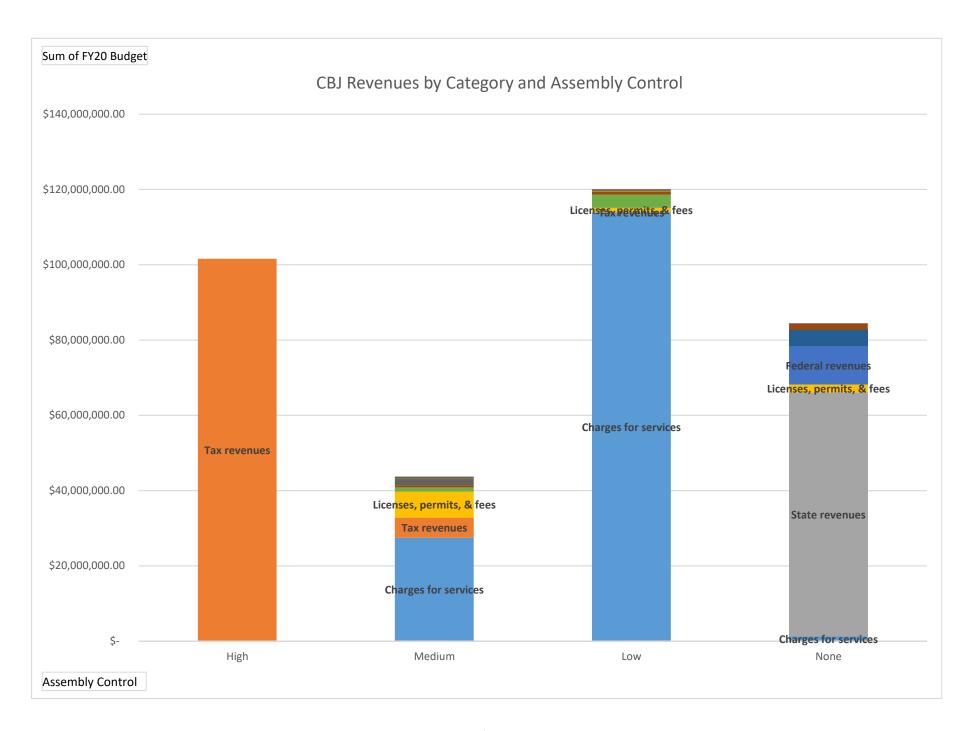
		Mill Rate				
	10.66					
		Property Tax				
Status Quo	\$	52,000,000				
As Adjusted	\$	52,000,000				
Net Change	\$	-				

#### **Sales Tax**

Optional Exemptions	Tax/Exmpt?	Sales Activity	Tax Revenue
Taxable Food	Taxable	\$ 120,820,548	\$ 6,041,027
Taxable Non-food	Taxable	\$ 879,179,452	\$ 43,958,973
Goods Sold Out of Borough	Exempt	\$ 525,918,922	\$ -
Sales for Resale - Goods	Exempt	\$ 221,215,690	\$ -
Medical and Rx Drugs	Exempt	\$ 157,078,481	\$ - \$ -
Construction Material/Services	Exempt	\$ 79,898,938	
Single Item Exemption "Cap"	Exempt	\$ 68,710,726 \$ 54,289,093 \$ 27,132,733	\$ - \$ -
Single Service Exemption "Cap"	Exempt	\$ 54,289,093	\$ -
Sales by Non Profit Organizations	Exempt	\$ 27,132,733	\$ -
Sales to Non Profit Organizations	Exempt	\$ 24,986,893 \$ 24,661,863	\$ - \$ -
Resale of Services	Exempt	\$ 24,661,863	
Senior Citizens	Exempt	\$ 19,270,346 \$ 16,299,535 \$ 12,728,701	\$ - \$ -
Residential Rentals	Exempt	\$ 16,299,535	\$ -
Onboard Cruise Ships	Exempt	\$ 12,728,701	\$ -
Aviation Fuel	Exempt	\$ 10,963,986	\$ - \$ -
Related Party Transactions	Exempt	\$ 10,963,986 \$ 5,012,827 \$ 4,508,637 \$ 3,522,114	
Lobbyist	Exempt	\$ 4,508,637	\$ -
Commissions on Travel, Lodging, or Tours	Exempt		\$ - \$ - \$ -
Warranty	Exempt	\$ 2,454,940 \$ 2,342,430	
State Licensed Counseling and Assisted Living	Exempt	\$ 2,342,430	\$ - \$ -
Financial Institutions	Exempt	\$ 1,892,423 \$ 1,017,239	
Membership Dues	Exempt	\$ 1,017,239	\$ - \$ -
Daycare	Exempt	\$ 738,437	
Funeral	Exempt	\$ 700,779	\$ -
Sales Agent Commissions	Exempt	\$ 235,182 \$ 137,274	\$ -
Tribal Sales	Exempt	\$ 137,274	\$ -
Advertising Services	Exempt	\$ 101,498 \$ 59,733	\$ -
Non Profit Youth Camps	Exempt	\$ 59,733	\$ -
School Groups and Cafeterias	Exempt	\$ 54,006	\$ -
Lease Purchase Option	Exempt	\$ 29,617 \$ 26,263	\$ -
Casual and Isolated Sales	Exempt		\$ -
Custom Medical Devices	Exempt	\$ 17,068	\$ -

	S	ales Tax Rate			
Jan/Feb/Mar		5.0%			
Apr/May/Jun		5.0%			
Jul/Aug/Sep		5.0%			
Oct/Nov/Dec	5.0%				
		Sales Tax			
Status Quo	\$	50,000,000			
As Adjusted	\$	50,000,000			
Net Change	\$	-			

	Pr	Property + Sales						
Status Quo	\$	102,000,000						
As Adjusted	\$	102,000,000						
Net Change	\$							



Fund	Revenue Category	Revenue Detail Account	FY20 Budget	FY19 Actuals	FY18 Actuals	FY17 Actuals	FY16 Actuals	FY15 Actuals	Assembly Control
Airport	Charges for services	Air carrier Landing Fees	2,250,000.00	2,157,769.52	2,219,439.26	1,967,939.05	1,872,506.37	1,773,773.08	Low
Airport	Charges for services	Fuel Flowage Air Carrier	580,000.00	604,754.33	576,021.28	744,025.11	693,586.43	680,248.31	Low
Airport	Charges for services	Air Carrier Security Fee	496,000.00	471,505.32	482,442.13	458,332.16	319,241.08	317,177.06	Low
Airport	Charges for services	Fuel Flowage GA and Taxi	240,000.00	207,283.86	199,627.16	188,264.22	156,391.91	66,591.66	Low
Airport	Charges for services	Fuel Flowage Non-Signatory	100,000.00	90,408.15	168,172.81	112,826.50	72,882.25	75,822.94	Low
Airport	Charges for services	Commercial Aircraft Parking	86,300.00	118,978.36	90,305.00	100,337.00	87,049.31	87,958.95	Low
Airport	Charges for services	Landing Fees Non-Signatory	85,000.00	44,264.46	51,547.84	78,280.41	83,700.53	91,352.25	Low
Airport	Charges for services	Jetway Use	84,000.00	42,800.00	45,750.00	39,000.00	72,000.00	49,000.00	Low
Airport	Charges for services	FAA Tower/Equip Rm	80,600.00	80,691.72	80,691.72	80,691.72	80,691.72	80,543.79	Low
Airport	Charges for services	Advertising Display	65,000.00	51,144.72	64,299.98	58,368.71	47,016.86	56,450.97	Low
Airport	Charges for services	Badging Fees	50,000.00	57,192.97	57,535.00	42,550.00	44,113.94	41,930.00	Low
Airport	Charges for services	Sewer Services	40,000.00	42,149.44	36,835.19	34,357.27	30,281.83	22,179.67	Low
Airport	Charges for services	Taxi, Bus Access Fees	35,000.00	40,998.50	32,970.00	35,445.00	33,470.00	32,176.75	Low
Airport	Charges for services	Small Aircraft Parking	33,800.00	30,732.92	36,796.53	26,589.29	39,425.93	33,393.65	Low
Airport	Charges for services	Water Services	20,000.00	19,180.55	17,196.76	16,387.94	15,072.25	12,040.14	Low
Airport	Charges for services	Fingerprinting Fees	18,000.00	22,075.00	17,310.00	10,794.95	18,680.00	11,350.00	Low
Airport	Charges for services	User fees	200.00	-	-	208.00	28.00	-	Low
Airport	Charges for services	Customs Fees	100.00	320.00	268.00	-	-	-	Low
Airport	Charges for services	Transient Fees	-	100.00	-	-	-	19.00	Low
Airport	Rental & lease revenues	Air Carrier Terminal Lease	656,600.00	697,658.52	615,486.38	656,572.56	626,322.37	641,859.42	Low
Airport	Rental & lease revenues	Airfield Ground Leases	650,300.00	925,774.30	637,338.48	636,031.17	631,230.15	618,083.26	Low
Airport	Rental & lease revenues	Parking Lot Lease	460,000.00	392,678.90	461,020.96	419,396.67	437,435.20	410,988.00	Low
Airport	Rental & lease revenues	Other Terminal Leases	209,500.00	215,660.41	213,447.51	174,550.99	196,843.63	204,999.69	Low
Airport	Rental & lease revenues	Rest., Bar, Flight Kitchen	110,000.00	108,235.23	85,020.81	92,034.56	106,886.33	24,000.00	Low
Airport	Rental & lease revenues	Rental Car Storage	109,800.00	109,800.00	109,800.00	109,800.00	109,800.00	109,800.00	Low
Airport	Rental & lease revenues	Federal Terminal Lease	83,000.00	71,648.06	82,951.32	77,420.27	81,505.40	72,645.08	Low
Airport	Rental & lease revenues	Gift Shop	41,000.00	36,078.00	40,961.80	35,327.95	36,220.65	40,912.00	Low
Airport	Rental & lease revenues	Staff Parking Fees	36,000.00	48,440.00	50,388.00	36,243.99	25,878.00	25,860.00	Low
Airport	Rental & lease revenues	FAA-CWO Lease	12,000.00	12,000.00	12,000.00	12,000.00	12,000.00	12,000.00	Low
Airport	Rental & lease revenues	Facility rental revenue	-	6,050.00	14,895.00	6,575.00	9,825.74	12,618.30	Low
Airport	Federal revenues	Federal grant revenue	1,066,000.00	-	-	-	-	-	None
Airport	Federal revenues	TSA LEO Reimb	127,700.00	95,900.00	138,250.00	159,592.17	106,100.00	88,040.00	None
Airport	Federal revenues	Miscellaneous federal grants	-	-	-	-	-	-	None
Airport	Licenses, permits, & fees	Fee revenues	440,000.00	384,706.70	449,315.74	440,082.86	465,888.74	419,592.15	Low
Airport	Licenses, permits, & fees	Vending revenue	21,000.00	30,558.65	26,750.67	21,967.39	23,363.34	21,043.64	Low
Airport	State revenues	State shared revenues	76,000.00	-	52,002.03	67,086.28	84,672.34	76,046.79	None
Airport		m Interest income in Lawson	54,300.00	136,452.84	25,841.84	17,951.24	41,856.03	10,465.05	None
Airport	Investment & interest inco		5,000.00	1,499.68	5,700.94	4,295.89	3,997.44	1,948.35	None
Airport	Sales	Fuel Sales	15,000.00	9,074.07	34,626.02	28,515.77	25,442.97	51,250.81	Low
Airport	Other revenues	Miscellaneous revenue	7,500.00	5,006.87	4,753.76	157,358.32	13,253.46	13,954.75	None
Airport	Other revenues	Cash over/short	- ,500.00	-	-,,,,,,,,,,	10.00	(11.00)	(6.00)	None
Airport	Other revenues	Bad debts	_	(12,352.71)	(4,016.44)	(11,021.82)	(8,877.95)	4,394.63	None
Airport	Other revenues	Self-Reports Clearing	_	(,55,	(40,560.09)	-	-	-,55-1.05	None
Airport	Fines & forfeitures	Minor Violations	5,000.00	8,260.00	3,010.00	3,645.00	2,265.00	920.88	Low
Airport		ss Proceeds from disposal of asse	5,000.00	25,869.00	30.00	52,664.30	34,870.50	26,784.03	None
Airport		ss Loss on disposal of assets	-	(4,249.12)	-	(3,603.29)	-		None
Aquatics Centers	Charges for services	Swim fees	203,200.00	193,439.24	200,005.41	191,594.85	201,946.48	_	Medium
Aquatics Centers	Charges for services	Annual revenue	180,000.00	222,446.80	192,147.43	156,622.94	95,466.43	_	Medium
Aquatics Centers Aquatics Centers	Charges for services	Multi visit pass	83,000.00	82,562.56	82,256.61	73,192.34	77,337.92	_	Medium
•	· ·	·	62,600.00	42,247.95	59,903.63	60,281.15	63,667.75	-	Medium
Aquatics Centers	Charges for services	Lessons/programs	02,000.00	42,247.95	59,903.63	00,281.15	05,007.75	-	iviedium

