# CBJ DOCKS & HARBORS BOARD OPERATIONS/PLANNING COMMITTEE MEETING AGENDA For Thursday, January 18<sup>th</sup>, 2018

- **I.** Call to Order (12:00 p.m. at the CBJ Assembly Chambers)
- **II. Roll Call** (Don Etheridge, Tom Donek, David Lowell, Mark Ridgway, Bob Janes, David Seng, Robert Mosher, Weston Eiler, and Budd Simpson)
- III. Approval of Agenda

MOTION: TO APPROVE THE AGENDA AS PRESENTED OR AMENDED

- **IV. Public Participation on Non-Agenda Items** (not to exceed five minutes per person, or twenty minutes total)
- V. Approval of Wednesday, December 13<sup>th</sup>, 2017 Operations/Planning Meetings Minutes
- VI. Consent Agenda None
- VII. Unfinished Business
  - 1. Public Policy on Use of Docks & Harbors Managed Properties Presentation by the Port Director

Committee Discussion

**Public Comment** 

Committee Discussion/Action

**MOTION: TBD** 

#### VIII. New Business

1. Little Rock Dump as Potential Marine Services Facility Presentation by the Port Engineer

**Committee Questions** 

**Public Comment** 

Committee Discussion/Action

**MOTION: TBD** 

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2. Auke Bay Marine Station – Capital Investment Needs Presentation by the Port Director

**Committee Questions** 

**Public Comment** 

Committee Discussion/Action

### MOTION: TO APPROVE CIP FUNDING IN FY18 FOR THE AUKE BAY MARINE STATION.

3. Assembly Resolution in Support of Coast Guard Homeporting Cutters in Juneau Presentation by the Port Director

**Committee Questions** 

**Public Comment** 

Committee Discussion/Action

# MOTION: TO RECOMMEND THE ASSEMBLY ADOPT A RESOLUTION IN SUPPORT OF THE COAST GUARD HOMEPORTING CUTTERS IN JUNEAU.

#### IX. Items for Information/Discussion

1. Archipelago Development Update
Presentation by the Port Engineer

Committee Discussion/Public Comment

2. Joint Meeting with Assembly
Presentation by the Port Director

Committee Discussion/Public Comment

3. Water Resources Development Act – Letter to Senate Presentation by the Port Director

Committee Discussion/Public Comment

4. Budget Submission Update
Presentation by the Port Director

Committee Discussion/Public Comment

### **CBJ DOCKS & HARBORS BOARD** <u>OPERATIONS/PLANNING COMMITTEE MEETING AGENDA</u> For Thursday, January 18<sup>th</sup>, 2018

- X. **Staff & Member Reports**
- XI. **Committee Administrative Matters** 
  - 1. Next Operations/Planning Committee Meeting- Wednesday, February 14<sup>th</sup>, 2018.
- XII. Adjournment

# CBJ DOCKS & HARBORS BOARD OPERATIONS/PLANNING COMMITTEE MEETING MINUTES For Wednesday, December 13<sup>th</sup>, 2017

- **I. Call to Order** The meeting was called to order at 5:06 p.m. in City Hall Conference Room 224.
- **II. Roll Call** The following members were present: Don Etheridge, Tom Donek, Mark Ridgway (by phone), Bob Janes, David Seng, Weston Eiler (by phone), and Budd Simpson.

Also Present: Carl Uchytil-Port Director, David Borg-Harbormaster, Gary Gillette-Port Engineer, Matthew Creswell-Harbor Operations Manager, and Rob Edwardson-Assembly Member.

III. Approval of Agenda

MOTION By MR. ETHERIDGE: TO APPROVE THE AGENDA AS PRESENTED AND ASK FOR UNANIMOUS CONSENT.

Motion passed with no objection.

- IV. Public Participation on Non-Agenda Items none
- V. Approval of Wednesday, November 15<sup>th</sup>, 2017 Operations/Planning Meetings Minutes

MOTION By MR. ETHERIDGE: TO APPROVE THE NOVEMBER 15<sup>th</sup>, 2017 MEETING MINUTES AS PRESENTED AND ASK UNANIMOUS CONSENT.

Motion passed with no objection.

- VI. Consent Agenda None
- VII. Unfinished Business None
- VIII. New Business
  - 1. People's Wharf Lease Request
  - Mr. Simpson recused himself.

Mr. Uchytil said attached is a letter from Mr. Bill Heumann requesting 360 square feet of more space in addition to his existing lease with Docks and Harbors. There is a drawing showing the requested property in the agenda. Last year, the lease arrangement was for the southeast corner of the People's Wharf and the propane tank area. Mr. Heumann is now asking for and additional area adjacent to the right of way. In the agenda is the discussion from last year to show the process that was followed. In September 2016, Mr. Heumann approached the Board indicating interest in the open space area seaward of the

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People's Wharf. At the time he was looking for 2,000 sq. ft. to develop from the total open space of 4,700 sq. ft. There was discussion whether to allow development of the open area and if it was consistent with the Long Range Waterfront Plan. It was then discussed that the Urban Design Plan should create a plan to handle numerous requests for small parcels. In November 2016, the Board placed a moratorium on leasing any small parcels along the sea walk until a comprehensive plan was developed. Concurrent with the Docks & Harbors actions, the Lands Committee and Assembly adopted a process of allowing a license for certain restaurants to use rights of way to sell food and beverages as ordinance in 2017 which is included in the agenda. In January 2017, Tracy LaBarge asked the Board for reconsideration of the November 2016 moratorium. The Board requested Mr. Heumann provide a design plan which would allow the restaurant to operate. He provided a plan and asked for 45-70 sq. ft. which was granted as a use permit after being appraised. There was significant staff and Board time debating this issue last year. The question is: what is the public policy on the use of Docks and Harbors properties alongside CBJ managed lands? One side will argue that by allowing development we are disenfranchising brick and mortar stores and the other side will say we are not allowing economic growth of Juneau. Included in the agenda are letters in support of and regarding the management of the Seawalk. Several actions could be taken tonight: begin the lease process for the requested, begin the lease process for less than requested, or decline the lease request. One letter included asks for the addition of an ATM along the sea walk. Whatever the decision is there will be downstream ramifications and it should be crafted in a consistent manner. With the adoption of the Urban Design Plan, in some ways you have already established some policy in what we want this area to look like.

#### **Board Questions**

Mr. Ridgway asked since the Assembly tabled the Urban Design Plan at the Committee of the Whole Meeting does that impact the adoption of that plan and is it still the plan?

Mr. Uchytil said yes it is still the plan that the Board adopted. We are intending to take it to the Assembly to be adopted as well but not quite yet. We will ask the Planning Commission if they would like to adopt it or brief them as an information item. We haven't had the direction to say make this an amendment to the Long Range Water Front Plan. Right now there is no plan to present this to the Assembly. We are negotiating the issues presented at the Committee of the Whole Meeting regarding the Archipelago Lot.

**Public Comment** 

#### William Heumann, Juneau AK

Mr. Heumann said he bought his building in 1985. At that time the right of way did not exist and it was created by the City at his request to be able to make it possible to develop his building further. The City at that time was willing to work with people. Chris Garrison, previous owner of Alaska Litho got a lease all the way to the existing plot which was never developed but the lease still exists. Taku Smokeries were granted a

# CBJ DOCKS & HARBORS BOARD OPERATIONS/PLANNING COMMITTEE MEETING MINUTES For Wednesday, December 13<sup>th</sup>, 2017

lease to develop that property and business. A lease was created for the Tram as well. He was approached along with Effy and Tripp and asked to develop that property with a new building. It was proposed to them that they would lease their current buildings to create the Seawalk. At that time he owed \$250,000 on his old building before tearing it down. Now he owes north of \$3 million on that building. They were asked by the City and stepped up to the plate without asking for anything in return. The four of them built 35,000 sq. ft. of space there. It's amazing what can get done when the City just gets out of the way. There are many leases along the waterfront. The largest lease is actually held by the person who objects to his request the most. The City policy is essentially to help businesses flourish and help anyone they can. From the City Manager to all the Assembly members, my understanding of that Committee of the Whole meeting was that the Assembly wants to accommodate these people and they would interject themselves, and that they have a bigger picture than Docks and Harbors. For example, if companies are turned down for more space and are not accommodated due to policy, that doesn't make sense. He is not talking about simple hot dog stands, but a business with around 40 employees in the summer and sales tax around \$200,000 in a year, paying around \$80,000 - \$90,000 a year in property tax to the City. There are a lot of economic aspects to this. This is confusing and perhaps he should be going to the Assembly for this rather than this Docks and Harbors Board. They pretty strongly said that they may step in regarding this issue. He's not sure that the Board wants to abdicate that. The Assembly may make the decisions for the Docks and Harbors Board. He believes the Assembly would welcome a lease extension.

#### David Summers, Juneau, AK

Mr. Summers said he appreciates the review and history provided by the Port Director. He was on the Board at the time of the initial asking for temporary permit. At the time, the motion was a two part issue. First, it was an existing land holder asking for a utility, of addition of the propane tanks. Second, the landholder owner was asking for a public space lease. Which was reasonable at that time as land owner was asking for use of a space that was otherwise unusable. Today, he sees this is a problem as it is a public policy issue. Historically this may have been possible as there was more space available and a less direct plan. Today we've reached a maturation point where there is almost no public space remaining on the dock. Things are different in terms of this ask. We have created the opportunity for a restaurant to operate with outdoor propane crab pots, allowing them to operate without needing to invest in a commercial kitchen. To expand out further out onto the dock, especially for the purposes of outdoor cooking, creates unfair advantage over the competition and as a public policy, and opens up a can of worms. It is not a good idea to abdicate the decision making process here, the Docks and Harbors Board is an Enterprise Board and exists to stand alone as experts and advisers to the Assembly, not the other way around for the specific and specialized needs of the Docks and Harbors area. There is little space left and right now it is not a good public policy to piecemeal out land for seating for an existing restaurant. They were already approved to be on CBJ land, and are now asking for more land from Docks and Harbors. This business is entitled to a yes or a no as they need to plan for next season. He suggests the Board should give them a no. He is looking at purchasing private property and one of the primary talks of discussion is about what is the public space around the area as it

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could be unknown what would happen to the surrounding area, maybe doled out to a competitor. There is a natural maturation process of incubator businesses, no different than maturation of homes and their mortgages. As a public entity, circumventing that by creating an advantage for one business over another is bad public policy. If you are going to create a policy it needs to be fair and available to everyone.

Mr. Eiler asked Mr. Summers if he was speaking of expansion in regards to Merchants Wharf or as a separate entity.

Mr. Summers answered no; he is just a lease holder at the Wharf.

Mr. Eiler asked if the person requesting the ATM on the dock is an individual or company.

Mr. Uchytil answered individual.

Mr. Janes asked Mr. Heumann if there is room in the existing building to add a commercial kitchen.

Mr. Heumann said he is not a restaurateur so he does not know all of those details. That is not the reason we asked for the lease. The reason was to have crab pots outside where they can be viable and be an attraction.

Mr. Uchytil said because not all Board members were at the Committee of the Whole Meeting this is what he interpreted happened there. We had received questions about food carts and Morris Group was very clear in saying that there would not be 15 food carts in the new development area. One of the Assembly members asked what about those who will not have booths and will you provide space for them. Mr. Uchytil answered that he does not speak for the Board but in the past they haven't made tracks of public lands available as one offs for people selling t-shirts, trinkets or art along the Seawalk. At the Assembly Committee of the Whole meeting, City Manager brought up that one of the reasons the Board struggles with this is we are not business developers by our mission statement and it is not something we regularly do. The City Manager made the comment that the Assembly has a broader vision of what's best for the City. That is how the discussion went.

#### Board Discussion/Action

Mr. Donek said two things are happening; one is a business owner asking to expand his own property onto Docks and Harbors land. The other is leasing space to sellers such as hotdog carts. The Long Range Waterfront Plan did not envision having vendors lining the Seawalk. He sees no problem with what Mr. Heumann is asking. He would like to question what other leases we have up and down the waterfront at this time. In our Urban Design Plan is a potential deck over which is leased to someone. To tell Mr. Heumann no when we have another nearby doesn't make sense.

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Mr. Ridgway said he agrees with Mr. Donek that this is two separate issues. If this was the only space being asked to lease he would understand keeping it simple. Since this is not the only one, and there is no policy to look to, can we request guidance from the Assembly to develop some policy to guide harbor staff when these are requested.

Mr. Etheridge said we should come up with a policy and then send it to the Assembly for approval rather than the other way around.

Mr. Donek said one way to take this to the Assembly would be to take the lease request to them and explain why we will or will not accept it.

Mr. Janes said he disagrees with Mr. Donek and believes we should come up with a comprehensive policy before we make a final decision on this individual request. It is irresponsible to take individual requests without a policy in place. We should have something to fall back on and make final decisions easier. Until this happens Mr. Heumann should be granted the same temporary lease that was granted last year so as not to interrupt business.

Mr. Ridgway said he agrees with Mr. Janes that we are in a difficult spot. He had called the Ketchikan Port Director today to discuss how they handle this issue; they however don't have enough space to have leases like this. It may help us to look at other areas where they have a similar system.

Mr. Uchytil said in answer to Mr. Donek regarding what leases we have out the Franklin Street Dock has some submerged lands leased to Franklin Dock LLC and the Seawalk itself is CBJ land. Taku Smokeries is private land. The Taku parking lot is half ours and half Taku Smokeries. The Tram building has a lease and Mr. Heumann has a 425 sq. ft. lease. The space in front of Pier 49 is leased to Mike Tripp. There really aren't many one offs.

Mr. Eiler asked to see a visual of all that area plotted out if possible. He asked if there was discussion at the Committee of the Whole Meeting about the decking over of the areas left?

Mr. Uchytil said we presented the belief that the public input wanted for more open space. Phase II of the Urban Design Plan has this non-descript waterfront attraction. As we progress we will deck over depending on available funds.

Mr. Seng said looking at minutes from over a year ago; we are covering the same ground again. He agrees with Mr. Janes and we do need a policy to be in place. This goes to the original intent of the Board to put a moratorium on these small ideas until we have a plan. Mr. Heumann has a building there and is just asking for a little bit more, it makes sense. But as he reviews these letters, it will turn too busy. Business development helps the community but unbridled, unmanaged development does not help communities. We need to create a policy before getting in any further. Last year this was created as a temporary thing and here we are again with no policy trying to decide.

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Mr. Donek said he agrees with Mr. Seng this needs to be covered by a policy. We have other property all over and we need to be careful. Without a policy we will be right here again next year if we just say yes to the request.

Mr. Janes said he agrees but we should give some assurance to Mr. Heumann that we are working to make a policy. Businesses need to plan and hire ahead of time they need a final answer sooner rather than later. We should give them a temporary yes, same as before so the business can continue for this summer.

Mr. Donek said that is a good point.

Mr. Seng asked Mr. Heumann if the outside seating permitted area in the right of way will be his to access again this year regardless of what Docks and Harbors does?

Mr. Heumann answered yes it has been applied for and approved.

MOTION By MR. JANES: TO INITIATE A PUBLIC PROCESS TO CREATE A POLICY FOR OUR LAND HOLDINGS ON THE SEAWALK AND RELATED PROPERTY AND PUT A MORATORIUM ON ALL APPLICATIONS UNTIL A POLICY IS FINISHED, ALSO ALLOWING TRACY'S CRAB SHACK TO OPERATE AS THEY DID LAST YEAR FOR ANOTHER TEMPORARY YEAR.

Mr. Eiler said he has a comment on the motion but not an objection. He urges caution while using the word moratorium in a motion. It sounds like we are drilling down into the broader plan that was just passed. We don't want to get into a loop of repeating ourselves. We should move forward with thought.

Mr. Janes said this process and planning should include the public that are in the businesses that are in the area affected, those with space on the dock and those with brick and mortar businesses. Public input should be gathered and eventually this should be added to the overall plan.

VOTE:

David Seng – yes Mark Ridgeway – yes Tom Donek – yes Weston Eiler – yes Bob Janes – yes Don Etheridge – yes

Motion passed with no objections.

2. New Regulation: 05 CBJAC 40.065 - Vessel anchoring requirements

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Mr. Uchytil said this idea has been discussed for many months. If this is passed tonight, it can go out with the 21 day public process, then to the Board for public hearing, then to the CBJ Assembly meeting to adopt this new regulation. To summarize, we are trying to better manage our lands. We know that some vessels have been anchored for years. The main points of this proposal include not requiring a permit for those wishing to anchor for 24 hours or less and would prohibit the use of permanent mooring systems like what the Lumberman is using. If one was hoping to anchor for less than 2 weeks a free permit would need to be obtained. A long term permit, from 2 weeks to 3 months, would entail a \$100 application fee for the permit and \$0.25 per foot per day with the requirement of a US Coast Guard approved Marine Sanitation Device. This would give us authority to declare a vessel a public nuisance if not in compliance. Anchoring on our submerged lands would not require a vessel to move two miles away every two weeks like is required on state land.

#### **Board Questions**

Mr. Janes asked does this include the area south of the bridge where boats anchor in the summer?

Mr. Uchytil answered that area is not our tidelands.

Mr. Donek asked how can we enforce this and get rid of a vessel if it stays past their time?

Mr. Uchytil said on page two a vessel violating any of these regulations is deemed a public nuisance and may be impounded. This will be leverage for the Lumberman as well.

#### **Public Comment**

Mr. Summers said he holds a commercial crew members license and is a working guide on a boat in and out of Aurora Harbor. As a user of this space, he believes this is a great policy and supports it.

#### **Board Discussion/Action**

Mr. Uchytil said this will also prevent rafting of vessels to each other on anchor.

Mr. Eiler said he agrees and believes this is very important to have in place in light of the lives that were recently lost.

Mr. Simpson said it would be useful to have a map accessible to show where the CBJ tidelands are and where this policy will apply.

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MOTION By MR. ETHERIDGE: TO APPROVE THE DRAFT REGULATION CHANGES FOR ANCHORING ON CBJ SUBMERGED LANDS AND BEGIN THE PUBLIC NOTICE PROCESS TO EFFECT THE CHANGE.