Fund	Revenue Category	Revenue Detail Account	FY20 Budget	FY19 Actuals	FY18 Actuals	FY17 Actuals	FY16 Actuals	FY15 Actuals	Assembly Control
Aquatics Centers	Charges for services	Monthly revenue	51,000.00	36,734.83	42,518.17	52,224.96	73,976.63	-	Medium
Aquatics Centers	Charges for services	Swim team	40,000.00	33,180.28	44,050.66	37,245.52	62,801.06	-	Medium
Aquatics Centers	Charges for services	Gift cards sold	-	-	-	1,085.50	8,516.14	-	None
Aquatics Centers	Rental & lease revenues	Facility rental revenue	35,000.00	32,603.25	36,102.33	35,156.16	28,174.15	-	Medium
Aquatics Centers	Rental & lease revenues	Locker rental	500.00	973.09	1,696.71	2,154.87	4,685.55	-	Medium
Aquatics Centers	Sales	Merchandise sales	24,500.00	14,351.26	19,644.82	24,972.72	16,806.93	-	Low
Aquatics Centers	Sales	Miscellaneous sales	4,000.00	1,189.10	2,480.90	-	3,552.67	-	Low
Aquatics Centers	Licenses, permits, & fees	Food/service permits	12,100.00	10,398.21	15,202.75	7,429.75	60.00	-	Low
Aquatics Centers	Licenses, permits, & fees	Vending revenue	10,600.00	8,074.22	11,645.60	10,945.19	13,770.29	-	Low
Aquatics Centers	Fines & forfeitures	Minor Violations	2,000.00	3,120.00	1,290.00	2,575.00	1,385.00	-	None
Aquatics Centers	Investment & interest inco	m AR interest and fines	-	-	-	31.63	17.35	-	None
Aquatics Centers	Donations and contribution	ns Restricted donation revenues	-	2,000.00	-	-	-	-	None
Aquatics Centers	Donations and contribution	ns Donation revenues	-	-	1,097.50	-	-	-	None
Aquatics Centers	Donations and contribution	ns Restricted-AB Pool	-	2,598.28	-	2,145.00	-	-	None
Aquatics Centers	Other revenues	Bad debts	-	(152.54)	-	-	-	-	None
Aquatics Centers	Other revenues	Cash over/short	-	(4,634.98)	(179.55)	(471.37)	(219.30)	-	None
•	s Charges for services	User fees	103,800,500.00	102,141,230.97	97,365,278.00	96,463,911.00	87,807,613.00	88,700,378.00	Low
Bartlett Regional Ho	•	State revenue	1,452,800.00	-	107,676.00	500,183.91	999,482.12	715,801.84	None
Bartlett Regional Ho	s Investment & interest inco	m Interest income in Lawson	1,277,500.00	2,387,944.67	590,905.00	337,009.00	654,785.00	338,853.00	None
Bartlett Regional Ho	s Rental & lease revenues	Land lease revenue	-	-	224,133.00	214,241.00	213,084.00	213,084.00	None
Bartlett Regional Ho	s Federal revenues	Federal grant revenue	-	-	389,692.00	-	· -	-	None
Bartlett Regional Ho	os Sales	Miscellaneous sales	-	33,646.29	116,110.00	177,968.00	204,634.00	1,367,722.00	Low
Bartlett Regional Ho	os Other revenues	Miscellaneous revenue	-	-	405,453.00	-	-	-	Low
•		ss Proceeds from disposal of asse	-	-	(513,949.00)	-	(76.00)	42,576.00	Low
Debt Service	State revenues	School construction	7,096,000.00	8,453,933.00	10,894,929.00	9,722,808.00	12,442,179.00	14,120,738.00	None
Debt Service	Tax revenues	Property tax revenue	5,946,100.00	6,344,019.48	6,276,426.48	6,566,956.55	6,781,046.49	6,578,955.96	
Debt Service	Issuance of long-term debt	Bond proceeds	-	-	5,115,000.00	17,632,345.43	-	3,199,116.82	None
Debt Service	Other revenues	Bad debts	-	-	(4,136.30)	(412.10)	(15,471.20)	(3,174.44)	
Debt Service	Other revenues	Miscellaneous revenue	-	-	410.99	1,889.96	7,139.45	4,152.52	None
Debt Service	Bond premium	Bond premium	-	-	-	1,283,034.29	-	2,032,577.09	None
Debt Service	(blank)	(blank)	_	_	-	-	_	-	None
Debt Service	Investment & interest inco	m Interest income in Lawson	-	44,085.77	20,031.02	28,628.66	219,724.18	10,900.41	None
Docks	Charges for services	Cruiseship Dock Fees	705,000.00	681,473.00	696,023.88	601,552.00	485,540.50	465,719.00	Low
Docks	Charges for services	Maintenance Port Fees	655,000.00	708,551.06	649,993.42	551,250.08	458,221.99	452,687.28	Low
Docks	Charges for services	User fees	202,000.00	252,435.43	199,959.06	171,604.10	138,403.71	156,434.49	Low
Docks	Licenses, permits, & fees	Permit revenues	400,000.00	378,168.00	418,508.00	346,041.00	321,805.00	414,507.00	Low
Docks	The state of the s	m Interest income in Lawson	54,300.00	133,223.20	27,223.05	14,083.75	60,180.74	40,514.23	None
Docks	Rental & lease revenues	Land lease revenue	· -	, -	· -	· -	-	363.75	None
Docks	Federal revenues	Federal grant revenue	-	-	-	76,050.00	-	-	None
Docks	State revenues	State revenue	-	-	-	-	-	-	None
Downtown Parking	Rental & lease revenues	Facility rental revenue	383,900.00	462,332.20	527,559.66	314,603.20	263,718.84	316,822.43	Medium
Downtown Parking	Fines & forfeitures	Minor Violations	14,000.00	21,320.09	16,290.76	37,035.00	42,380.00	38,908.43	Medium
Downtown Parking	Charges for services	User fees	4,900.00	4,570.14	11,946.05	13,319.71	45,879.97	47,528.57	Medium
Downtown Parking	Investment & interest inco		,	· -	-	, -	-	11.12	None
Downtown Parking	(blank)	(blank)	-	-	-	-	-	-	None
Eaglecrest	Charges for services	Annual revenue	775,000.00	643,202.31	738,927.45	661,688.50	530,723.51	805,110.76	
Eaglecrest	Charges for services	Ski lift fees	285,000.00	175,587.75	127,651.80	261,361.94	155,397.82	11,222.74	Low
Eaglecrest	Charges for services	Ski school sales	180,000.00	119,294.66	98,791.35	163,766.96	131,304.13	51,555.59	Low
Eaglecrest	Charges for services	Bus pass sales	15,000.00	6,631.64	3,500.47	9,221.39	4,482.65	2,334.77	Low
Eaglecrest	Licenses, permits, & fees	Concession fees	200,000.00	117,712.93	94,207.74	153,991.87	81,343.43	33,372.81	
	Elections, permits, & rees	55.166551611 1665	200,000.00	11,,,12.55	3-1,201.14	133,331.07	01,040.40	33,372.01	2000

Fund	Revenue Category	Revenue Detail Account	FY20 Budget	FY19 Actuals	FY18 Actuals	FY17 Actuals	FY16 Actuals	FY15 Actuals	Assembly Control
Eaglecrest	Licenses, permits, & fees	Permit revenues	67,900.00	63,102.48	45,776.36	48,776.29	50,507.84	39,570.90	Low
Eaglecrest	Licenses, permits, & fees	Ski repair fee	35,000.00	20,593.58	21,150.40	18,286.01	15,352.96	12,597.56	Low
Eaglecrest	Licenses, permits, & fees	Vending revenue	4,000.00	1,817.91	1,190.15	1,898.55	920.35	721.01	Low
Eaglecrest	Rental & lease revenues	Ski rental	160,000.00	99,879.67	80,207.20	138,898.68	49,812.70	21,972.57	Low
Eaglecrest	Rental & lease revenues	Locker rental	70,000.00	58,370.00	63,260.55	63,969.00	62,163.16	68,475.60	Low
Eaglecrest	Rental & lease revenues	Facility rental revenue	25,000.00	16,589.22	11,000.00	10,750.00	7,677.25	9,400.00	Low
Eaglecrest	Contracted services reve	•	155,000.00	109,445.37	163,792.45	134,902.91	129,377.99	144,669.57	Low
Eaglecrest	Donations and contributi	ons Donation revenues	75,000.00	175,100.00	2,520.47	55,529.50	105,870.96	1,066.49	None
Eaglecrest	Sales	Merchandise sales	45,000.00	26,552.52	20,354.50	45,241.80	31,098.19	8,345.27	Low
Eaglecrest	Sales	Gift certificate and promotion	· -	-	-	-	200.00	-	Low
Eaglecrest	Investment & interest inc		-	1,440.62	-	-	9.57	0.56	None
Eaglecrest	(blank)	(blank)	-	, -	-	-	-	-	None
Eaglecrest	Other revenues	Cash over/short	-	61.39	(94.15)	377.95	240.86	493.53	None
Eaglecrest	Other revenues	Bad debts	-	-		-	(354.89)	52.50	None
Eaglecrest	Other revenues	Miscellaneous revenue	-	1,076.00	996.00	996.00	996.00	996.00	None
Fire Service Area	Tax revenues	Property tax revenue	1,378,900.00	1,577,360.35	1,559,827.12	1,503,350.59	1,440,197.03	1,621,906.08	High
Fire Service Area	Contracted services reve	• •	959,100.00	945,800.00	944,300.00	928,500.00	624,300.00	573,000.00	Medium
Fire Service Area	Charges for services	User fees	20,200.00	29,180.00	25,741.00	43,724.00	38,899.00	40,239.00	Medium
Fire Service Area	State revenues	State revenue	10,000.00	-	42,765.53	15,228.33	14,371.24	49,632.47	None
Fire Service Area	Federal revenues	Federal grant revenue	-	_	698.75	69,149.00	-	69,709.49	None
Fire Service Area	Federal revenues	NFTR Title III	-	_	-	0.48	_	-	None
Fire Service Area	Investment & interest inc	com AR interest and fines	-	-	2.46	0.16	-	2.52	None
Fire Service Area	Fines & forfeitures	Minor Violations	-	_	_	_	_	110.00	None
Fire Service Area	(blank)	(blank)	-	_	_	_	_	105,067.52	None
Fire Service Area	, ,	ons Restricted donation revenues	-	_	_	_	5,000.00	6,835.00	None
Fire Service Area	Other revenues	Cash over/short	-	_	_	(134.31)	-	-	None
Fire Service Area	Other revenues	Miscellaneous revenue	_	_	_	-	375.00	78.50	None
Fire Service Area	Other revenues	Bad debts	(1,500.00)	_	(1,288.08)	(741.78)	(2,645.80)	(906.20)	None
General Fund	Tax revenues	Property tax revenue	33,185,900.00	32,787,714.94	32,402,517.42	30,982,970.17	30,293,406.17	29,108,035.87	High
General Fund	Tax revenues	PILT revenue	37,000.00	-	32,873.75	118,717.52	136,082.71	-	Low
General Fund	Federal revenues	Federal "in lieu" tax	2,800,000.00	2,823,756.00	2,216,925.00	2,121,216.00	2,079,447.00	1,895,653.00	None
General Fund	Federal revenues	Federal grant revenue	9,000.00	-	15,000.00	-	-	-	None
General Fund	Investment & interest inc	· ·	2,407,000.00	2,838,334.64	1,822,245.13	1,015,867.83	741,637.70	388,923.11	None
General Fund		com Interest income external	1,562,000.00	990,079.78	464,198.98	826,076.18	1,591,167.00	1,203,302.58	None
General Fund	Investment & interest inc		225,000.00	316,948.73	273,459.38	231,339.07	321,087.07	243,231.28	None
General Fund		com Interest income long portfolio	214,000.00	393,147.44	309,254.05	393,670.17	124,845.94	141,504.20	None
General Fund	Investment & interest inc		200,000.00	269,838.17	186,832.49	205,010.13	159,193.57	227,202.56	None
General Fund	Investment & interest inc		150,000.00	105,923.42	146,831.26	129,748.36	267,864.71	261,376.52	None
General Fund		com Interest Income - Gen'l Checki	50,000.00	55,553.47	51,871.30	63,402.33	47,297.87	57,539.16	None
General Fund	Investment & interest inc		45,500.00	46,920.00	45,725.00	46,590.00	49,894.00	41,475.00	None
General Fund		com Reimb Foreclosure Costs	15,000.00	8,073.50	14,279.90	15,226.06	(14,177.31)	15,570.61	None
General Fund	Investment & interest inc		6,000.00	3,383.37	6,432.62	7,799.35	317.44	6,772.21	None
General Fund	Investment & interest inc		-	-	(1.92)	6.91	-	-	None
General Fund		com Interest income in Lawson	-	62.22	-	-	-	-	None
General Fund		com Interest allocation long portf	(143,000.00)	(257,620.95)	(205,963.60)	(271,649.93)	(94,465.76)	(85,133.24)	None
General Fund	Investment & interest inc	• .	(160,000.00)	(174,613.74)	(169,150.06)	(166,368.41)	(161,917.46)	(156,790.66)	
General Fund		com Mark-to-Market NonGG	(352,000.00)	-	(388,731.58)	(390,760.13)	202,126.53	(203,986.96)	None
General Fund	Investment & interest inc		(1,909,000.00)	(4,123,066.63)	(861,944.07)	(509,086.68)	(1,160,413.17)	(519,268.32)	None
General Fund	State revenues	State revenue	1,307,600.00	490,783.45	1,067,016.79	454,469.81	1,292,872.27	1,097,523.59	None
General Fund	State revenues	GEMT Medicaid reimb	250,000.00	-	1,007,010.73	-	1,232,672.27	1,097,323.39	None
General Fullu	State revenues	GEIVIT IVICUICAIU TEITIID	230,000.00	-	-	-	-	-	NOHE

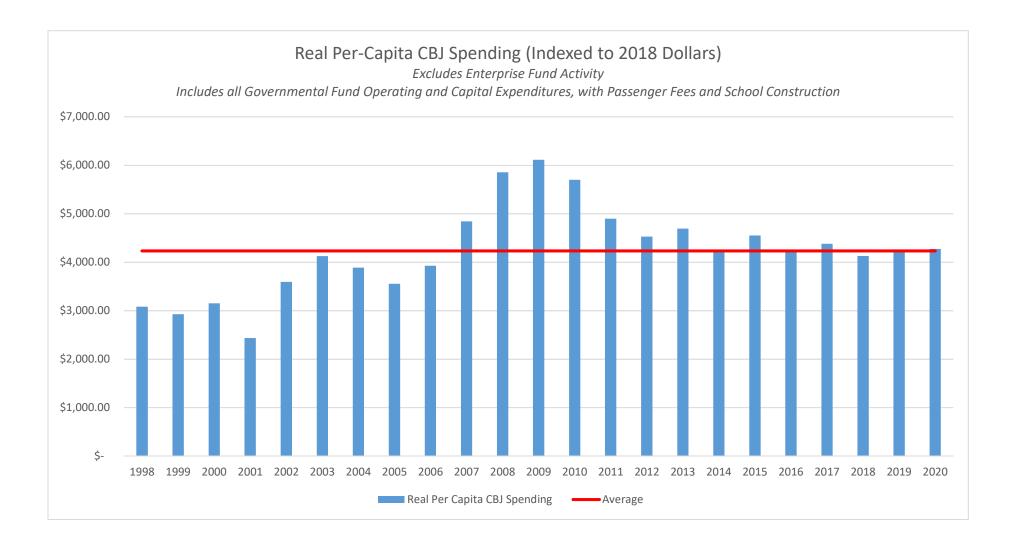
Fund	Revenue Category	Revenue Detail Account	FY20 Budget	FY19 Actuals	FY18 Actuals	FY17 Actuals	FY16 Actuals	FY15 Actuals	Assembly Control
General Fund	State revenues	ASHA "in Lieu" tax	90,000.00	87,759.77	88,763.42	-	-	52,558.71	None
General Fund	State revenues	State shared revenues	10,000.00	9,882.62	-	10,604.18	9,937.33	4,399.75	None
General Fund	Charges for services	Ambulance	2,480,500.00	2,365,056.80	2,659,310.40	2,696,597.60	2,297,519.71	2,110,910.89	Medium
General Fund	Charges for services	User fees	37,000.00	38,448.86	33,134.00	36,310.32	36,174.96	43,424.86	Medium
General Fund	Charges for services	Admission fee	35,000.00	38,302.49	39,447.60	35,373.68	45,483.61	45,333.90	Medium
General Fund	Charges for services	Legal fee recovery	8,000.00	5,211.70	11,272.66	13,479.83	3,290.00	1,455.00	Medium
General Fund	Charges for services	Thane Campground	2,000.00	2,281.96	1,824.16	2,833.55	2,364.70	3,771.98	Medium
General Fund	Charges for services	Payphone cc/800 call fees	300.00	675.79	266.76	312.39	477.21	693.82	Medium
General Fund	Charges for services	Innovation Academy	-	-	-	900.00	-	-	Medium
General Fund	Charges for services	Insurance user fee	-	-	4,739.07	4,430.08	-	-	Medium
General Fund	Charges for services	AMB GAP miscellaneous	(83,100.00)	(81,496.85)	(34,312.81)	(37,340.71)	(47,297.29)	(41,985.01)	None
General Fund	Charges for services	AMB care contractual	(258,900.00)	(240,313.73)	(244,021.03)	(269,313.97)	(200,610.55)	(219,635.27)	None
General Fund	Charges for services	AMB bad debt	(385,500.00)	(364,146.02)	(256,217.54)	(176,227.55)	(295,802.05)	(331,674.06)	None
General Fund	Charges for services	AMB caid contractual	(408,600.00)	(562,713.97)	(501,505.10)	(499,433.07)	(343,051.09)	(111,071.87)	None
General Fund	Licenses, permits, & fees	Permit revenues	523,700.00	492,519.08	485,995.72	656,630.93	634,085.71	778,785.27	Medium
General Fund	Licenses, permits, & fees	Planning and zoning fees	40,000.00	56,340.00	33,800.00	35,510.00	70,135.25	73,691.00	Medium
General Fund	Licenses, permits, & fees	Field use permits	27,500.00	26,348.80	27,422.00	28,915.00	30,220.64	29,705.21	Medium
General Fund	Licenses, permits, & fees	Inspection fees	20,000.00	12,390.00	25,072.20	15,732.78	20,426.00	24,706.00	Medium
General Fund	Licenses, permits, & fees	Fee revenues	12,500.00	14,853.79	15,774.89	14,037.66	11,972.36	12,794.94	Medium
General Fund	Licenses, permits, & fees	License revenues	12,500.00	11,401.25	11,125.00	6,550.00	5,850.00	3,550.00	Medium
General Fund	Licenses, permits, & fees	Youth sports maintenance fee	7,500.00	7,939.00	7,352.50	8,262.00	6,392.00	6,290.50	Medium
General Fund	Licenses, permits, & fees	Food/service permits	6,800.00	6,548.41	8,122.24	7,084.81	3,184.29	4,008.06	Medium
General Fund	Licenses, permits, & fees	Burial fees	1,500.00	2,748.58	5,537.60	1,859.40	8,407.96	2,800.40	Medium
General Fund	Licenses, permits, & fees	Assembly appeal	1,000.00	500.00	500.00	1,000.00	1,000.00	500.00	Medium
General Fund	Licenses, permits, & fees	Vending revenue	500.00	669.15	2,654.56	2,282.21	754.49	508.05	Medium
General Fund	Licenses, permits, & fees	ATM revenue	-	150.50	715.75	659.00	-	-	Medium
General Fund	Licenses, permits, & fees	In house catering	-	-	12,360.00	3,617.06	-	-	Medium
General Fund	Licenses, permits, & fees	Vendor garbage usage	-	-	50.00	50.00	-	-	Medium
General Fund	Licenses, permits, & fees	Concession fees	-	-	41,058.36	59,655.51	-	-	Medium
General Fund	Licenses, permits, & fees	Addtl labor per hour	-	-	15,644.00	15,280.00	-	-	Medium
General Fund	Fines & forfeitures	Cost of Appointed Counsel	25,000.00	41,400.54	34,014.20	21,596.54	63,755.90	9,529.10	Low
General Fund	Fines & forfeitures	Cost of Imprisonment	15,000.00	34,429.47	17,182.43	15,800.85	41,289.26	7,741.48	Low
General Fund	Fines & forfeitures	Citation Late Fees	15,000.00	19,700.00	18,385.00	34,940.00	30,295.00	23,490.00	Low
General Fund	Fines & forfeitures	Fines	10,000.00	10,548.02	10,530.35	18,064.98	23,832.66	21,273.27	Low
General Fund	Fines & forfeitures	CBJ Collections Fees	10,000.00	17,860.27	12,647.55	10,602.80	30,802.60	2,107.05	Low
General Fund	Fines & forfeitures	Litter/Abandon Vehicle	-	-	-	-	-	-	Low
General Fund	Fines & forfeitures	Minor Violations	-	400.00	2,065.00	3,235.00	-	-	Low
General Fund	Rental & lease revenues	Facility rental revenue	43,600.00	47,866.65	45,302.41	1,574.50	327.00	1,112.00	Medium
General Fund	Rental & lease revenues	Rent - Davis room	-	-	1,763.35	670.00	-	-	Low
General Fund	Rental & lease revenues	Rent - Egan room	-	-	14,340.00	17,540.00	-	-	Low
General Fund	Rental & lease revenues	Rent - Entire ballroom	-	-	40,455.00	33,193.00	-	-	Low
General Fund	Rental & lease revenues	Rent - Ballromm #3	-	-	6,565.00	13,915.00	-	-	Low
General Fund	Rental & lease revenues	Rent - Entire hall	-	-	81,085.00	92,585.00	-	-	Low
General Fund	Rental & lease revenues	Rent - Ballroom #2	-	-	9,995.00	10,175.00	-	-	Low
General Fund	Rental & lease revenues	Rent - Hammond room	-	-	7,925.00	11,255.00	-	-	Low
General Fund	Rental & lease revenues	Marquee display usage	-	-	4,865.00	3,725.00	-	-	Low
General Fund	Rental & lease revenues	Rent - Hickel room	-	-	12,850.00	19,140.00	-	-	Low
General Fund	Rental & lease revenues	Equipment rental - in house	-	-	126,771.14	152,682.98	-	-	Low
General Fund	Rental & lease revenues	Rent - Lobby	-	-	3,375.00	2,985.00	-	-	Low
General Fund	Rental & lease revenues	Rent - Ballroom #1	_	_	17,905.00	17,565.00	_	_	Low

Fund	Revenue Category	Revenue Detail Account	FY20 Budget	FY19 Actuals	FY18 Actuals	FY17 Actuals	FY16 Actuals	FY15 Actuals	Assembly Control
General Fund	Rental & lease revenues	Rent - Miller room	-	-	6,232.50	6,840.00	-	-	Low
General Fund	Sales	Merchandise sales	9,000.00	15,805.99	11,635.87	8,902.01	9,506.94	12,059.47	Low
General Fund	Sales	Donated merchandise sales	2,000.00	1,225.55	2,837.57	1,224.77	1,782.62	2,072.96	Low
General Fund	Sales	Miscellaneous sales	500.00	5,552.26	10,559.95	6,690.59	76.78	524.00	Low
General Fund	Donations and contributio	ns Donation revenues	4,500.00	7,116.22	13,428.41	3,505.99	2,535.00	455.00	None
General Fund	Donations and contributio	ns Restricted-JD Museum admissio	3,900.00	4,516.00	3,906.50	4,875.94	3,868.00	3,859.50	None
General Fund	Donations and contributio	ns Restricted-JD Museum acq acct	2,000.00	1,821.55	3,501.25	1,980.80	1,227.27	1,411.05	None
General Fund	Donations and contributio	ns Restricted-GF Whale Project	-	8,124.70	8,358.04	-	-	-	None
General Fund	Donations and contributio	ns Restricted-GF Sister Cities	-	-	-	2,075.00	-	-	None
General Fund	Donations and contributio	ns Restricted-Grant Matching	-	-	-	30,000.00	-	-	None
General Fund	(blank)	(blank)	-	-	-	-	7,450.00	22,446.33	None
General Fund	Contracted services revenue	ue Contracted revenue	-	-	-	-	-	-	None
General Fund	Other revenues	Private grant	35,000.00	12,236.91	30,758.09	43,070.00	6,675.00	8,445.00	None
General Fund	Other revenues	Miscellaneous revenue	26,300.00	73,058.91	38,136.84	46,871.53	3,057.17	3,062.18	Low
General Fund	Other revenues	Dishonored check fees	4,000.00	5,133.00	5,139.59	5,130.60	3,913.69	4,965.62	None
General Fund	Other revenues	Bad debts - COJ	-	(7,362.76)	-	-	-	-	None
General Fund	Other revenues	Cash over/short	(100.00)	109.26	(116.42)	(21.23)	(210.96)	455.54	None
General Fund	Other revenues	Bad debts	(80,000.00)	(2,625.67)	(33,406.81)	47,330.39	(117,612.79)	(92,973.59)	None
Harbors	Charges for services	User fees	3,000,000.00	2,875,592.61	2,989,563.71	2,998,759.38	2,981,075.88	2,966,807.32	Low
Harbors	Rental & lease revenues	Land lease revenue	890,000.00	886,388.87	939,338.62	853,903.26	862,308.05	1,214,844.25	Low
Harbors	State revenues	State shared revenues	365,000.00	447,874.66	389,022.44	312,519.02	364,623.60	395,010.48	None
Harbors		om Interest income in Lawson	87,500.00	145,200.72	1,937.61	69,561.26	140,880.53	20,853.00	None
Harbors	Investment & interest inco		-	5,389.40	1,770.21	5,906.29	4,753.32	7,981.48	None
Harbors	Fines & forfeitures	Minor Violations	20,000.00	15,370.00	15,910.00	27,285.41	22,920.00	21,107.64	Low
Harbors	Donations and contributio						,	,	None
Harbors	Licenses, permits, & fees	Fee revenues	-	_	-	-	_	_	Low
Harbors	• • • •	ss Loss on disposal of assets	_	_	-	_	_	1,100.00	None
Harbors		ss Proceeds from disposal of asse	_	_	-	378.00	_	-,	None
Harbors	Sales	Land sales	_	23,780.00	-	-	_	_	Low
Harbors	Other revenues	Cash over/short	-	(0.06)	(39.96)	-	100.04	2.10	None
Harbors	Other revenues	Miscellaneous revenue	_	8.88	-	_	-	100.00	None
Harbors	Other revenues	Bad debts	(75,000.00)	-	(25,776.38)	(55,018.78)	41,804.07	(160,276.86)	None
Hotel Tax	Tax revenues	Hotel tax revenue	1,550,000.00	1,632,105.82	1,497,842.60	1,488,950.61	1,489,743.03	1,378,365.01	High
Lands	Sales	Pit & quarry sales	322,000.00	414,858.63	363,125.58	340,417.27	937,603.88	899,947.28	Low
Lands	Sales	Land sales	296,100.00	211,335.70	289,595.91	332,644.41	357,182.00	323,681.62	Medium
Lands	Rental & lease revenues	Land lease revenue	276,600.00	222,333.61	204,892.02	194,850.55	238,574.50	261,529.05	Medium
Lands	Rental & lease revenues	Land lease - Mayflower	24,000.00	24,000.00	24,000.00	24,000.00	24,000.00	-	Medium
Lands	Rental & lease revenues	Land lease - JACC	20,000.00	3,300.00	14,723.11	13,634.96	24,450.93	_	Medium
Lands		om Interest income in Lawson	194,200.00	88,637.16	83,548.33	64,342.30	31,147.57	16,442.28	None
Lands	Investment & interest inco		2,000.00	2,745.38	3,440.55	8,842.64	21,768.10	8,777.46	None
Lands	Contracted services revenue		8,000.00	8,561.33	7,969.19	8,298.80	9,250.59	15,193.91	Medium
Lands	Licenses, permits, & fees	Fee revenues	1,000.00	52,469.64	14,920.00	2,100.00	810.00	4,675.00	Medium
Lands	Issuance of long-term deb		_,000.00	,	100,000.00	75,000.00	75,000.00	75,000.00	None
Lands	(blank)	(blank)	-	-			0.82	3.52	None
Lands	Other revenues	Bad debts	-	-	(9,865.66)	-	19,136.39	(16,814.18)	None
Lands	Other revenues	Miscellaneous revenue	-	(450.00)	655.00	_	-	(10,01-4.10)	None
Lands	Charges for services	User fees	-	(-30.00)	-	_	_	(2,830.00)	None
	Fe Licenses, permits, & fees	Fee revenues	6,100,000.00	5,990,780.00	5,407,310.00	5,067,670.00	4,957,205.00	4,846,455.00	Medium
•	Fe Charges for services	User fees	3,700,000.00	3,568,104.00	3,217,431.68	3,015,249.00	2,940,285.00	2,868,633.00	Medium
Roaded Service Ar	•	Property tax revenue	10,980,100.00	10,138,745.37	10,023,411.33	9,649,438.32	8,860,243.07	8,543,393.65	High
Modueu Service Al	ca lax levellues	Froperty tax revenue	10,560,100.00	10,130,743.37	10,023,411.33	2,042,430.32	0,000,243.07	0,343,333.03	nigii