Motion passed with no objections.

#### IX. Items for Information/Discussion

1. FY2019 Marine Passenger Fee Request

Mr. Gillette said this list has been updated to be put forward to the City Manager for the request for Marine Passenger Fees. This includes two parts, on-going maintenance needs and capital improvement needs. There are descriptions to each item detailed in the agenda. These funds would not be available until July 1<sup>st</sup>. One new item this year is the TWIC security system at the cruise berths, as according to the federal government it is a requirement. We've talked with the private docks and may go in with them to purchase six readers, as we all need them.

Committee Discussion/Public Comment

Mr. Janes asked if the visitor kiosk and canopy will be in the original location or a new one.

Mr. Gillette said the plan is the same original location near the library. Travel Juneau approves of their current location.

Mr. Simpson asked if there was something to be done with the existing kiosk.

Mr. Gillette said if someone has a use for it, sure.

Mr. Uchytil said the TWIC card reader is required by federal code. It is designed for truck drivers. We will only be checking ourselves and the dozen or so longshoreman. Unfortunately, this does not add security for the passengers.

#### 2. Harris Bathroom Update

Mr. Uchytil said included are plans to recommission the old Harris bathrooms. There will be two small single use ADA restrooms. A key fob will be required for entry and it will be locked by deadbolt from the inside. Using the footprint of available space it will be around \$125,000. There will probably be people waiting to use the toilet or shower, but there will still be port-a-johns adjacent to the restrooms.

Committee Discussion/Public Comment

Mr. Donek asked how you control the key fobs.

Mr. Uchytil said we can turn them on and off with the computer.

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Mr. Simpson asked can you track who uses it when?

Mr. Borg said yes it is simple to control if there is bad behavior.

Mr. Simpson suggested they both be unisex. He asked has there been consideration to separate the shower area from the toilet area.

Mr. Gillette said the issue is space available. Needing to comply with ADA, this was the best use of the little space available.

Mr. Donek asked if this is coin operated shower?

Mr. Borg answered yes.

Mr. Simpson said there will be auto turn off so no water wasted. Signs should be added to remind people to lock the door behind them.

Mr. Seng asked if it could be auto locked when someone is inside.

Mr. Borg said it is easiest to have the deadbolt which can be locked from inside with an access code which can be given to Police Department if need be.

#### X. Staff & Member Reports

Mr. Borg said in regards to the Lumberman there have been several meetings with the Coast Guard over the last few weeks. There was an oily substance found on board. The Coast Guard directed Mr. Mattson to remove the oil but that has not been done. There was a meeting this morning but Mr. Mattson did not show up. The Coast Guard is concerned about another vessel that has rafted up to Lumberman that may be dangerous and asked us to move that vessel but we will not for safety reasons. Their main concern is to get the oil off the Lumberman. We had a vessel sink yesterday, Salty Dawg, one of our impounded vessels on H float. Divers came and raised it. We will advertise impounds soon for auction.

Mr. Uchytil said Salty Dawg was owned by Charles Cotten who was recently arrested.

Mr. Borg said Mr. Cotten will remain in jail for a long while. We have a total of around 14 boats impounded now.

Mr. Janes asked if these were liveaboard vessels.

Mr. Borg answered some have been. It'll probably cost around \$150,000 - \$200,000 to get rid of them all.

Mr. Donek asked did they recover the bodies from the accident?

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Mr. Borg answered Mr. Cole was found.

Mr. Janes asked do we know why it flipped?

Mr. Borg said it was a small boat severely overloaded and it was windy.

Mr. Eiler asked what timeline is there for the next step with the Lumberman?

Mr. Borg said October 16<sup>th</sup> was the deadline for Mr. Mattson to remove the vessel off our property, he failed to do so. Mr. Borg has sent a request for legal services to Law but have not heard from them yet. This is a very sticky situation. We don't have anything in Title 85 that says trespassing is an impoundable offence. This will be a major issue and undertaking if we take this boat. The new regulation regarding anchoring will be a tool but there isn't anything else in Title 85 we can use to trespass it.

Mr. Eiler asked if the anchoring regulation passes then how long it will be until implemented?

Mr. Uchytil said the new regulation would be in place in 90 days.

Mr. Donek asked if the new regulation will apply to them since they existed prior to the law?

Mr. Borg said yes it will as there isn't a grandfather clause.

Mr. Donek said we need to compare the cost of impounding it and removing it while it's still floating versus the cost of raising it and removing it.

Mr. Borg said approximately a difference of \$1.8 million.

Mr. Janes said added onto that is the staff time cost being spent on this week after week.

Mr. Borg said we are keeping track of our staff time as well.

Mr. Uchytil said to update everyone on Aurora Phase II, the boat shelters were moved and the new floats and piles should be here within a week. All the old pilings have been pulled. They still have a substantial completion date of March 31<sup>st</sup>, 2018.

#### **XI.** Committee Administrative Matters

1. Next Operations/Planning Committee Meeting- Thursday, January 18<sup>th</sup>, 2018 at 12:00 p.m.

**XII. Adjournment** – The meeting was adjourned at 7:04 p.m.

# Docks & Harbors Policy Statement – Availability of Public Land for Private-Sector Use

<u>Background Authority</u>: The Docks & Harbors Board is charged under Title 85, General Powers's clause (85.02.060), to generally exercise all powers necessary and incidental to operation of all port and harbor facilities in the public interest and in a sound business manner. In particular, and without limitation on the foregoing, the board shall be responsible for the operation, development and marketing of municipally owned and operated port and harbors, including such facilities as boat harbors, docks, ferry terminals, boat launching ramps, and related facilities except as designated by the Assembly by resolution.

<u>Existing Properties</u>: Docks & Harbors has management authority, as designated by the Assembly, of several hundred acres of uplands, submerged and intertidal lands through a variety of contractual vehicles including the following:

- 1) Direct Management: Most of Docks & Harbors properties are under the department's ownership and managed directly as municipal harbors, launch ramps or commercial loading facilities, and the public downtown cruise ship docks and adjoining public uplands. This includes management of the portion of the Seawalk along the cruise ship berths form Marine Park to the Franklin Street Dock. This section of the Seawalk is a transportation corridor that is used to safely and efficiently move cruise passengers from the ships to downtown businesses and shore side transportation.
- 2) Leases: Properties that are generally leased for long terms (10 to 35 years) and typically are vacant lands for private development. Some leases include infrastructure developed by D&H such as the two marine repair facilities. Docks & Harbors has 25 leases with individuals or businesses on parcels which have been competitively offered on tidelands and a few upland properties. These leases are specifically called out in resolution with the properties designated with surveyed information and recorded with the State. Harri Commercial Marine, through two separate leases, manages boatyard facilities in which Docks & Harbors provides critical infrastructure for the haul-out necessary for operations.
- 3) Use Agreements: Similar to a permit in that it is for long term on D&H developed facility. The Taku Dock is owned by CBJ but through a "use permit agreement" the facility is managed by Taku Smokeries Fisheries which compensates CBJ based on a valuation formula of fish landings.
- 4) Permits: Typically for use of facilities for recurrent uses such as launch ramps, loading; etc. Docks & Harbors provides, at fees established in code, commercial parking lots and loading zones which provide for staging areas in support of the cruise ship industry and general parking needs for local use, including truck and trailer parking at Statter Harbor. Waterfront Tour Permits, established under 05 CBJAC 10, provide the guidance for the commercial loading zones and for tour brokers to sell approved excursions from booths built and maintained by the department. The tour broker kiosks are provided at three locations along the waterfront and are provided for under outcry auction with a minimum bid of \$30K.
- 5) Special Use Permits: Generally for support of specific events such as Salmon Derby. These are issued for very limited time to coincide with a specific event.

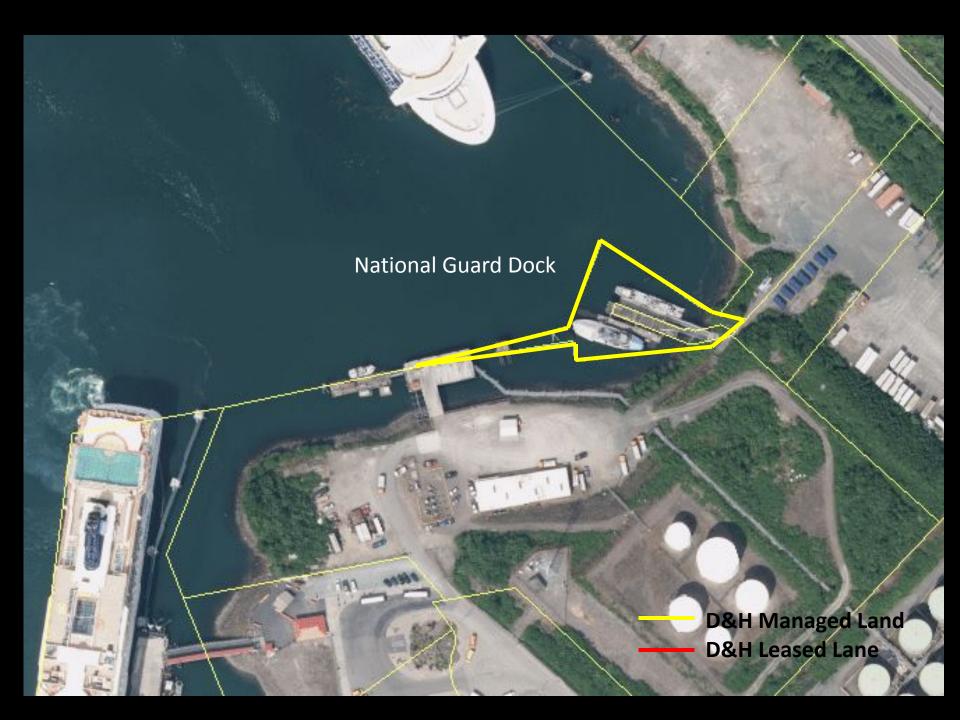
# Docks & Harbors Policy Statement – Availability of Public Land for Private-Sector Use