Fund	Revenue Category	Revenue Detail Account	FY20 Budget	FY19 Actuals	FY18 Actuals	FY17 Actuals	FY16 Actuals	FY15 Actuals	Assembly Control
Roaded Service Area	State revenues	State revenue	1,316,500.00	974,242.06	1,141,045.85	1,172,844.95	1,129,633.18	1,137,676.15	None
Roaded Service Area	State revenues	Community Revenue Sharing	817,300.00	995,551.46	1,186,106.00	1,305,254.00	1,952,444.00	2,054,540.00	None
Roaded Service Area	State revenues	Liquor license fees	60,000.00	52,750.00	79,700.00	53,250.00	91,000.00	57,950.00	None
Roaded Service Area	State revenues	Marijuana license fees	5,600.00	8,100.00	5,300.00	5,000.00	-	-	None
Roaded Service Area	State revenues	Community Assistance Program	-	-	-	-	-	-	None
Roaded Service Area	Charges for services	E911 surcharge	830,000.00	834,492.96	843,658.73	864,175.21	888,180.00	794,682.78	Medium
Roaded Service Area	Charges for services	Monthly revenue	374,400.00	315,526.69	354,677.72	359,029.45	375,455.92	455,797.48	Medium
Roaded Service Area	Charges for services	Cash/passenger sales	330,000.00	321,935.06	306,954.30	315,320.01	328,706.84	349,562.72	Medium
Roaded Service Area	Charges for services	User fees	100,400.00	111,936.54	197,840.16	182,449.60	188,349.05	215,410.39	Medium
Roaded Service Area	Charges for services	Tokens/passengers	80,000.00	64,902.11	64,652.01	74,426.11	72,300.01	89,131.52	Medium
Roaded Service Area	Charges for services	Adult Volleyball	71,000.00	69,818.20	-	-	-	-	Medium
Roaded Service Area	Charges for services	Commercial use	56,000.00	46,042.48	41,549.98	45,168.45	39,767.53	34,675.84	Medium
Roaded Service Area	Charges for services	Program registration	45,000.00	54,267.91	49,658.62	52,206.94	51,457.55	53,247.86	Medium
Roaded Service Area	Charges for services	Daily pass revenue	32,000.00	30,648.65	36,806.72	35,705.76	40,257.33	41,455.91	Medium
	Charges for services	Activity-youth	17,000.00	17,562.68	19,195.83	13,641.26	14,561.94	9,694.47	Medium
Roaded Service Area	Charges for services	Youth sports camps	16,000.00	17,494.93	16,735.07	18,308.31	17,293.64	15,157.38	Medium
Roaded Service Area	Charges for services	Skate sharpening	14,000.00	16,413.58	17,624.74	17,259.91	14,112.44	15,372.99	Medium
Roaded Service Area	Charges for services	Start smart	5,100.00	3,967.94	5,421.61	5,286.15	3,860.57	5,251.15	Medium
Roaded Service Area	Charges for services	Lessons/programs	2,400.00	3,333.68	2,557.45	3,648.18	3,617.21	67,493.22	Medium
Roaded Service Area	Charges for services	Mt Jumbo preschool	1,600.00	1,245.68	856.50	1,934.06	1,620.73	1,768.87	Medium
Roaded Service Area	Charges for services	Police reports	1,500.00	2,210.96	2,521.25	2,181.50	2,419.75	3,217.86	Medium
Roaded Service Area	Charges for services	Showers/weights	800.00	1,016.57	1,137.06	1,265.15	814.05	1,622.98	Medium
Roaded Service Area	Charges for services	Climbing wall/hourly	200.00	-	-	-	-	428.00	Medium
Roaded Service Area	Charges for services	Court fees	200.00	-	-	231.25	10.00	369.04	Medium
Roaded Service Area	Charges for services	Swim team	-	-	-	-	-	72,094.78	Medium
Roaded Service Area	Charges for services	Gift cards sold	-	9.00	67.20	934.33	-	193.27	Medium
Roaded Service Area	Charges for services	Swim fees	-	-	-	-	-	197,461.28	Medium
Roaded Service Area	Charges for services	Annual revenue	-	-	-	-	-	45,108.79	Medium
Roaded Service Area	Charges for services	Hike program	-	-	275.00	505.00	510.00	540.00	Medium
Roaded Service Area	Charges for services	Multi visit pass	-	-	-	-	-	55,077.08	Medium
Roaded Service Area	Contracted services reveni	ue Contracted revenue	780,400.00	730,855.73	698,668.51	758,922.80	654,982.74	520,107.15	Medium
Roaded Service Area	Federal revenues	Non Title III	550,000.00	478,043.89	553,630.95	-	577,396.58	588,727.61	None
Roaded Service Area	Federal revenues	Federal grant revenue	125,500.00	1,539.01	4,758.49	65,764.58	10,854.09	129,307.89	None
Roaded Service Area	Federal revenues	Miscellaneous federal grants	10,000.00	1,499.00	-	3,641.33	-	11,926.96	None
Roaded Service Area	Federal revenues	NFTR Title III	-	292,291.51	-	-	-	-	None
Roaded Service Area	Rental & lease revenues	Facility rental revenue	326,900.00	349,060.46	319,166.24	329,711.60	298,609.39	340,483.77	Medium
Roaded Service Area	Rental & lease revenues	Locker rental	22,400.00	22,410.26	14,939.54	13,737.67	13,183.29	18,847.22	Medium
Roaded Service Area	Rental & lease revenues	Equipment rental revenue	-	18.77	578.21	4,851.35	7,095.51	7,358.79	Medium
Roaded Service Area	Fines & forfeitures	Minor Violations	100,000.00	216,420.14	174,448.96	190,578.26	317,548.27	203,544.56	Medium
Roaded Service Area	Fines & forfeitures	Court Fines	50,000.00	134,823.12	87,080.12	62,386.50	78,989.16	40,167.55	Medium
Roaded Service Area	Fines & forfeitures	Animal ordinance violations	20,000.00	32,589.10	21,982.90	20,838.73	20,837.56	20,577.00	Medium
	Fines & forfeitures	CPV fines	1,000.00	275.00	2,175.00	625.00	4,775.00	16,027.50	Medium
Roaded Service Area	Fines & forfeitures	Litter/Abandon Vehicle	-	-	-	-	-	-	Medium
Roaded Service Area		Forfeiture-State of Alaska	-	-	-	8,294.59	-	45,694.25	None
	Licenses, permits, & fees	License revenues	84,000.00	82,275.00	86,875.00	91,115.00	67,540.00	68,243.00	Medium
Roaded Service Area	Licenses, permits, & fees	CPV permits	45,000.00	58,719.50	57,850.00	62,710.00	55,252.75	38,197.50	Medium
Roaded Service Area	Licenses, permits, & fees	Vending revenue	8,800.00	8,065.73	8,479.13	8,517.25	8,346.75	22,602.05	Medium
Roaded Service Area	Licenses, permits, & fees	Alcohol caterer	3,500.00	3,275.00	4,625.00	4,100.00	3,762.00	3,525.00	Medium
Roaded Service Area	Licenses, permits, & fees	Permit revenues	1,500.00	-	-	-	1,150.00	300.00	Medium
Roaded Service Area	Licenses, permits, & fees	Food/service permits	400.00	490.72	828.34	491.19	236.19	760.91	Medium

Fund	Revenue Category	Revenue Detail Account	FY20 Budget	FY19 Actuals	FY18 Actuals	FY17 Actuals	FY16 Actuals	FY15 Actuals	Assembly Control
Roaded Service Ar	ea Other revenues	Private grant	65,000.00	32,763.47	32,500.00	75,000.00	81,908.89	1,891.11	None
Roaded Service Ar	ea Other revenues	Miscellaneous revenue	10,000.00	27,975.66	53,545.68	15,401.74	42,158.54	42,800.06	None
Roaded Service Ar	ea Other revenues	USFS Patrol	9,500.00	3,416.09	-	2,600.74	3,464.38	-	None
Roaded Service Ar	ea Other revenues	Gold medal security	6,500.00	5,794.67	6,252.07	6,251.97	4,860.10	2,955.28	Low
Roaded Service Ar	ea Other revenues	Restitution-JPD	6,000.00	10,741.46	4,184.64	4,851.95	2,544.74	6,518.12	None
Roaded Service Ar	ea Other revenues	Security	4,600.00	-	3,153.93	-	3,190.22	-	None
Roaded Service Ar	ea Other revenues	Cash over/short	-	(18.10)	959.86	772.37	(1,620.00)	(65.68)	None
Roaded Service Ar	ea Other revenues	Bad debts	(7,500.00)	(788.50)	(9,862.71)	(7,564.83)	(21,184.81)	2,034.00	None
Roaded Service Ar	ea Donations and contributio	ns Donation revenues	33,200.00	1,000.00	1,427.00	720.00	3,000.00	-	None
Roaded Service Area Donations and contributions Restricted-JPD K9 prg		10,000.00	487.00	-	25.00	50.00	-	None	
Roaded Service Ar	ea Donations and contributio	ns Restricted-YouthScholarships	-	15,000.00	-	-	-	-	None
Roaded Service Ar	ea Donations and contributio	ns Restricted-JPD CrisisIntvnTeam	-	-	200.00	-	500.00	-	None
Roaded Service Ar	ea Donations and contributio	ns Youth Ed/Services	-	-	1,000.00	-	-	-	None
Roaded Service Ar	ea Sales	Miscellaneous sales	11,400.00	18,950.54	17,275.21	10,768.09	11,761.90	15,522.73	Low
Roaded Service Ar		Merchandise sales	-	-	,	-	,	11,926.96	Low
	ea Investment & interest inco		1,000.00	3,983.03	1,248.19	897.47	3,276.03	1,550.49	None
	ea Investment & interest inco		-	316.39	78.33	35.00	5,231.53	6,304.24	None
Roaded Service Ar	ea Investment & interest inco	om Forfeiture-US Treasury	-	-	71.70	42.43	118.55	49.29	None
Roaded Service Ar	ea (blank)	(blank)	_	_	-	_	6,970.33	144,325.84	None
Sales Tax	Tax revenues	Sales Tax	50,100,000.00	49,979,778.21	48,353,109.39	46,585,270.44	46,222,063.77	44,331,004.03	High
Sales Tax	Tax revenues	Liquor tax revenue	1,000,000.00	1,019,310.72	976,164.69	957,944.53	973,805.62	943,349.34	High
Sales Tax	Tax revenues	Marijuana sales tax revenue	-	277,112.20	157,938.61	18,353.05	-	-	High
Sales Tax	Charges for services	User fees	16,500.00	15,070.00	15,490.50	14,685.00	17,075.00	21,104.20	Medium
Sales Tax	Investment & interest inco		-	3.91	15.51	18.20	113.91	20.48	None
Sales Tax			_	1,040.95	949.42	886.13	930.55	666.83	None
Sales Tax	Other revenues	Bad debts - COJ	_	(34,808.98)	-	-	-	-	None
Sales Tax	Other revenues	Miscellaneous revenue	_	10.00	-	_	_	_	None
Sales Tax	Other revenues	Bad debts	(200,000.00)	(34,189.66)	97,570.97	26,421.23	(165,146.64)	(486,198.12)	
School District	State revenues	State foundation funding	37,618,700.00	-	38,205,735.00	39,658,600.00	38,262,800.00	38,004,372.00	None
School District	State revenues	SSR PERS/TRS	5,400,000.00	_	-	-	-	-	None
School District	State revenues	State revenue	3,534,200.00	_	3,652,423.00	3,392,300.00	4,137,800.00	4,429,800.00	None
School District	Federal revenues	Federal grant revenue	5,489,000.00	_	4,900,228.00	5,395,200.00	4,779,600.00	4,603,948.00	None
School District	Charges for services	User fees	2,415,000.00	_	2,089,780.00	2,146,700.00	2,042,900.00	2,032,000.00	None
School District	Licenses, permits, & fees	Fee revenues	2,100,000.00	_	1,771,368.00	-	1,684,500.00	1,641,500.00	None
School District	Other revenues	Miscellaneous revenue	1,885,700.00	52,161,682.36	751,154.04	2,888,330.06	479,957.00	964,067.07	None
School District	Other revenues	Bad debts	-	(1,288.27)	(368.40)	2,068.11	(17,911.12)	-	None
School District	Investment & interest inco		_	53.36	-	-	(17)311112)	_	None
School District	Sales	School District House Bldg Pro	_	-	-	371,500.00	_	474,300.00	None
School District	(blank)	(blank)	_	-	-	-	11,100.00	1,503,185.00	None
State MPF	State revenues	State Marine Passenger Fee	5,400,000.00	5,566,030.00	4,600,000.00	4,600,000.00	5,000,000.00	4,100,000.00	None
Tobacco Tax	Tax revenues	Tobacco excise tax revenue	2,825,000.00	2,897,604.67	3,072,775.62	3,029,475.46	2,445,571.83	1,845,854.69	Medium
	nt Charges for services	Monthly revenue	600,000.00	632,172.51	634,953.21	627,375.41	621,389.25	611,995.90	Medium
•	nt Charges for services	User fees	480,000.00	499,584.83	437,461.00	475,498.32	492,464.96	493,512.84	Medium
•	nt Charges for services	Hauling Fees	20,000.00	5,829.99	3,150.00		-		Medium
Ü	nt Charges for services	Annual revenue	19,300.00	10,560.00	10,334.40	10,762.00	10,720.00	10,848.00	Medium
•	nt Charges for services	Back Bill Revenue	-	44.00		72.00		48.00	None
•	•		24,700.00	-	-	-	_		Low
Waste Management Contracted services revenue Contracted revenue  Waste Management Investment & interest incom Interest income in Lawson		17,500.00	66,297.26	10,262.89	4,503.58	15,692.75	10,314.85	None	
Waste Management Investment & Interest Incom Interest Income in Lawson Waste Management Investment & Interest Incom UB Fin Chg Rev			1,040.95	950.18	849.09	863.47	599.96	None	
•	nt Licenses, permits, & fees	Fee revenues	_	3,200.00	5,200.00	3,600.00	3,790.30	2,300.00	Medium
waste manageme	iii Licenses, periiiis, & rees	i cc i cvellues	-	3,200.00	3,200.00	3,000.00	3,730.30	2,300.00	Wiedidiii

Fund	Revenue Category	Revenue Detail Account	FY20 Budget	FY19 Actuals	FY18 Actuals	FY17 Actuals	FY16 Actuals	FY15 Actuals	<b>Assembly Control</b>
Waste Management	Other revenues	Bad debts	-	(2,022.56)	(297.98)	395.06	170.35	729.52	None
Waste Management	Other revenues	Miscellaneous revenue	-	1,040.12	1,992.90	348.96	704.55	16,080.32	None
Waste Management	(blank)	(blank)	-	-	-	-	-	60,903.53	None
Waste Management	Sales	Land sales	-	1,774,553.00	-	-	-	-	Medium
Naste Management Gain (loss) on disposal of ass Proceeds from disposal of asse		-	586.25	-	-	-	-	None	
Waste Management	State revenues	State revenue	-	-	-	-	-	-	None
Wastewater	Charges for services	Residential flat	8,000,000.00	8,035,169.66	7,462,965.20	6,938,672.96	6,443,539.83	5,730,336.88	Medium
Wastewater	Charges for services	Commercial metered	2,234,000.00	2,684,097.37	2,402,188.62	2,286,143.10	2,241,525.64	2,029,629.95	Medium
Wastewater	Charges for services	Residential metered	2,157,000.00	2,684,198.65	2,481,726.37	2,286,647.54	2,095,348.53	1,858,769.30	Medium
Wastewater	Charges for services	Commercial flat	25,000.00	24,671.85	22,631.06	21,295.25	22,456.39	19,226.64	Medium
Wastewater	Charges for services	Residential sewer - Lena Pt	2,000.00	3,392.28	3,141.00	3,067.70	4,488.00	4,001.70	Low
Wastewater	Charges for services	Back Bill Revenue	-	994.99	-	1,388.33	1,254.98	28,547.00	None
Wastewater	Other revenues	Miscellaneous revenue	600,000.00	861,069.09	621,620.70	368,580.12	470,840.25	349,383.26	Medium
Wastewater	Other revenues	Bad debts	-	(5,659.33)	4,659.91	4,597.38	3,125.01	8,798.49	None
Wastewater	Investment & interest inco	m Interest income in Lawson	183,800.00	541,127.88	97,354.62	51,216.59	116,371.66	48,248.97	None
Wastewater	Investment & interest inco	m UB Fin Chg Rev	12,000.00	17,175.69	15,666.49	14,200.39	15,097.98	10,940.62	None
Wastewater	Investment & interest inco	m AR interest and fines	-	-	7.09	224.72	187.59	510.19	None
Wastewater	Gain (loss) on disposal of as	ss Proceeds from disposal of asse	-	-	-	-	3,642.00	-	None
Water	Charges for services	Residential flat	3,451,000.00	3,448,177.27	3,244,547.38	3,045,467.13	2,855,540.91	2,596,291.58	Medium
Water	Charges for services	Commercial metered	655,000.00	748,808.63	690,049.64	671,221.35	678,243.63	620,207.35	Medium
Water	Charges for services	Residential metered	624,000.00	744,357.71	688,502.81	648,842.85	603,698.49	550,838.11	Medium
Water	Charges for services	Bulk water rate	234,000.00	291,845.92	242,157.32	221,001.28	193,827.17	149,754.52	Medium
Water	Charges for services	User fees	20,000.00	27,683.98	28,805.36	28,697.83	24,842.32	21,916.90	Medium
Water	Charges for services	Commercial flat	12,000.00	12,578.69	11,454.22	12,201.65	11,486.78	11,082.70	Medium
Water	Charges for services	Back Bill Revenue	-	735.15	-	931.35	-	8,857.84	None
Water	Other revenues	Water hydrant and resevoir mtr	650,000.00	600,000.00	550,000.00	500,000.00	450,000.00	400,000.00	Low
Water	Other revenues	Miscellaneous revenue	26,000.00	26,685.41	50,915.78	51,954.66	32,952.30	110,015.76	Low
Water	Other revenues	Cash over/short	-	-	-	-	6.05	-	None
Water	Other revenues	Bad debts	-	(3,313.67)	(3,494.33)	(631.02)	5,668.66	(3,063.37)	None
Water	Investment & interest inco	m Interest income in Lawson	122,500.00	388,008.73	71,073.45	34,500.95	75,707.09	30,312.36	None
Water	Investment & interest inco	m UB Fin Chg Rev	5,000.00	6,766.17	6,134.59	5,503.28	5,651.25	4,131.04	None
Water	Investment & interest incom AR interest and fines		-	88.70	136.19	124.06	415.82	599.76	None
Water	Gain (loss) on disposal of ass Loss on disposal of assets		-	(752,613.17)	-	-	-	-	None
Water	Gain (loss) on disposal of ass Gain on disposal of assets		-	-	5.00	-	-	-	None
Water	Gain (loss) on disposal of ass Proceeds from disposal of asse		-	-	-	-	13,452.00	-	None
Water	Bond premium	Bond premium	-	-	-	(70,045.46)	-	-	None
Water	Rental & lease revenues	Facility rental revenue	-	13,560.00	29,380.00	27,120.00	14,690.00	-	Low





# Bonding Capacity—City and Borough of Juneau

June 14, 2017 Assembly

**Meeting** 

PFM Group Consulting

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### **Contents**

#### **GO Bonding Capacity**

- Assessed Value Assumptions and Growth
- Current GO Bond Capacity Policy
- GO Bonding Capacity Three Tests
- Impact of State Schools Reimbursement Non-Payment
- Summary

#### **Enterprise Bonding Capacity**

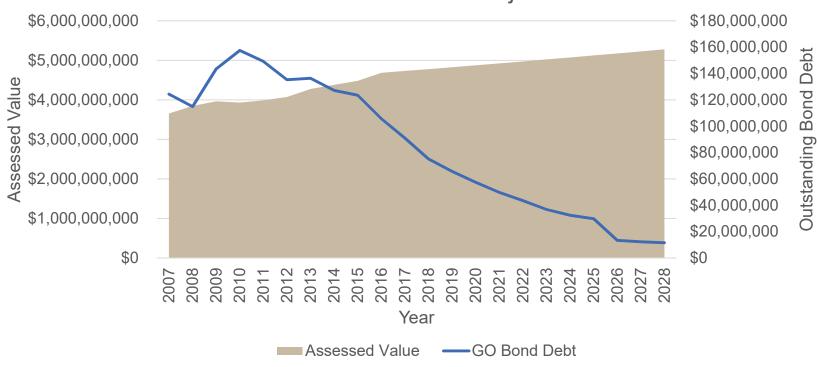
- Bartlett Regional Hospital
- Senior Housing Project
  - As Revenue Bond
- As GO Bond



#### **Assessed Value and GO Bond Debt**

- While AV has been growing at 2.79 percent per year, looking forward, AV is projected to increase at 1.0 percent per year.
   While AV is growing slowly, the outstanding bond debt is in decline
- The relative change in relationship provides additional bonding capacity

## Comparison of AV to GO Bond Debt 2007 Actual to 2028 Projected

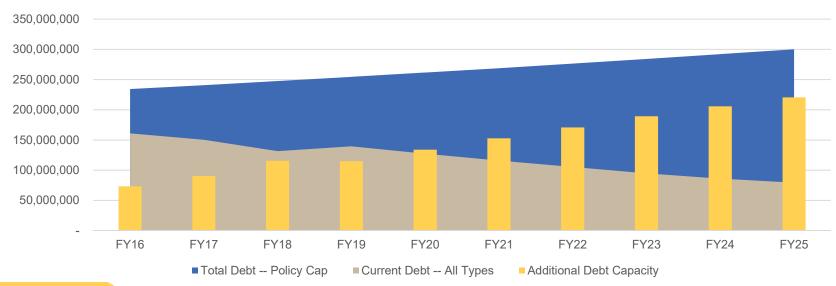




#### **Current Debt Capacity Policy (5% of Assessed Value)**

- CBJ has an informal policy that limits total debt to 5% of Assessed Value (AV). The Chart below shows how total debt capacity grows as outstanding debt declines and AV grows
- The issue with this measure is that <u>only</u> GO bonds are repaid by property tax assessments. Revenue bonds are paid for through net revenues of the enterprises issuing the debt

## Current CBJ Policy Debt Limits 5% of AV for all Debt





# **General Obligation Bonding Capacity – Three Tests**



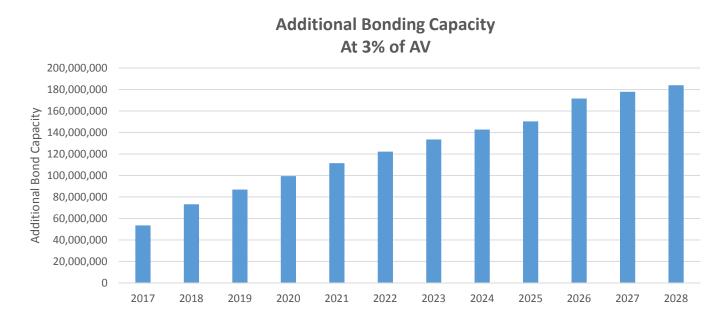
#### **Tests of GO Bonding Capacity**

- Bonding capacity for GO bonds will be evaluated on three separate and overlapping criteria
  - Test #1: Percent of AV –The current policy limit for all debt as a percent of AV is 5%; however, Test #1 tests GO debt only at 3% of AV
  - Test #2: GO Bond Mill Rate —The mill rate over the last several
    years has fluctuated, with a recent high 1.5 mills, current 1.4 mills, and
    FY18 rate of 1.3 mills. Test #2 evaluates additional GO Bond capacity if
    the mill rate for GO debt is targeted at 1.5
  - Test #3: GO Debt Per Capita —under this test, GO debt is limited to the recent high of GO Bond Debt per capita



#### Test #1: Bond Debt as Percent of AV

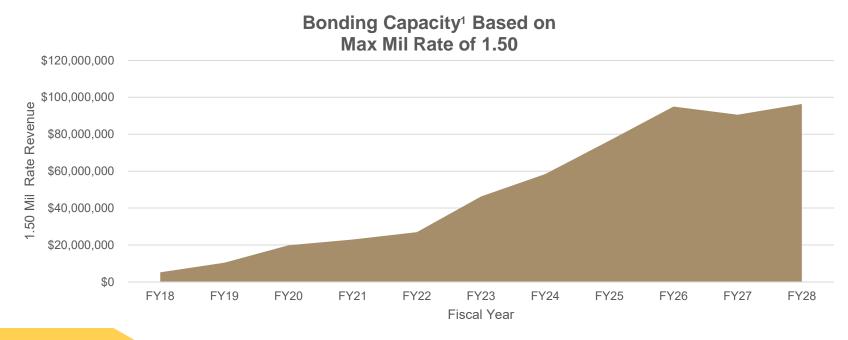
- The CBJ has an informal policy limiting total outstanding CBJ debt to 5% of AV (including revenue bonds, loans, etc.)
- The percent comparison makes most sense for GO Bonds alone, which are taxed as a percent of AV (the mill rate for debt service), but does not make sense for revenue bonds, which are based on the revenue stream of the issuing entity
- The chart below shows additional bonds debt at 3% of AV. This represents the average percent of AV for GO bonds over the last 10 years. Under this test, GO debt could grow from \$53 Million in FY17 to \$184 Million by FY28





#### GO Test #2: Cap Mill Rate at 1.5

- As GO Bond Debt is repaid, the mill rate for capital will decrease. The chart below shows the debt service capacity—
   and subsequent bond proceeds—that could be generated from maintaining a mill rate of 1.50 over time
- Based on assessed values increasing at the 10-year average of 1% per year, the CBJ could generate an additional
   \$6.8 million per year by FY28
- Bond proceeds from this strategy would be nearly \$20.0 million by FY20, \$58.3 million by FY24, and \$96.4
   million by FY28 (GO bonds require voter approval)

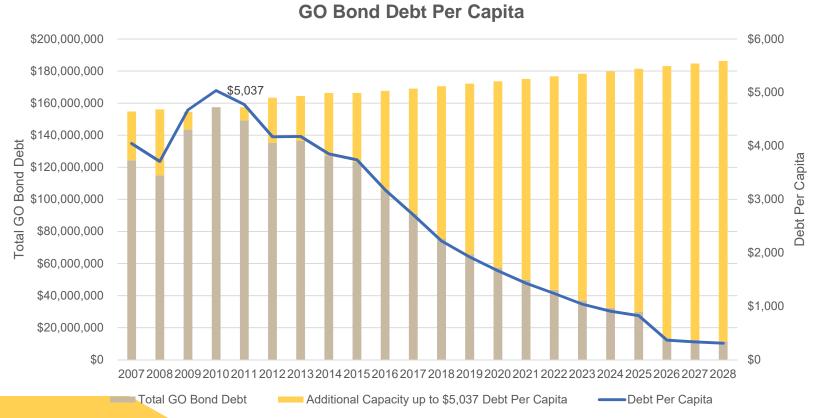


<sup>&</sup>lt;sup>1</sup> Bond capacity based on debt service assuming 25-year bonds at 5% interest. This is used for estimating purposes only



#### Test #3: Per Capita

- GO Bond Debt Per Capita reached a historic high of \$5,037 in 2010
  - Using \$5,037 as a cap, the yellow bars signify the additional bond capacity without exceeding \$5,037 Debt Per Capita
- Under this test, GO bond capacity would be greater than Test #1, reaching \$175 Million by FY28