<u>Public Consideration & the Public Good:</u> Docks & Harbors recognizes private property owners invest significant capital into improvements with the expectation of economic opportunity proportional to their investment. The public good is not advanced when governmental funds are used for the benefit of few individual businesses at the expense of entrepreneurs who have assumed financial risk to developed and grow successful enterprises. Without limitation, the following considerations are established herein:

- 1) Multiple and diverse uses should be encouraged;
- A sound local economy will be promoted;
- 3) Adequate lands for public development and public use, including open space with appropriate uplands, should be reserved;
- 4) Tidelands and other Docks & Harbors controlled areas should be leased only for specific water-dependent and marine-related uses and not sold;
- 5) The development and growth patterns and potentials of different areas of the City and Borough should encourage waterfront services that may be needed as a result of that development and growth;
- 6) Public access to and along public and navigable bodies of water shall be provided where practical;
- 7) Safe and efficient pedestrian ways linking various facilities and destinations shall be provided; and.
- 8) Docks & Harbors operations should not unreasonably interfere with activities on adjacent uplands property.

#### **Docks & Harbors Policy Statement:**

- 1) Docks & Harbors' reaffirms support to private-sector enterprise by providing undeveloped land parcels for lease through public process.
- 2) Docks & Harbors will try to complement private activity adjacent to Docks & Harbors managed property when needed property is not available through the private sector.
- 3) Docks & Harbors shall refrain from providing public lands when doing so would compete with private sector investment;
- 4) D&H shall provide safe and efficient access (pedestrian and vehicular) and open space throughout its facilities including the downtown docks and Seawalk. To this end, Docks & Harbors shall not permit future private-sector commercial activities on the Seawalk and other Docks & Harbors managed properties from Marine Park to Franklin Dock unless tied to an existing private property and on a case by case basis where a compelling public purpose is demonstrated.



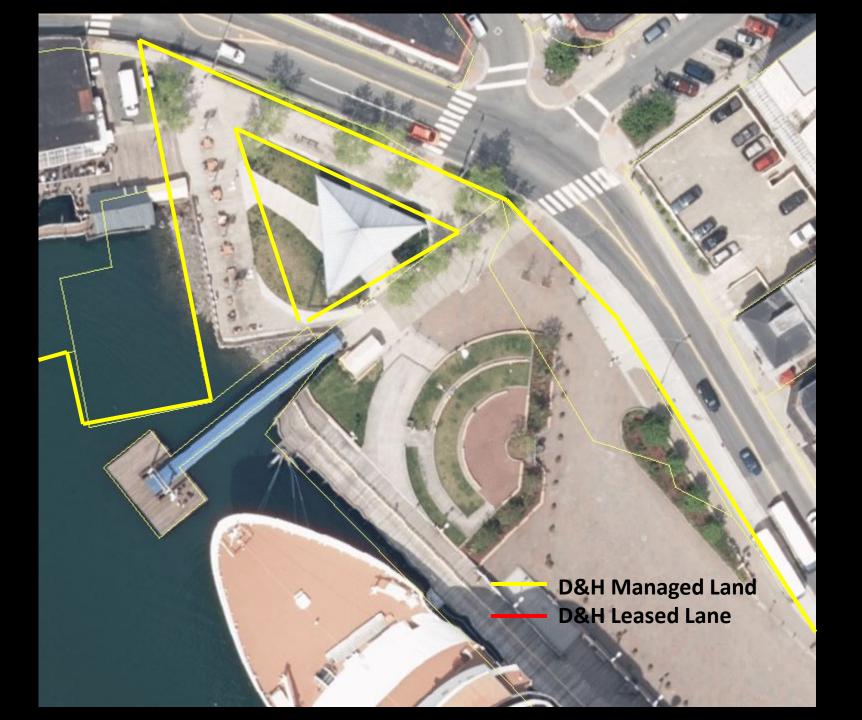














January 4, 2018 PND 172073.01

Gary Gillette Port Engineer City & Borough of Juneau 155 South Seward Street Juneau, AK 99801

Subject: Little Rock Dump Boat Haulout and Service Yard Technical Memorandum

Dear Gary:

PND has completed a reconnaissance level design study for developing a 150 ton mobile boat haulout and service yard at the Little Rock Dump, roughly one mile south of downtown Juneau. Enclosed please find conceptual design drawings, a rough order project budget, background information on the existing site and catalog data on possible yard equipment.

#### **Existing Site Conditions**

The existing uplands portion of the site is roughly four acres in size and is currently used for storage and staging of surplus construction materials by the CBJ Docks and Harbors Department. The site once operated as a CBJ wastewater sludge landfill facility. It was last used for sludge disposal in 1996 and has since been capped and graded to drain in accordance with an ADEC approved Landfill Closure Plan. During the closure process, sludge ponds were filled and the entire site was covered with two feet of pit run gravel and then seeded with grass and other natural vegetation to prevent surface and slope erosion. Available survey data indicates the higher elevations of the graded pad approach 55' MLLW while the gated driveway is around 34' MLLW.

Bathymetric conditions to the north of the Little Rock Dump appear favorable for the siting of necessary marine structures to service Juneau's commercial and recreational boating fleet. A natural harbor basin at this location provides water depths to -20' MLLW well into the existing basin without dredging. While the Little Rock Dump provides some protection from the strong southeast exposure, it appears that wind and wave conditions along Gastineau Channel could impact haulout operations during storm events without some degree of added protection. FEMA flood maps indicate the site is located in Zone VE with a 100 year flood elevation of 28' MLLW. While beyond the scope of this report, it is recommended that any future engineering tasks incorporate a metocean study to further assess the wind and wave conditions at the site.

Wind events could also impact yard operations without adequate screening or shelter protections. An existing buffer of trees along the shoreline provides limited protection and should be maintained to the extent possible.

#### **Proposed Improvements**

The site's topographic relief requires a two-tiered site development approach with an upper 3 acre boat yard located on the existing Little Rock Dump pad and a lower 1.5 acre boat yard constructed from rock fill materials along the waterfront. The initial 1.5 acre lower yard would be constructed to an approximate elevation of 28' MLLW and can be expanded towards the north as dictated by future demand. The attached concept drawings illustrate a 1 acre expansion of the lower yard area as a second phase of improvements.

The upper yard would be capped with additional rock and fine graded for boatyard operations. A concrete equipment access ramp sloped between 3-6% would be constructed between the upper and lower yards to allow vessels of various sizes to be moved, serviced and stored at either location. The design slope of the ramp is critical and depends on the final selection of boat hauling equipment and ramp surfacing material. A mobile boat hoist can accommodate 6% grades on a concrete ramp while a self-propelled yard transporter is typically limited to 3% grades. Highway access improvements are also anticipated under this project to accommodate the large grade differential between Thane Road and the upper boat yard.

The overall project involves filling the site with approximately 95,000 cubic yards of clean rock subbase, base course and armor stone. The armor stone materials will blanket the fill slopes of the lower yard to prevent coastal erosion caused by currents, waves and boat wakes in Gastineau Channel. A 120' long sheet pile bulkhead is planned for the shoreside abutment to the haulout pier. The bulkhead will be approximately 40 feet in height at the most extreme case and will include safety rails along its length. A pile supported haulout pier will be located seaward of the bulkhead to support a 150 ton Travel Lift for boat hoisting operations. Alongside and immediately north of the pier, a 120' long moorage float will be connected to shore by an 80' gangway. The float will serve to queue and moor vessels arriving or departing from the lift. The natural harbor basin also has the ability to accommodate additional moorage floats near the queuing float if desired. The attached concept drawings illustrate two each additional moorage floats proposed as an additive alternate to accommodate another 800 LF of moorage for vessels of all sizes. All marine piles will be equipped with sacrificial anodes to control marine corrosion.

A vessel wash down pad with an adjacent wash water treatment plant will be located onshore near the boat lift pier. Following removal of suspended solids and dissolved metals it is anticipated that the effluent will be discharged to the municipal sewer collection system for further treatment. Utilities required for the boat yard include water, sewer, storm drains, power and area lighting. Water and sewer utilities currently terminate On Thane Road near the CBJ Sewage Treatment Plant and each would need to be extended roughly 2,500 LF to provide service to the site. Onsite runoff will be collected and treated per ADEC requirements prior to discharge into Gastineau Channel.