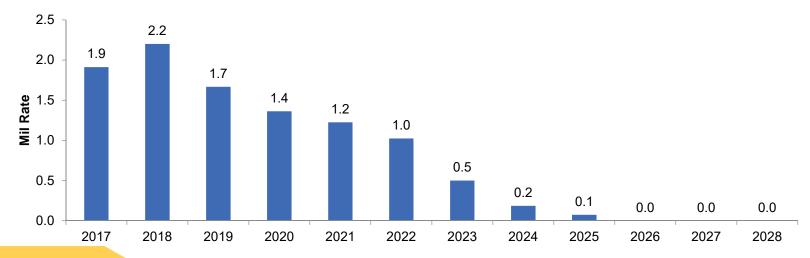




#### **School Construction Reimbursement**

- The State of Alaska reimburses the CBJ for school construction and renovations by paying a portion of GO bond debt service. State aid received by the CBJ is based on reimbursement rates varying between 60 and 70 percent of the qualifying debt service. In the event the State does not reimburse at the same historic levels, the CBJ would be required to shift the debt service cost to property owners via an increased mill rate to pay debt service
- The chart below shows the additional mill rate (in addition to the current mill rate of 1.4) that City taxpayers would
  have to assume if the State discontinues the debt reimbursement program

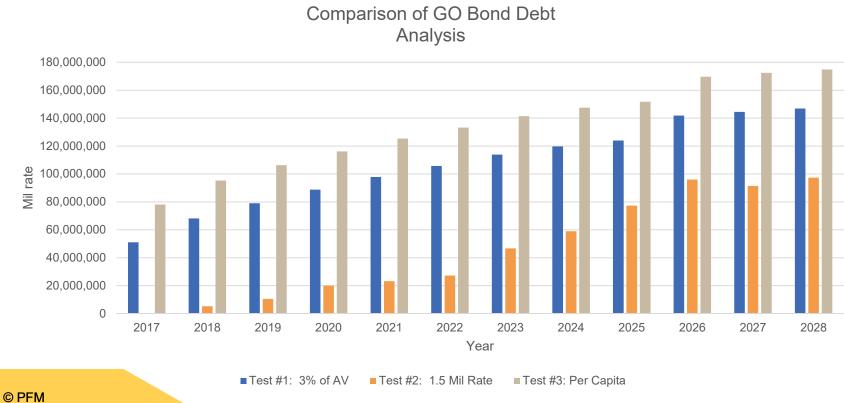
## Added Mil Rate If State Discontinues School Reimbursement





#### GO Bonding Capacity Summary / Comparison of Three Tests

- The results of the three tests are summarized below: with Test #2 providing the least bonding capacity, and Test #3 providing the greatest
- Test #2, the mill rate test, is the most conservative and guarantees the lowest cost to property owners. The primary reason for this is that additional debt capacity is dependent on paying off bonds and reducing debt service

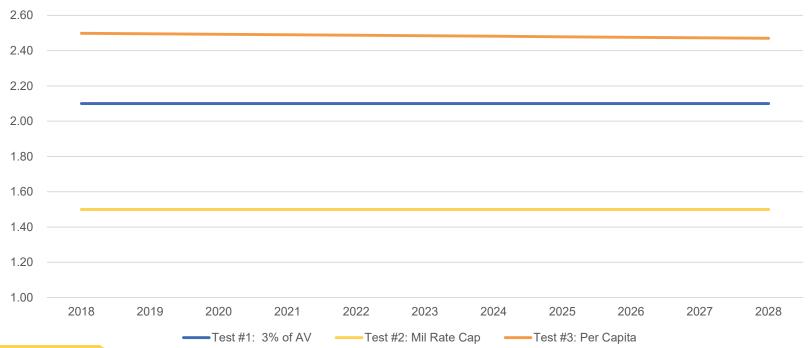




#### GO Bonding Capacity Summary | Impact on mill rates

- The impact of having bonds outstanding when new bonds are issued, shows up in the maximum expected mill rates under each test
- As shown below, the per capita tests results in the highest mill rate (for capital) at 2.5, with the mill rate at 3% of AV has a maximum mill rate of 2.1





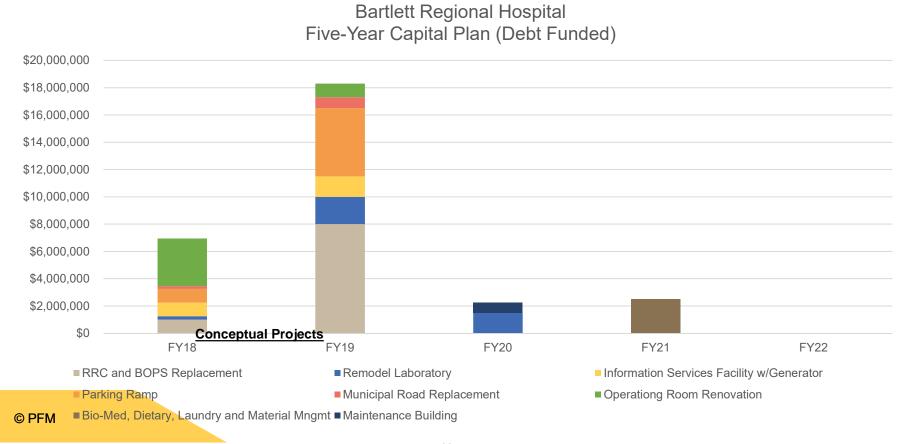


## Bartlett Regional Hospital: Revenue Bonding Capacity



#### **BRH**—Expected Bond-Funded Capital Projects

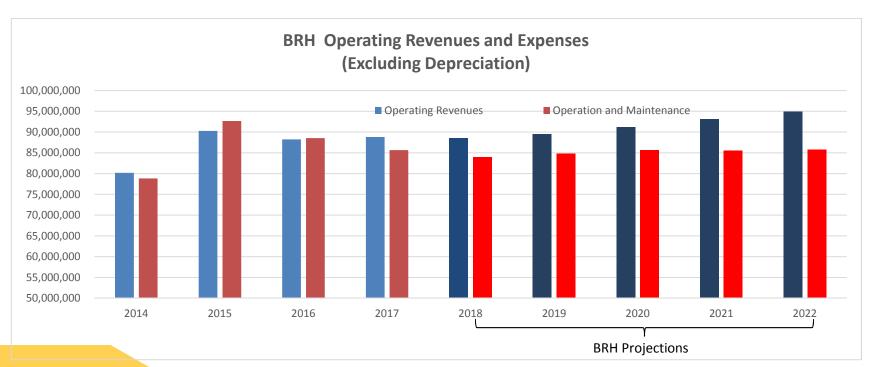
- BRH has discussed constructing \$30 million of capital improvements over the next five years
- They might issue debt for this construction; however, they could also use net operating revenues and reserves for a portion of these facilities





#### **BRH Net Income Historical & Projected**

- FY14 FY17 shows uneven revenue and expense for BRH. In FY16, there was not enough net revenue to fund depreciation expense
- Projected revenues are expected to increase by 1.23% per year from FY16 through FY22. Projected expenses in FY22 are 3.1% under FY16 expenses. This is due to a large drop in expense projected in FY18 with little growth thereafter
- Comparing historical to projected revenues and expenses suggests a cautious approach to the issuance of new debt
- The BRH revenue to support new Revenue Bonds will fluctuate based on future operations, federal health care policy, and the hospital's ability to keep costs low

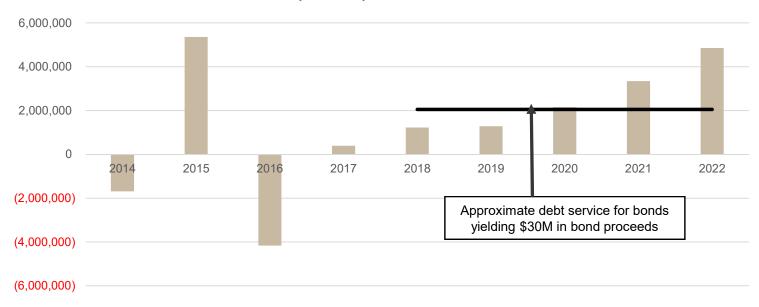




#### **Revenue Bond Capacity: BRH**

- To finance \$30M in capital improvements, the BRH would need to pay approximately \$2.0M per year (based on 25-year bonds at 4% interest) in debt service (in addition to the \$1.65M it currently pays)
- Assuming that BRH net income forecasts (after paying for medical equipment capital and existing debt service) are correct, BRH will not generate sufficient additional revenue until FY20 to be able to fully pay debt service



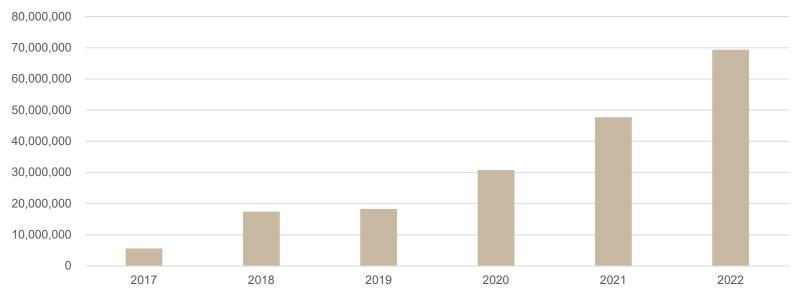




#### **BRH Hypothetical Bonding Capacity**

- Assuming BRH's net income (after current debt service and capital contributions), the hospital's bonding capacity grows from just over \$5 million in the current fiscal year to nearly \$70 million by FY22
- BRH does not reach capacity for \$30 million in debt until 2020

### **BRH Hypothetical Bonding Capacity** (Assuming Forecast Net Revenue)



Source: BRH budget forecast, PFM



#### **Initial Conclusions on BRH Bonding Capacity**

- Due to the lack of clarity of government payers impact on net income for Bartlett Regional Hospital, significant
   new debt should be delayed until the budget forecast for the hospital can be verified:
  - Assumed reductions in salaries, and overall reduction in expenses
  - Understanding impacts of potential changes to the Affordable Care Act
- For the capacity model, a majority of CIP expenses are projected in FY19. **BRH could move ahead** with those improvements using accumulated funded depreciation/reserves, projected net income from the budget forecast, and a smaller bond issue to bridge the gap
- Alternatively, CIP projects could be pushed back to provide time for current uncertainties to settle, and for the budget forecast to prove itself



# Senior Housing Project: Bonding Capacity



#### Riverview Senior Community (from March 2017 Presentation to City)

#### Project

- Vintage Park site
- Site zoned with utilities
- Preliminary architectural design completed
- Units
- 54 Assisted Living
- 34 Memory Care
- 72,857 square feet
- \$24.5 Million cost (including pre-opening marketing and lease-up reserve)

#### Funding

- 100% bond funded, with 1-year debt service reserve (\$25.9 total debt)
- \$1.47 Million per year debt service (30-year term, 4% assumed interest)

#### CBJ Role

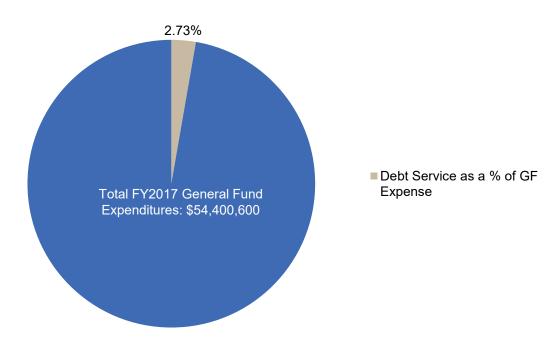
- Provide credit support to bond holders
- If business operations net cash flow does not fully fund debt, CBJ will be responsible for paying uncovered debt service

Source: Slides 13, 18, 22 of the "Riverview Senior Community Feasibility and Financial Analysis" Sponsored by Senior Citizens Support Service, Inc. March 13, 2017



#### **Senior Housing: Revenue Bond Capacity**

- If CBJ decides to back the project without a GO Bond vote, the backing would likely be from its General Fund revenues versus the debt service mil rate
- The pie chart below illustrates the worst-case impact on the City's budget if the project is sold as a revenue bond and the project generates no revenue to pay for debt service payments
- The projected annual debt payments associated with senior housing would total \$1.5 million, equal to 2.73 percent of Total FY2017 General Fund Expenditures (\$54.4 million)

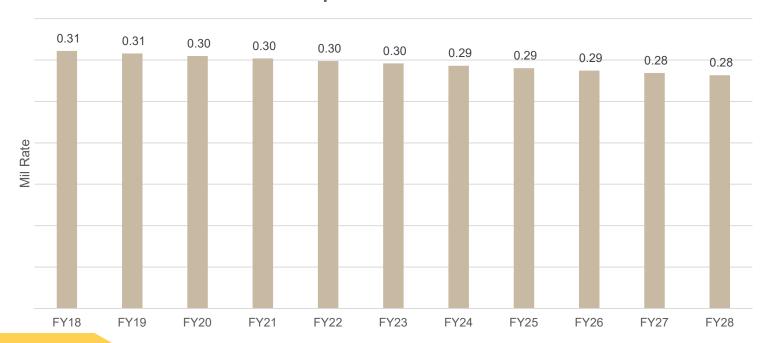




#### **Senior Housing: GO Bond Mill Rate Impact**

- One method for CBJ to back this project is to receive voter approval. If the project fails, the bonds will be backed by property taxes funded by an increase in the mill rate
- The chart below demonstrates the annual projected debt service, translated into mills, that City taxpayers would be ultimately responsible for (the decreasing mill rate is due to anticipated ongoing increases in assessed value)