Local, state and federal permits will be required for the proposed improvements.

#### **Project Budget**

Total project budget including construction, 15% contingency and indirect costs for site investigations, permitting, design, contract administration and construction inspection has been estimated at \$19.5 million for the primary Phase I improvements. An additional \$2.9 million has been estimated for expanding the lower boatyard another one acre under Phase II improvements. An additive alternate for 800 LF of additional moorage has been estimated at \$2.2 million.

Please feel free to contact us if you have any questions regarding this report. We have enjoyed the opportunity to work with you on this important maritime project.

Sincerely,

PND Engineers, Inc. | Juneau Office

Dick Somerville, P.E.

of Smills

Vice President

**Enclosures** 





REV. DATE DESCRIPTION DWN. CKD. APP.





Phone: 907-586-2093 Fax: 907-586-2099

SN: CRS	CHECKED: CRS	SCALE:	SCALE IN FEET		
vn: PJD	APPROVED: CRS	0	200	400 FT.	DATE: JAN. 2018

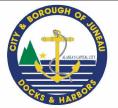
#### LITTLE ROCK DUMP MARINE SERVICE CENTER

SHEET TITLE: **VICINITY MAP** 

PN&D PROJECT NO.:172073 DWG. FILE:







	REVISIONS							
REV.	DATE	DESCRIPTION	DWN.	CKD.	APP.			



9360 Glacier Highway, Ste. 100 Juneau, Alaska 99801 Phone: 907-586-2093 Fax: 907-586-2099 www.pndengineers.com

DESIGN: CRS CHECKED: CRS DRAWN: PJD APPROVED: CRS 0 50 100 FT.

DATE: JAN. 2018

#### CBJ DOCKS AND HARBORS LITTLE ROCK DUMP MARINE SERVICE CENTER

HEET TITLE:

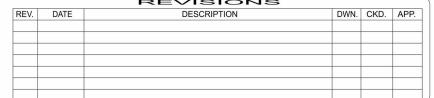
**EXISTING CONDITIONS** 

2 SHEET

PN&D PROJECT NO.:172073 DWG. FILE:









9360 Glacier Highway, Ste. 100 Juneau, Alaska 99801

Phone: 907-586-2093 Fax: 907-586-2099 www.pndengineers.com

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	DRAWN:	PJD	APPROVED:	CRS	0	50	100 FT

CBJ DOCKS AND HARBORS
LITTLE ROCK DUMP
MARINE SERVICE CENTER

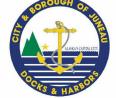
SHEET TITLE:

PN&D PROJECT NO.:172073 DWG. FILE:

CONCEPTUAL SITE PLAN

SHEET 3 OF 4





REV.	DATE	DESCRIPTION	DWN.	CKD.	APF



9360 Glacier Highway, Ste. 100 Juneau, Alaska 99801

Phone: 907-586-2093 Fax: 907-586-2099 www.pndengineers.com

DESIGN: CRS	CHECKED:	CRS	SCALE:	SCALE IN FEET	
DRAWN: PJD	APPROVED:	CRS	0	50	100 FT.

LITTLE ROCK DUMP MARINE SERVICE CENTER

CONCEPTUAL SITE PLAN w/ TRANSIENT MOORAGE

PN&D PROJECT NO.:172073 DWG. FILE:

#### CBJ DOCKS & HARBORS DEPARTMENT LITTLE ROCK DUMP BOAT YARD AND 150 TON BOAT LIFT PND PROJECT 172073.01

#### PRELIMINARY BUDGET SUMMARY

#### PREPARED BY: PND ENGINEERS, INC.

Prepared on: January 3, 2018

Project Description	Budget
Boat Yard and 150T Boat Lift - Phase I	\$19,512,851
Boat Yard Expansion - Phase II	\$2,900,720
16 x 400 Transient Moorage - Add Alt	\$2,191,536
Total Estimated Budget	\$24,605,107









#### CBJ DOCKS & HARBORS DEPARTMENT

#### LITTLE ROCK DUMP BOAT YARD AND 150 TON BOAT LIFT - PHASE I



#### PND PROJECT 172073.01 PRELIMINARY BUDGET ESTIMATE







#### PREPARED BY: PND ENGINEERS, INC. Prepared on: January 3, 2018

#### PHASE I

Item	Item Description	Units	Quantity	Unit Cost	Amount	
1505.1	Mobilization	LS	All Reqd	10%	\$1,309,425	
2060.1	Demolition and Disposal	LS	All Reqd	\$100,000	\$100,000	
2201.1	Clearing & Grubbing	AC	5	\$20,000	\$100,000	
2202.1	Useable Excavation	CY	6,500	\$10	\$65,000	
2202.2	Class A Shot Rock Borrow	CY	10,000	\$40	\$400,000	
2202.3	Class B Shot Rock Borrow	CY	73,000	\$30	\$2,190,000	
2204.2	Base Course, Grading C-1	CY	5,500	\$60	\$330,000	
2205.1	Armor Rock	CY	6,000	\$60	\$360,000	
2501.1	Storm Drainage Improvements w/ BMP's	LS	All Reqd	\$150,000	\$150,000	
2601.1	Water and Sewer Service Extensions	LF	5,000	\$100	\$500,000	
2601.2	Sewer Lift Station	LS	All Reqd	\$150,000	\$150,000	
2702.1	Construction Surveying	LS	All Reqd	\$100,000	\$100,000	
2708.1	Guardrail	LF	750	\$75	\$56,250	
2714.1	Geotextile Fabric	SY	10,000	\$5	\$50,000	
2726.1	Haulout Pier	LS	All Reqd	\$2,750,000	\$2,750,000	
2801.1	Highway Access Improvements	LS	All Reqd	\$200,000	\$200,000	
2869.1	Sheet Pile Bulkhead	SF	7,000	\$200	\$1,400,000	
2894.1	80' Gangway	LS	All Reqd	\$125,000	\$125,000	
2895.1	Timber Gangway Landing Float, 20 x 20	SF	400	\$150	\$60,000	
2895.2	Timber Moorage Float, 16 x 120	SF	1,920	\$150	\$288,000	
2896.1	Furnish and Install Steel Pipe Pile	EA	6	\$10,000	\$60,000	
2996.1	Pile Anodes	LS	All Reqd	\$150,000	\$150,000	
3303.1	Access Ramp Concrete Paving	SY	3,000	\$250	\$750,000	
3305.1	Concrete Gangway Abutment	LS	All Reqd	\$30,000	\$30,000	
3305.2	Concrete Haulout Pier Abutment	LS	All Reqd	\$100,000	\$100,000	
3306.1	Concrete Wash Down Pad w/ Hydronic Piping	CY	150	\$1,200	\$180,000	
11000.1	Grit Chamber, O/W Separator, Filter Vault	LS	All Reqd	\$100,000	\$100,000	
13000.1	Utility Building w/ Hydronic Boiler	SF	1000	\$400	\$400,000	
13200.1	150 T Boat Lift	LS	All Reqd	\$1,000,000	\$1,000,000	
13200.2	80 T Hydraulic Yard Transporter	LS	All Reqd	\$450,000	\$450,000	
16000.1	Power Pedestals and Area Lighting	LS	All Reqd	\$500,000	\$500,000	
	ESTIMATED CONSTRUCTION BID PRICE				\$14,403,675	
	Contingency (15%)				\$2,160,551	
	Environmental Permitting & Compensatory Mit	igation			\$250,000	
	Topographic Survey & Geotechnical Investigation	on			\$250,000	
	Final Design & Contract Documents				\$1,296,331	
	_	Contract Administration and Construction Inspection				
	TOTAL RECOMMENDED PROJECT BUDG		\$1,152,294 \$19,512,851			

#### CBJ DOCKS & HARBORS DEPARTMENT

#### LITTLE ROCK DUMP BOAT YARD AND 150 TON BOAT LIFT - PHASE II



PHASE II

#### PND PROJECT 172073.01 PRELIMINARY BUDGET ESTIMATE







#### PREPARED BY: PND ENGINEERS, INC. Prepared on: January 3, 2018

Item	Item Description	Units	Quantity	Unit Cost	Amount
1505.1	Mobilization	LS	All Reqd	10%	\$186,000
2060.1	Demolition and Disposal	LS	All Reqd	\$10,000	\$10,000
2201.1	Clearing & Grubbing	AC	1	\$20,000	\$10,000
2202.1	Useable Excavation	CY	500	\$10	\$5,000
2202.2	Class A Shot Rock Borrow	CY	2,000	\$40	\$80,000
2202.3	Class B Shot Rock Borrow	CY	41,000	\$30	\$1,230,000
2204.2	Base Course, Grading C-1	CY	1,000	\$60	\$60,000
2205.1	Armor Rock	CY	1,500	\$60	\$90,000
2205.2	Salvage and Place Armor Rock	CY	4,000	\$30	\$120,000
2501.1	Storm Drainage Improvements w/ BMP's	LS	All Reqd	\$75,000	\$75,000
2702.1	Construction Surveying	LS	All Reqd	\$30,000	\$30,000
2708.2	Reset Guardrail	LF	500	\$50	\$25,000
2714.1	Geotextile Fabric	SY	5,000	\$5	\$25,000
16000.1	Power Pedestals and Area Lighting	LS	All Reqd	\$100,000	\$100,000
	ESTIMATED CONSTRUCTION BID PRICE				\$2,046,000
	Contingency (15%)				\$306,900
	Environmental Permitting & Compensatory Miti	gation			\$100,000
	Topographic Survey & Geotechnical Investigation	n			\$100,000
	Final Design & Contract Documents				\$184,140
	Contract Administration and Construction Inspection				
	TOTAL RECOMMENDED PROJECT BUDGE	ET - PHASE	II		\$2,900,720