#### Senior Housing Debt Service Impact on Mil Rate



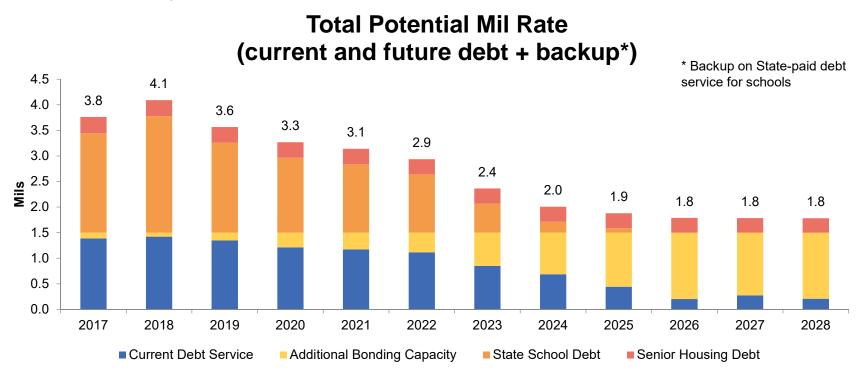


# Summary: Potential Impact on Mill Rate from GO Bonds/State School Debt/Senior Housing



#### **Summary of Taxpayer Obligations**

- The chart below details the mill rate to support all potential GO debt: (1) current debt service, (2) cap of 1.5 mills for additional GO bonds, (3) GO Backup: State school debt, and (4) GO Backup: senior housing debt
- As School debt is paid down, and the risk of a State payment default lessons, the risks (relative to mill rate assessments)
   associated with issuing new debt decline





#### **Summary of Bonding Capacity Potential**

#### **GO Bonds**

- CBJ should target future bonding capacity based on:
  - First: Mill rate charged to property owners (choose policy cap)
  - Second: Percent of Assessed Value (choose policy cap)
  - Exceed policy caps only with specific authorization by CBJ Assembly
- Property owners currently at risk of paying higher mill rates if State does not meet its school debt obligations

#### **Bartlett Regional Hospital**

- Proceed carefully with additional revenue bond debt until:
  - Budget forecast proves accurate
  - · Full implications of changes in the Affordable Care Act are understood
- Use funded depreciation, forecast net revenue, and smaller bond issues to fund \$30 million capital program

#### **Senior Housing Project**

 Choice of revenue bonds (backed by City General Fund) or GO bonds (backed by mill rate approved by voters)

# City & Borough of Juneau Tax Exemption Review Committee January 15, 2015

#### **Summary of Final Recommendations to CBJ Finance Committee**

- 1. \* Increase the sales tax cap on sale of single item or single service from \$7,500 to \$14,000.
- 2. \* Remove Senior sales tax exemption eligibility for non-Juneau residents
- 3. \* Remove Senior sales tax exemption for meals purchased at restaurants / eating establishments
- 4(a). \*\* All Seniors would be exempt on essentials (food, electricity and heating fuel). All other purchases subject to tax unless qualifying for income based program.
- Seniors qualifying on an income level of 250% AK Poverty would retain the existing full exemption on all 4(b). \*\* qualifying purchases.
- Lower the property tax hardship income qualification level from 120% of median income to a 4 tiered program 5. \*\* based on 250% of the federal poverty level for Alaska.
  - \* Sales Tax Administrator & Finance Director recommend effective date of change, if any, be July 1, 2015.
  - \*\* Sales Tax Administrator & Finance Director recommend effective date of change, if any, be January 1, 2016.

# City and Borough of Juneau Tax Exemption Review Committee (TERC) January 15, 2015

	Summary of Final Recommendations to CBJ Finance Committee	Tax Revenue Raised/no Longer Exempted	Remaining Tax not Being Collected
	Increase the sales tax cap on sale of single item or single service from \$7,500 to		
1.	\$14,000.	\$750,000 - \$900,000	\$4,000,000
2.	Remove Senior sales tax exemption eligibility for non-Juneau residents	\$195,000 - \$340,000	\$0
3.	Remove Senior sales tax exemption for meals purchased at restaurants / eating establishments	\$50,000	\$0
4(a).	All Seniors would be exempt on essentials (food, electricity and heating fuel). All other purchases subject to tax unless qualifying for income based program.	\$1,200,000	\$915,000
4(b).	Seniors qualifying on an income level of 250% AK Poverty would retain the existing full exemption on all qualifying purchases.	\$0	\$640,000
	Lower the property tax hardship income qualification level from 120% of median		
5.	income to a 4 tiered program based on 250% of the federal poverty level for Alaska.	\$75,000	\$100,000

# City & Borough of Juneau Assembly Finance Committee Meeting February 11, 2015

#### TERC Committee Recommended Changes to Tax Exemptions

1. Estimated effect of increasing the \$7,500 "CAP" on the individual sale of goods or services. This would increase the amount of a large sales transaction subject to the 5% sales tax. Revenue estimates based on 2013 data.

	Revenue Change
TERC Committee Proposal to Raise CAP on individual sale	
of goods or services from \$7,500 to \$14,000.	\$750,000 - \$950,000
\$10,000 (33% increase)	\$325,000 - \$375,000
\$11,500 (53% increase)	\$475,000 - \$580,000
\$15,000 (100% increase)	\$850,000 - \$1,050,000

2. Estimated effect of limiting the senior sales tax exemption to Juneau residents. We issue 50 - 75 new non-resident exemption cards each year. There are over 600 cards outstanding. Revenue estimates based on 2013 data and assumption that 7 - 12% of all exempt senior sales are to non-residents.

TERC Committee Proposal to Limit Senior Exemption to Residents.

\$195,000 - \$340,000

 Estimated effect of eliminating the senior sales tax exemption for meals purchased at restaurants / eating establishments. Revenue estimate based on 2013 data.

TERC Committee Proposal to Eliminate Tax Exemption on Restaurant Meals.

\$50,000

# City & Borough of Juneau Assembly Finance Committee Meeting February 11, 2015

#### TERC Committee Recommended Changes to Tax Exemptions

	Rever	nue Change	
<ol> <li>All Seniors would be exempt on essen qualifying on a needs-basis would reta</li> </ol>		Seniors	
Current Senio	r Exempted Sales Tax	\$2,800,000	
Exempting Fo	od Purchases	(550,000)	
Exempting Re	sidential Electricty	(130,000)	
Exempting He	ating Fuel	(235,000)	
Total current taxes ex	empted for essentials	(\$915,000)	
Net Revenue Gain from Lim	iting Exemption to Essentials	\$1,885,000	
essentials		(\$640,000)	
Estimated Revenue Ga essentials & a needs ba	in from limiting exemption to	\$1,245,000	

<sup>5.</sup> Estimated effect of establishing a tiered income qualification for the senior property tax hardship exemption. For a senioe household of 2 the qualifying level for a 100% exemption drops form \$91,320 to \$49,150. For qualifying incomes between \$49,151 and \$78,640, depending on level, you would qualify for a partial tax exemption.

TERC Committee Proposal to implement tiered income level for property tax hardship exemption.

\$75,000

# City and Borough of Juneau Tax Exemption Review Committee January 8, 2015

#### \$7,500 Tax CAP on the Sale of a Single Item/Service

**Summary:** Under these two exemptions, only the first \$7,500 of the selling price of a single item or a single service is taxed. The maximum sales tax per transaction under these exemptions is \$375.

- Single Item CAP: That part of a selling price of a single item that exceeds seven thousand five hundred dollars. For purposes of this subsection, a single item is:

   (A) an item sold in a single sale consisting of integrated and interdependent component parts affixed or fitted to one another in such a manner as to produce a functional whole. (CBJ 69.05.040(21))
- Single Service CAP: That part of the periodic selling price of a single service that exceeds seven thousand five hundred dollars. The periodic selling price is the amount owed on a calendar month or invoice basis, whichever is more frequent. (CBJ 69.05.040(22))

#### Overview:

- The sales tax CAP was originally introduced in 1983 to help prevent residents from purchasing high ticket items outside of Juneau. The original cap was \$5,000.
  - The CAP was last increased to its current level of \$7,500 in 1991.
     Alaska/Anchorage inflation since then increased 65%. Adjusting for inflation since 1992, the \$7,500 cap would equal \$12,375.
  - Nearly \$120 million in sales (\$68 million in goods & \$52 million in services)
     were exempted under the CAP in 2013.

Results of Increasing the CAP:

CAP Level	Tax Amount Per Transaction	Estimated Revenue Increase
\$10,000 (33% increase)	\$500	\$325,000 - \$375,000
\$11,500 (53% increase)	\$575	\$475,000 - \$580,000
\$14,000 (87% increase)	\$700	\$750,000 - \$950,000

#### Committee Recommendation

The committee is recommending that the CAP be raised to \$14,000.

# City and Borough of Juneau Tax Exemption Review Committee January 8, 2015

#### Senior Citizen Sales Tax Exemption

**Summary:** Anyone 65 years of age or older who is a resident of the state is exempt from CBJ sales tax for the sales of goods, services and rentals, with the exception of sales of alcoholic beverages, that are solely for the personal use or consumption of the cardholder, the cardholder's spouse, or same-sex domestic partner. [CBJ 69.05.045]. The initial exemption was established in December 1979.

#### Tax Exemption Overview:

- Approx. \$57 million in sales were exempted as senior citizen sales during 2013.
- Estimated sales tax revenue exempted in 2013 was \$2.8 million.
  - Exemption Sub-categories
    - Food \$550,000
    - Residential Electricity \$130,000
    - Residential Heating fuel \$235,000
    - Non-resident exemption \$195,000

#### Demographics

As of 2013 the citizens 65 and above were 9.8% of the Juneau population. The Alaska Department of Labor estimates that the growth in senior population will significantly exceed the overall Juneau population growth through 2025. Current estimates are that seniors will be 15% of the population in 2020 and be over 18% by 2025.

#### Previous Review of the Exemption Program

- 1988 & 1989 Assembly Action Expanded exemption to all Alaska senior residents & expanded the exemption to include the senior's spouse.
- 1999 Mayor Fiscal Policy Task Force Recommendation to phase out the senior exemption based on concern of the growing cost. Assembly took no action on the recommendation.
- 2005 Assembly Tax Policy Subcommittee recommend a 10 year process, beginning in 2006, evolving towards elimination of the exemption in 2016. Each year, for 10 years, the eligible age would be raised by 1 year transitioning from 65 up to 75 years old. Thus to be eligible you would have to have been 65 by January 1, 2006 and would have benefited from the exemption for 10 more years. There would have been no new seniors, below the age of 65 in 2006, qualifying for the exemption. The exemption would have completely ended in 2016.
- 2006 Senior Sales Tax Exemption Task Force recommended: 1) removing eligibility for non-Juneau residents, 2) each year, for 10 years, the eligible age would be raised by 1 year transitioning from 65 up to 75 years old, and 3) from 2016 forward residents 75 years of age and older would qualify for the exemption. From 2006 to 2016 seniors below the age of 65 in 2006 would have to wait at least 10 years to become eligible.

#### Committee Recommendation

The committee is recommending 2 changes to the exemption:

- Establish and income (needs) based program setting the household income threshold at 250% of household income (2 person household \$49,150). Seniors at or below the income level would continue to qualify for 100% of the existing sales tax exemption.
- For all seniors with household income exceeding the income threshold to reduce to the existing exemption to cover 3 essential items (food, electricity & heating fuel.

Program Administration

CBJ staff has reviewed the program administration issues of the proposed changes to the senior exemption. As currently proposed, two different types of senior cards would need to be issued, with certain seniors qualifying for exemption on all purchases and others receiving exemption on certain items. The proposed change would be a greater administrative burden to both merchants and CBJ staff than the existing senior program. Staff working with merchants will continue to assess how best to implement the proposed changes.

#### Alaska

					% Gross Ye	arly Income				* 1
Family Size	25%	50%	75%	81%	100%	133%	175%	200%	250%	300%
1	\$3,645	\$7,290	\$10,935	\$11,810	\$14.580	\$19,391	\$25,515	\$29,160	\$36,450	543,740
2	\$4,915	\$9,830	\$14,745	\$15,925	\$19,660	\$26,148	\$34,405	\$39,320	\$49,150	\$58,980
3	\$6,185	\$12,370	\$18,555	\$20,039	\$24,740	\$32,904	\$43,295	\$49,480	561,850	\$74,220
4	\$7,455	\$14,910	\$22,365	\$24,154	\$29,820	\$39,661	\$52,185	\$59,640	574,550	\$89,460
5	\$8,725	\$17,450	\$26,175	\$28,269	534,900	\$46,417	\$61,075	\$69,800	587,250	5104,700
6	59,995	519,990	529,985	532,384	539,980	\$53,173	\$69,965	579,960	599,950	5119,940
7	511,265	522,530	533,795	536,499	545.060	\$59,930	578,855	590,120	\$112,650	\$135,180
8	\$12,535	\$25,070	\$37,605	\$40,613	\$50,140	\$66,686	\$87,745	\$100,280	\$125,350	\$150,420

					% Gross Mor	ithly income				
Family Size	25%	50%	75%	81%	100%	133%	175%	200%	250%	300%
1	\$304	\$608	\$911	\$984	\$1,215	\$1,616	\$2,126	\$2,430	\$3,038	\$3,645
2	\$410	\$819	51,229	\$1,327	\$1,638	\$2,179	\$2,867	53,277	54,096	\$4,915
3	\$515	\$1,031	\$1,546	\$1,670	\$2,062	\$2,742	\$3,608	\$4,123	\$5,154	\$6,185
4	5621	\$1,243	\$1,864	52,013	52,485	53,305	\$4,349	54,970	56,213	57,455
5	5727	\$1,454	52,181	\$2,356	\$2,908	53,868	\$5,090	\$5,817	57.271	\$8,725
- 6	5833	\$1,666	\$2,499	\$2,699	\$3,332	54,431	\$5,830	\$6,663	58,329	59,995
7	\$939	\$1,878	52,816	\$3,042	53,755	54,994	\$6,571	\$7,510	\$9,388	\$11,265
8	\$1,045	\$2,089	\$3,134	\$3,384	\$4,178	\$5,557	\$7,312	\$8,357	510,446	\$12,535

#### Please Note:

- <u>Source</u>: Federal Register, Vol. 79, No. 14, January 22, 2014, pp. 3593-3594 (http://www.gpo.gov/fdsys/pkg/FR-2014-01-22/pdf/2014-01303.pdf)
- The federal poverty guidelines are typically updated at the end of January.

# City & Borough of Juneau Tax Exemption Review Committee January 15, 2015

### Property Tax Hardship Exemption Sliding Scale (Based on 250% of the Federal Poverty Level for AK)

Senior Citizen and Disabled Veteran Hardship CBJ 69.10.021 - An individual who otherwise qualifies for a senior citizen or disabled veteran property tax exemption shall qualify for a hardship exemption if the applicant's gross household income, from all sources in the prior year, does not exceed 120% (\*) of the Median Family Income for Juneau as set by the U.S. Department of Housing and Urban Development, or that are no documented extenuating or extraordinary circumstance that results in a one-time expense that, when subtracted from the applicant's household gross family income, results in the applicant's gross family income falling below 120 percent of the Median Family Income for Juneau. If allowed, a hardship exemption will be granted only for that portion of an eligible applicant's real property tax liability in excess of two percent of the applicant's gross household income as calculated after the senior citizen and disabled veteran property tax exemption required by state law is applied.

	Tier I - 250%	Tier II - 300%	Tier III - 350%	Tier IV - 400%	
2-Person Family Income	Up to \$49,150	\$49,151 to \$58,980	\$58,981 to \$68,810	\$68,811 to \$78,640	Totals
% of Hardship Exemption Granted	100%	75%	50%	25%	
# of Property Owners	30	18	24	32	104
2014 Taxes Exempted - SC/DV Hardship (Actual)	\$41,631.62	\$26,169.23	\$50,763.18	\$57,304.82	\$ 175,868.85
TIERED Taxes Exempted - SC/DV  Hardship (PROJECTED)	\$41,631.62	\$19,626.92	\$24,997.72	\$14,326.21	\$ 100,582.47
Tiered Taxes Collected Variance	\$0.00	\$6,542.29	\$25,765.41	\$42,978.53	\$ 75,286.23

Note: For FY14, 104 properties owned by seniors qualified for the Property Tax Hardship Exemption. This exemption is calculated after deducting the \$150,000 State-directed Senior Exemption (maximum propertytaxes saved \$1,614).

<sup>\*</sup> The Median Family Income for a 2-Person family is \$76,100. 120% of median is \$91,320.

# City and Borough of Juneau Tax Exemption Review Committee January 08, 2015

#### Other Tax Exemption & Revenue Raising Ideas Reviewed by the TERC

The Assembly Tax Exemption Review Committee (TERC) has held 11 meetings to review information on the existing tax exemptions and other related issues. On January 8 there is TERC meeting to receive public testimony on the committee's final recommended changes. In addition to proposed changes through this process the following items were reviewed and discussed. Some items the TERC reviewed and decided to make no changes at this time. Other ideas were raised and there was not sufficient time to complete an analysis or they were not tax exemptions (thus within the scope of the TERC responsibilities). These ideas are being compiled for the Assembly Finance Committee consideration.

#### Exemptions Reviewed and Decision Made Not to Pursue any Change at this Time

- 1. Change or eliminate the tax exemption for lobbyists.
- 2. Change or eliminate the exemption for Out of Borough Sales.
- 3. Follow 2006 task force recommendation to raise the age limit from 65 to 70. This could be raised over a number of years.
- 4. If a senior exemption for 3 essential items is adopted initiate a set dollar year-end rebate/dividend program, versus one based on actual sales transactions. A budget would be established based on a per person amount for all qualified seniors.

#### Other Ideas for Consideration of the Finance Committee

- 1. Raise the sales tax from 5% to 6% for 5 months for summer season.
- 2. Review the property tax hardship exemption income threshold for consistency with what may be adopted for sales tax.
  - a. Also consider a tiered income approach versus a single cut-off threshold.
- 3. Research for opportunities for other Payment in-lieu of Taxes (PILT) agreements.
- 4. Establish local business license program.
- 5. Vehicle leasing exemption from Business Personal Property.
- 6. Exempt food from sales tax, for everyone, and increase the rate from 5 to 6%.
- 7. Inventory Tax
- 8. Used vehicle sales/use tax.

**Note:** Various recommendations to improve compliance (e.g. vendor cashier training, issue new cards, enforce requirement card to be presented at every sale) were raised and are being evaluated by the Sales Tax Office.

# City and Borough of Juneau Minutes - Assembly Finance Committee Meeting Wednesday, February 11, 2015, 5:30 p.m.

#### I. Call to Order

The meeting was called to order at 5:31 PM by Karen Crane, Chair.

#### II. Roll Call

Committee Members Present: Karen Crane, Merrill Sanford, Mary Becker, Debbie White, Jesse Kiehl, Jerry Nankervis, Kate Troll, Maria Gladziszewski, Loren Jones Committee Members Participating Telephonically: None Committee Members Absent: None

#### III. Approval of Minutes

The January 21, 2015 minutes were adopted as presented.

#### IV. TERC Recommendations Summary

**Recommendation 1** – Increase the sales tax cap on sale of single item or single service from \$7,500 to \$14,000.

### Mayor Merrill Sanford moved, to amend Recommendation 1 with Amendment 1, as follows:

Increase the sales tax cap on sale of single item or single service from \$7,500 to **\$12,000** [**\$14,000**].

### Loren Jones moved, to amend Recommendation 1, Amendment 1, with Amendment 2, as follows:

Increase the sales tax cap on sale of single item or single service from \$7,500 to \$12,000 [\$14,000]; adjusting the amount every two years by the Anchorage CPI.

#### Roll call votes:

Ayes: Nankervis, Jones, Kiehl, Troll, Gladziszewski, and Crane.

Nays: White, Becker, and Sanford.

Absent: None

and this motion PASSED 6-3.

### Jerry Nankervis moved to approve Recommendation 1 with Amendments 1 & 2, as follows:

Increase the sales tax cap on sale of single item or single service from \$7,500 to \$12,000 [\$14,000]; adjusting the amount every two years by the Anchorage CPI. and this motion PASSED 9-0 with no objections.

<u>Recommendation 2</u> – Remove Senior sales tax exemption eligibility for non-Juneau residents.

Mayor Sanford asked Mr. Bartholomew to review the reasons this item was recommended. Mr. Bartholomew invited members of TERC to add specific reasons they may have had. He provided specific information points that were provided to the committee. Currently staff estimates 15-18% of the outstanding tax exemption cards are issued to non-residents. This has been consistent over the last few years. It is currently estimated that about 600 cards that are outstanding now. Non-resident senior exempt sales are estimated at 7-12% of all senior exempt sales. The resulting loss of revenue is estimated to be \$195,000 – \$340,000 for taxes exempted to non-residents.

#### Jerry Nankervis moved to approve Recommendation 2, as follows:

Remove Senior sales tax exemption eligibility for non-Juneau residents.

#### Roll call votes:

Ayes: Nankervis, Kiehl, Troll, Gladziszewski, Crane and Sanford.

Nays: White, Becker, and Jones.

Absent: None and this motion PASSED 6-3.

**Recommendation 3** – Remove Senior sales tax exemption for meals purchased at restaurants / eating establishments.

#### Mayor Sanford moved to approve Recommendation 3, as follows:

Remove Senior sales tax exemption for meals purchased at restaurants / eating establishments.

#### Roll call votes:

Ayes: Nankervis, Kiehl, Troll, Gladziszewski, Crane and Sanford.

Nays: White, Becker, and Jones.

Absent: None

and this motion PASSED 6-3.

**Recommendation 4(a)** – All Seniors would be exempt on essentials (food, electricity and heating fuel). All other purchases subject to tax unless qualifying for income based program.

Assembly members discussed different approaches to the recommendation and variations thereof, including dividing or removing the second sentence of the recommendation, and adding water and sewer as essentials.

Jesse Kiehl moved to approve Recommendation 4(a), with Amendment 1, as follows:

All Seniors would be exempt on essentials (food, electricity and heating fuel). All other purchases subject to tax unless qualifying for income based program.

Jesse Kiehl moved for the body to take leave of the motion and the amendment prior to voting on it.

The meeting was recessed for a short break at 6:15 PM. The meeting was reconvened at 6:22 PM.

Jesse Kiehl moved to amend Recommendation 4(a), with Amendment 1, as follows:

All Seniors would be exempt on [essentials (]food, electricity and heating fuel[}]. [All other purchases subject to tax unless qualifying for income based program.] And that seniors with a household income level below 250% of the Alaska poverty level would retain the current full exemption on all qualified purchases.

Loren Jones moved to amend Recommendation 4(a), with Amendment 2, as follows: To include City and Borough water and sewer to the list of exemptions.

#### Roll call votes:

Ayes: Nankervis, Kiehl, Troll, Gladziszewski, Crane and Jones.

Nays: White, Becker, and Sanford.

Absent: None and this motion PASSED 6-3.

Jesse Kiehl moved to approve Recommendation 4(a), with Amendment 1 & 2, as follows:

All Seniors would be exempt on [essentials (]food, electricity, heating fuel[}], City and

Borough water and sewer. [All other purchases subject to tax unless qualifying for income based program.]

And that seniors with a household income level less than 250% of the Alaska poverty level would retain the full exemption on all qualified purchases.

#### Roll call votes:

Ayes: Nankervis, Becker, Troll, Gladziszewski, Kiehl, White, and Crane.

Nays: Jones, and Sanford.

Absent: None and this motion PASSED 7-2.

<u>Recommendation 5</u> – Lower the property tax hardship income qualification level from 120% of median income to a 4 tiered program based on 250% of the federal poverty level for Alaska.

Bob Bartholomew provided further explanation, pointing to a visual example of the tiered program on page 13 of the agenda packet. The second column of the table shows 250% of the federal poverty level, which would be adjusted annually. If you have a two-person senior household income up to \$49,150, you would maintain 100% of the existing property

tax exemption. As your income rises across the table through the tiers, you would qualify for a smaller portion of the exemption. When you exceed \$78,640 you would no longer qualify for the property tax hardship exemption. You would still maintain the \$150,000 Property Exemption.

Chair Crane added that we are not talking about the state mandated \$150,000 Property Tax exemption that every senior will continue to receive off of their property tax. The Borough offers an additional hardship exemption over and above the State mandated exemption.

Loren Jones asked, what is the income level for a single person household? Bob Bartholomew pointed to the top table on page 12 of the agenda packet, demonstrating how a single person income level at 250% would be \$36,450.

#### Kate Troll moved to approve Recommendation 5, as follows:

Lower the property tax hardship income qualification level from 120% of median income to a 4 tiered program based on 250% of the federal poverty level for Alaska, as presented.

#### Roll call votes:

Ayes: Gladziszewski, Kiehl, Nankervis, Troll, and Crane.

Nays: Becker, White, Jones and Sanford.

Absent: None and this motion PASSED 5-4.

Chair Crane stated that these recommendations came from TERC. The recommendations will be forwarded to the Assembly. Items 1, 2 & 3 have effective date of change of July 1, 2015 while 4 & 5 would become effective January 1, 2016.

Chair Crane asked for any other recommendations that a member of the Assembly would wish to bring forward at this time.

Kate Troll stated that there was one recommendation from TERC that had two votes in support, one opposed, and one absent. That was the question about removing jewelry sales from the single item cap. Ms. Troll asked to move a motion.

Jerry Nankervis said he thought the body was acting on the recommendations of TERC.

Chair Crane said that the body had acted on the recommendations, but had invited recommendations that Assembly members would like to forward

Kate Troll moved to remove jewelry purchases from the single item cap.

Chair Crane preferred to hear from the City Attorney (who was not present tonight) before voting on this. Kate Troll said that the City Attorney had previously provided an opinion that it was appropriate during the Sales Tax Committee.

Jesse Kiehl asked Staff if they had an analysis of the amount that is exempted above the cap for jewelry that would fall below the Cap. For an example, how much of what we have been exempting is a \$8,000 piece of jewelry versus a \$36,000 piece of jewelry? He would be interested in knowing how much raising the cap captures. Clinton Singletary did not have such an analysis at this time.

Kate Troll moved to remove her earlier motion to remove jewelry purchases from the single item cap.

Chair Crane asked for any other recommendations from the body.

Loren Jones moved that the Assembly prepare a ballot initiative that exempts all citizens from sales tax on food, home electricity, fuel, and that the current permanent sales tax be raised by 1%.

Assembly members discussed their thoughts on Mr. Jones' motion, including their objections and requests for further information, draft ordinance and requests for further discussion on the topic.

Mr. Jones said his intent was to draft an ordinance to start a discussion on the topic. Chair Crane asked Mr. Jones if he would be willing to make this a topic for a future meeting and have Assembly members forward their questions to the Chair.

Mr. Jones agreed to table the motion and have this topic addressed at a future meeting.

Mary Becker moved that the senior tax exemptions that passed tonight be kept for final implementation until the end of the budget deliberations with the opportunity to reconsider if there is a vote to decide.

Ms. Becker provided further clarification at Ms. Gladziszewski's request, stating the senior tax be put on the end of the budget process so they are not implemented into the budget until the end of the budget process, so this body has the opportunity to reconsider some or all of them if they decide to do so.

Assembly members discussed their thoughts on Ms. Becker's motion.

Ms. Becker further clarified her motion, saying she did not mean to include everything that was talked about tonight. She meant the part that seniors would be exempt on essentials,

food, electricity, heating, fuel and 250% of poverty line. Not the out of town and eating at restaurants.

Mary Becker moved that the senior tax exemptions (4a & 4b) be put on the end of the budget process for reconsideration at that time.

#### Roll call votes:

Ayes: White, Nankervis, and Becker.

Nays: Kiehl, Gladziszewski, Jones, Troll, Crane, and Sanford.

Absent: None

and this motion FAILED 3-6.

Chair Crane asked if there would be any support for or discussion on a motion to raise the age limit so that the senior limit would gradually be increased over a number of years from 65. Not seeing any support, Ms. Crane moved on from the topic.

Jesse Kiehl recalled an idea that had been raised in a prior meeting, regarding a change to how vehicle leasing is handled. He asked that the topic be included in a future AFC meeting. Mr. Bartholomew mentioned that it was listed on page 14 of the current agenda packet. Mary Becker stated there were some other items on page 14 that could also be raised at a future AFC meeting.

Chair Crane said that AFC would discuss implementation of what had been agreed upon at the next AFC meeting.

#### V. Next Meeting Date

Wednesday, February 18, 2015

#### VI. Adjournment

Meeting was adjourned at 7:20 PM