#### CBJ DOCKS & HARBORS DEPARTMENT

#### LITTLE ROCK DUMP BOAT YARD AND 150 TON BOAT LIFT - FLOATS



#### PND PROJECT 172073.01 PRELIMINARY BUDGET ESTIMATE







#### PREPARED BY: PND ENGINEERS, INC. Prepared on: January 3, 2018

#### ADD. ALT. TRANSIENT MOORAGE FLOATS

Item	Item Description	Units	Quantity	Unit Cost	Amount
1505.1	Mobilization	LS	All Reqd	10%	\$146,800
2895.3	Transient Moorage Floats, 16x400	SF	6,400	\$150	\$960,000
2896.1	Furnish & Install Steel Pipe Pile	EA	14	\$12,000	\$168,000
2996.1	Pile Anodes	LS	All Reqd	\$40,000	\$40,000
16000.1	Power Pedestals and Lighting	LS	All Reqd	\$300,000	\$300,000
	ESTIMATED CONSTRUCTION BID PRICE				\$1,614,800
	Contingency (15%)				\$242,220
	Environmental Permitting & Compensatory Mitig	\$50,000			
	Topographic Survey & Geotechnical Investigation	\$10,000			
	Final Design & Contract Documents	\$145,332			
	Contract Administration and Construction Inspec	\$129,184			
	TOTAL RECOMMENDED PROJECT BUDGE	T - PHASE	II		\$2,191,536



# City and Borough of Juneau Little Rock Dump Sludge Landfill Post Closure Inspection Report

October 11, 2010



# CBJ Little Rock Dump Sludge Landfill Post Closure Inspection Report

#### INTRODUCTION

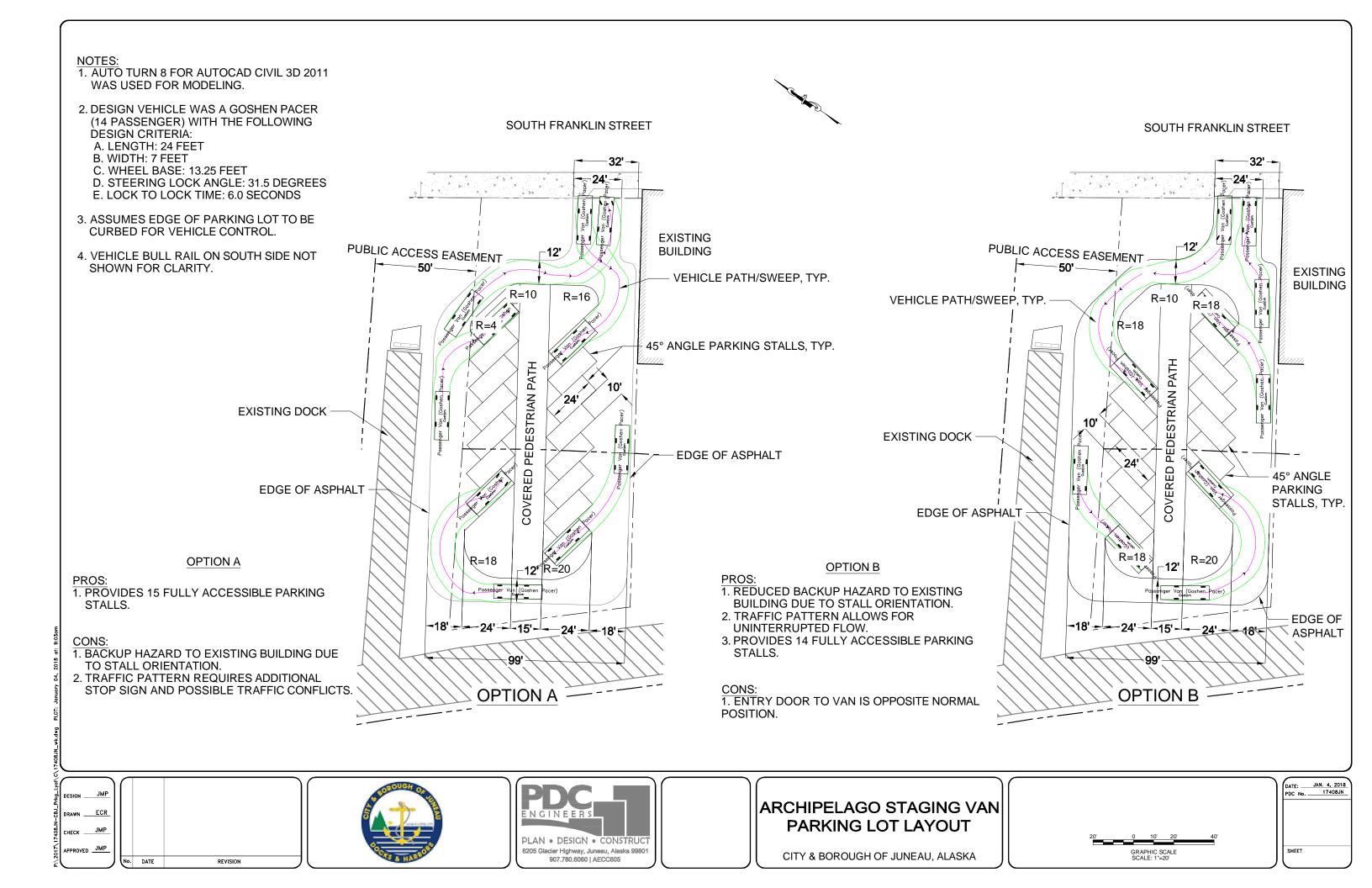
The City and Borough of Juneau (CBJ) operated a municipal wastewater sludge landfill facility at the former AJ Rock Dump on the Gastineau Channel side of Thane Road (the Little Rock Dump), approximately two miles south of Juneau, Alaska, within a portion of Tract A, ATS 556, T.41S, R.67E, Copper River Meridian. The sludge landfill was last used in early 1996 when CBJ officially closed the site to any future sludge landfill activities in order to begin the post-closure process in accordance with 18 AAC 60.470 and 18 AAC 60.490. The following aerial photo shows the location of the sludge landfill site relative to Juneau.



City and Borough of Juneau Little Rock Dump Sludge Landfill

On June 25, 1999 CBJ submitted to the Alaska Department of Environmental Conservation (ADEC) its Sludge Landfill Closure Plan. This closure plan outlined CBJ's site closure process including its plans for:

- 1. Final Cover
- 2. Site Grading
- 3. Slope Improvements
- 4. Reseeding
- 5. Methane Gas Monitoring
- 6. Proposed Land Use During the Post-Closure Period
- 7. Public Access Restrictions
- 8. Monitoring and Inspection





### Port of Juneau

155 S. Seward Street • Juneau, AK 99801 (907) 586-0292 Phone • (907) 586-0295 Fax

**From:** Port Director

**To:** Docks & Harbor Operations-Planning Committee

Date: January 12<sup>th</sup>, 2018

**Re:** AUKE BAY MARINE STATION – CIP

- 1. On January 8<sup>th</sup>, 2018, the quitclaim deed was recorded which gives Docks & Harbors full and unencumbered access to the 1.9 acre Auke Bay Marine Station site.
- 2. In November 2017, as part of the CBJ CIP process, Docks & Harbors identified \$350K for the Auke Bay D&H/UAS Cost Sharing Agreement for FY19. This CIP account was to meet a requirement in the CBJ/UAS Acquisition Agreement which reads: "The Parties envision each party will be obligated to pay approximately \$220,000 plus demolition costs in shared subdivision costs".
- 3. With the deed in hand, my staff looked at the opportunities and challenges which is currently presented to Docks & Harbors and requests \$200K be made available in FY18 for immediate needs. I am requesting \$200K be moved from the Harbors' Fund Balance to the FY18 CIP for the following:
  - a. \$50K for building maintenance, alarms and basic repairs.
  - b. \$150K for a 100 foot float extension (200 LF of moorage).
- 4. This would leave the Harbors' Fund balance at \$ 1,285,517.

Whereas, the City & Borough of Juneau has proudly supported the men and women of the U.S. Coast Guard for decades [since 19xx] and the U.S. Coast Guard Cutter LIBERTY, a 110 foot patrol boat moored at Don D. Statter Harbor in Auke Bay since 1988; and,

Whereas, the Juneau maritime community appreciates and is grateful for the security, enforcement and emergency response which is provided by properly equipped local Coast Guard units;

Whereas, the City & Borough of Juneau is committed to economic growth, recognizing the potential in sustainable waterfront development and the opportunities of well-planned ports, harbors, and associated uplands; and,

Whereas, the U.S. Coast Guard Cutter LIBERTY is at the end of its service life and is scheduled for decommission in the near future in Fiscal Year 2023 and the loss of this national asset, including the 17 officers and crew will have profound negative effect to the local community; and,

Whereas, the U.S. Coast Guard is acquiring new 154 foot Sentinel-class fast response cutters to replace the decommissioned patrol boats which are capable of deploying independently to conduct missions that include port, waterways and coastal security; fishery patrols; search and rescue; and national defense; and,

Whereas, the U.S. Coast Guard has indicated the need to collocate homeporting of the Sentinel-class fast response cutters, with 24 officers and crew, in clusters of two or more vessel to leverage additional shore-side Coast Guard maintenance and technical service support.

Whereas, the City & Borough of Juneau is optimally situated in Northern Southeast Alaska for maritime operations, is the logistical hub for the Panhandle and has capacity to meet the future business and amenities needs to support a larger Coast Guard footprint; and,

Whereas, the City & Borough of Juneau welcomes the opportunity to partner with the Coast Guard to identify land suitable for governmental housing in support of operational needs; and

Whereas, the City & Borough is developing conceptual plans at the Auke Bay Marine Station to meet the growing maritime needs of the community to include the buildout for federal, state and University of Alaska vessels homeporting needs.

Therefore, the City & Borough of Juneau Assembly is resolved to encourage the U.S. Coast Guard and the Washington D.C. delegation to assign the appropriate number of Sentinel-class fast response cutters in support of national security requirements to facilities within the City & Borough of Juneau.



City and Borough of Juneau City & Borough Manager's Office 155 South Seward Street Juneau, Alaska 99801

Telephone: 586-5240| Facsimile: 586-5385

DATE: December 20, 2017

TO: Jerry Nankervis, Chair, Assembly Committee of the Whole

FROM: Rorie Watt, PE, City Manager

RE: Archipelago Property Proposed Development

At the December 4 COW, the Assembly received a presentation and information about the proposed development projects on CBJ and Archipelago LLC properties on the downtown waterfront. To assist in the policy and decision making discussion, I offered the following frame work to help the Assembly work through the issues. I have additionally included high level details and preliminary "point of departure" recommendations to help give the Assembly a starting point for its decision making process.

## **Questions:**

1. Should the CBJ make a property deal with Archipelago LLC, consisting of purchasing and selling property, moving lot lines?

The conceptual property deal makes sense as it would allow Docks & Harbors and Archipelago to both more efficiently meet their goals. The exact details matter (values, costs to the CBJ and uses proposed by CBJ), but a rationalizing of property lines appears favorable for municipal and private interests.

2. Should the Assembly support the addition of B-Zone parking/staging on the waterfront?

Yes. The expansion of the municipal docks allows for berthing of larger ships with more passengers, and those ships need more shore side services. Allocating more land on the waterfront to parking or vehicle staging can be limiting, but assuming that the Assembly agrees with the need, this location is favorable for supporting both CBJ berths (Cruise Ship Terminal and Steamship Wharf).

3. Should the Assembly support the development of undesignated, decked over open space?

Yes. Space on the waterfront is always at a premium. Historically, the CBJ has responded reactively to cruise ship passenger visitation growth. There are strong reasons to pursue more space to allow safe and efficient management of the Port of Juneau's shore-side facilities to accommodate industry estimated growth. In this case, the open space deck is proposed for a variety of reasons including:

- a. Cost efficiency (prior to or contemporaneous with upland development of the Archipelago property). The deck can be built more efficiently, less expensively if bundled with a larger project.
- b. Demonstrated and growing need for open space. Cruise ship visitation provides a tremendous need for services during peak activity periods, and infrastructure needs are driven by daily ship schedules.
- c. Future needs. The deck would provide a foundation for future needs, including restrooms, visitor information, and park features (like the USS Juneau Memorial concept).
- d. Public support. Infrastructure provided solely for the benefit of the cruise ship industry may not be approved by the Juneau public because it can imbalance the use and enjoyment of the waterfront. Bundling passenger vehicle staging infrastructure with additional open space balances waterfront development and allows for community use.
- 4. What type of funding should be used?

This question has not been analyzed. An analysis of use should be performed to determine the appropriate level of local funds and/or marine passenger fees. As the waterfront planning is being promoted partially to encourage year round use, a discussion of non-MPF fund sources is necessary. Provision of CBJ land assets that were not procured with MPFs may be considered as similar to local funding.

A concrete allocation proposal (including cost estimates) is needed before the Assembly can work on this decision. I have no recommendation at this time.

5. Assuming that the Assembly desires to pursue a project, what is the best procurement/contracting method to achieve that goal?

Typical municipal improvements are achieved in accordance with CBJ code by sequentially negotiating land deals, pursuing detailed design packages, followed by a low bid procurement. The public purpose of traditionally procured improvements is to allow for competitive pursuit of the work by professional service and construction contractors.

Recent amendment to the CBJ Charter and/or amendment to CBJ code may open up other procurement opportunities that meet additional public policy goals including:

- a. More rapid construction.
- b. Less costly improvements
- c. Encouragement of private sector investment.

CBJ has not yet developed authorizing legislation for this type of procurement. The Assembly could choose to develop project specific or more generally applicable authorizing legislation.

6. What policy stance should the CBJ take with regard to commercial use of the waterfront?

Docks & Harbors currently has leases or use permits on the downtown waterfront including the Goldbelt Tram, the Taku Fisheries dock, and several submerged and filled tidelands. D&H also manages the private tour vendor permitting system. There are several different case scenarios including:

- a. **ROW adjacent to private building** CBJ has amended code last year to allow right of way use by adjacent building owners.
- b. Developed or undeveloped tideland adjacent to or near upland owner Upland owners have asked whether they have any preferential leasing priority for tidelands near their buildings.
- c. Lease to non-upland owner CBJ does not currently lease waterfront space to portable businesses (food carts, eg).

Closely related, this past summer, CBJ did allow two food carts (permitted to operate in the right-of-way) to move across the street into Marine Park as an experiment. It was generally seen as successful, if non-competitive, experiment.

If the Assembly is to move forward on a development as proposed on 12/4, other decisions/actions include:

- A. Assembly Motion to Negotiate for land purchase/sale.
- B. Proposed Funding Package (staff to prepare draft).
- C. **Alternative Procurement Decision –** The Assembly can decide whether to consider alternative procurement specifically for this project, or a generally code change.
- D. Public Comment As this topic is likely to be scheduled for a COW (which does not normally receive public comment), the Assembly should decide how to receive public comments.
- E. **Commercial Use Policy Timing** Consideration of commercial use of the waterfront can occur before, during or after consideration of the improvements considered. The Assembly could consider at a COW Agenda, or perhaps initiate the discussion at the annual joint meeting with the Docks & Harbors Board.



## Port of Juneau

155 S. Seward Street • Juneau, AK 99801 (907) 586-0292 Phone • (907) 586-0295 Fax

January 10<sup>th</sup>, 2018

Chairman John Barrasso
U.S. Senate Committee on Environment and Public Works
410 Dirksen Senate Office Building
Washington, DC 20510-6175

Dear Senator Barrasso,

As the President of the Alaska Association of Harbormasters and Port Administrators, the President of the Alaska Section of the American Society of Civil Engineers and the Port Director for the City & Borough of Juneau, I have witnessed firsthand the value which the U.S. Army Corps of Engineers provides to ports and harbors for the 49th State.

Specifically, the authorization of the 2018 Water Resources Development Act (WRDA) is critical to Alaskan ports and harbors for the economic health and growth of the state which is highly dependent on marine transportation and complementary infrastructure. Furthermore, I wholeheartedly support the predictability and certainty which Congressional reauthorization of WRDA, on a biennial cycle, would provide the Alaskan organizations which I represent.

Possessing 33,000 miles of coastline - more than the combined shoreline of the continental US, yet in Alaska, there are only 125 ports & harbors. As a relatively new state, we remains dependent upon resource extraction, including fisheries; however the insufficiency of infrastructure to support vessels in Alaska results in an estimated \$5B lost opportunity costs to Puget Sound port and harbor facilities.

Without WRDA funding the Army Corps of Engineers federal dredging program, our Alaska ports and harbors would be out of business as it is cost prohibitive for most to maintain existing facilities and for periodic maintenance dredging. Numerous federal waterways are maintained by the US Army Corps of Engineers through dredging and breakwaters projects within Alaska. Annual dredging at ports such as Dillingham and Ninilchik are necessary to maintain economic vitality for their rural regions, which are not served by the North American terrestrial road system. The Port of Alaska in Anchorage also requires annual dredging and provides 85% of all consumer goods to three-quarters of the state's population. Other Army Corps projects include dredging on a 10-year cycle for the Cook Inlet Navigation Channel, Bethel, Ketchikan and Seward.

The 2017 passage of the Waterways Infrastructure Improvement for the Nation (WIIN) Act will positively impact Alaska harbors directly by permanently requiring 10% of the annual Harbor Maintenance Trust Fund be directed to emerging ports, which move less than one million tons of commercial cargo across the docks. The WIIN Act also provides funding to the Small, Remote, Subsistence Harbors & Channel Program which will greatly benefit Alaska's waterways. This program was made permanent giving Alaskan ports and harbors access to a consistent stream of funding in keeping navigation channels open and our jetties repaired; however, it requires federal appropriation on an annual basis.

As the Port Director in Juneau, I know firsthand the value which the Corps of Engineers and the WRDA program can provide to local communities. In 2014, after seven years and over a million dollars on environmental studies, Juneau secured the necessary Army Corps of Engineers 404(b) permit to dredge and dispose approximately 40,000 cubic yards of material for Old Douglas Harbor. The requirements imposed by the EPA on capping and monitoring made the project financially infeasible for the Port of Juneau to assume on our own. Working with the Alaska District of the Army Corps of Engineers, they were able to include the dredging and long-term monitoring under the Operations & Maintenance of Small, Remote, Subsistence Harbors & Channel Program by securing \$6M for the project. This program enabled the Port of Juneau to leverage our limited resources with the Alaska DOT to affect the necessary recapitalization of Old Douglas Harbor, first constructed in 1962. This partnership with the Army Corps of Engineers to resolve challenging dredging issues at Old Douglas Harbor highlights how complicated projects are well served under WRDA, with the federal government leading the design and execution efforts.

In closing, the federal funding of the Water Resource Development Act is desperately needed by so many Alaska communities to prosper and to grow. The Army Corps of Engineers has been an outstanding partner to numerous coastal ports and harbors in achieving economic opportunity. I strongly back the 2018 WRDA bill and give my unqualified support for the program to be reauthorized on a two-year cycle.

Sincerely

Carl Uchytil, P.E.

Port Director, City & Borough of Juneau

President, Alaska Section – American Society of Civil Engineers President, Alaska Association of Harbormasters and Port Administrators

5310-0000 Telephone	5362-0000 Fleet replacement reserve	5360-0000 Equipment rentals	5330-0000 Rents	5363-0000 Equipment maint - non-fleet	5345-0000 Building maint division charges	5344-0000 Maintenance - buildings	5340-0000 Repairs	5375-0000 General Liab, Auto & EE Pract Ins	5370-0000 Spec & Prop	5320-0000 Printing	5322-0000 Advertising	5397-0000 Bank card fees	5350-0000 Landscape division charges	5394-0000 Interdepartmental	5390-0000 Contractual services	5347-0000 Maintenance - software	5205-0000 Contractual training	5202-0000 Travel and training	5201-0000 Mileage	5200-0000 Business travel	Commodities & Services	Total Personnel	5140-0000 Engineering workforce	5130-0000 Workers compensation	5120-0000 Benefits	5116-0000 Accrued leave	5111-0000 Overtime	5110-0000 Salaries	Administration	Account Description	531520101 Dock Operations	DOCKSEXP Bi
423	9,000	1,421	57,888	757	11,977		34,667	3,900	70,773	8,244	3,051	1,352	45,000	225,196	53,165	1,945	1,048	7,699	798	421		851,652	<b>∞</b>	15,696	299,360	34,942	13,602	488,044			Actuals	ennial Budget FY17
1,500	9,000	3,500	64,000	1,000	7,500	2,000	50,000	3,900	73,700	5,500	3,500	1,600	45,000	225,200	40,000			6,500	500	5,000		837,700		15,700	300,900		10,000	511,100			Budget	FY19 & FY20 FY18 Amd
	9,000	671	32,980	1,000	1,572		6,422	3,900	73,700	939	661	303	18,750	167,500	11,700			7,143	181	445		413,468		15,700	134,204	28,131	10,109	225,324			Actuals	FY18 5mos
1,500	9,000	1,500	71,750	1,000	7,500	2,000	50,000	3,900	73,700	5,500	3,500	1,600	45,000	225,200	40,000		2,000	8,000	500	1,200		838,934		15,700	301,147		15,000	507,087			Actuals	
1,500	10,000	3,000	72,000	1,000	11,500	2,000	50,000	4,000	109,250	5,500	3,500	1,600	45,000	193,200	55,000	7,000	2,000	8,000	500	3,000		850,392		13,700	304,253		15,000	517,439			Requested	FY19
1,500	10,000	3,000	72,000	1,000	11,500	2,000	50,000	4,000	109,250	5,500	3,500	1,600	45,000	193,200	55,000	7,000	2,000	8,000	500	3,000		869,305		13,700	308,618		15,000	531,987			Requested	FY20

	5141-0000 All other workforce	5120-0000 Benefits	5116-0000 Accrued leave	5110-0000 Salaries	Administration	Account Description	531520201 CIP Engineers-Dock		Total Expenditures	7001-0000 Reimbursable Expense - Internal	Reimbursable Expenses	Total Commodities & Services	5498-0000 Minor Software	5497-0000 Minor furniture and fixtures	5496-0000 Minor equipment	5491-0000 Safety programs and equipment	5492-0000 Gasoline and oil	5490-0000 Materials and commodities	5488-0000 Uniforms and safety equipment	5480-0000 Office supplies	5481-0000 Postage and parcel post	5380-0000 Dues and subscriptions	5336-0000 Wastewater service	5335-0000 Water service	5334-0000 Refuse disposal	
57								77		se - Internal	ses	& Services		fixtures		l equipment		odities	equipment		ost	ns				
54,518		15,869	27,013	11,636			Actuals	FY17	1,564,683	-11,004		716,107	218	9,240	11,719	3,517		25,491	7,801	1,810	972	2,933	2,136	67,274	16,119	28,152
60,000	-333,100	120,200		272,900			Budget	FY18 Amd	1,558,300	-11,000		721,600	1,500	3,000	7,500	1,000	200	25,000	6,500	2,000	800	3,200	10,000	70,000	20,000	22,000
25,230		7,796	10,911	6,523			Actuals	FY18 5mos	842,121	-11,000		435,220		125	1,418	780		11,130	789	881	165	581	862	61,474	9,626	11,522
60,020	-333,100	120,186		272,934				FY18 Proj	1,609,484	-11,000		781,550	500	3,000	7,500	1,000	200	25,000	6,500	2,000	500	3,000	3,000	125,000	20,000	30,000
59,968	-338,500	121,420		277,048			Requested	FY19	1,680,242	-11,000		840,850	1,500	3,000	7,500	3,500	200	25,000	7,800	2,000	800	3,000	3,000	140,000	20,000	35,000
59,995	-344700	122,829		281,866			Requested	FY20	1,699,155	-11,000		840,850	1,500	3,000	7,500	3,500	200	25,000	7,800	2,000	800	3,000	3,000	140,000	20,000	35,000

		4950-0225		4410-0000		4300-0035	4300-0034	4300-0000 User fees	Account	531520101		DOCKSREV			4800-0000	Account	531010101		DOCKSREV
Grand Total	<b>Trnfrs from Other Funds Total</b>	4950-0225 Marine passenger fee	Licenses, Permits, Fees Total	4410-0000 Permit revenues	Charges for Services Total	4300-0035 Maintenance Port Fees	4300-0034 Cruiseship Dock Fees	User fees	Description	Dock Operations		Bi	Grand Total	Investment&Intrst Income Total	4800-0000 Interest income in Lawson	Description	Docks Non-operational		Bi
-1,958,050	-287,604	-287,604	-346,041	-346,041	-1,324,405	-551,248	-601,553	-171,604		Actuals	FY17	ennial Budget	-14,084	-14,084	-14,084		Actuals	FY17	ennial Budget
-1,802,600	-287,600	-287,600	-400,000	-400,000	-1,115,000	-475,000	-490,000	-150,000		Budget	FY18 Amd	FY19 & FY20	-75,900	-75,900	-75,900		Budget	FY18 Amd	FY19 & FY20
-1,197,683	-287,600	-287,600	-482	-482	-909,601	-392,142	-408,166	-109,293		Actuals	FY18 5mos						Actuals	FY18 5mos	
-1,964,600	-287,600	-287,600	-356,000	-356,000	-1,321,000	-550,000	-600,000	-171,000		Actuals	FY18 Proj		-17,000	-17,000	-17,000		Actuals	FY18 Proj	
-2,012,600	-287,600	-287,600	-400,000	-400,000	-1,325,000	-550,000	-600,000	-175,000		Requested	FY19		-21,600	-21,600	-21,600		Requested	FY19	
-2,012,600	-287,600	-287,600	-400,000	-400,000	-1,325,000	-550,000	-600,000	-175,000		Requested	FY20		-21,600	-21,600	-21,600	***************************************	Requested	FY20	

5341-0000 5345-0000 5363-0000 5330-0000	5375-0000 5494-0000 5340-0000	5322-0000 5320-0000 5370-0000	5347-0000 5390-0000 5394-0000 5350-0000 5397-0000	5200-0000 5201-0000 5202-0000 5205-0000 5342-0000	5110-0000 5111-0000 5116-0000 5120-0000 5130-0000 5140-0000	HRBREXP 530510101 Account
Electronic repairs Building maint division charges Equipment maint - non-fleet Rents	General Liab, Auto & EE Pract Ins Loss contingency Repairs	Advertising Printing Spec & Prop	Maintenance - sortware Contractual services Interdepartmental Landscape division charges Rank card fees	Commodities & Services Business travel Mileage Travel and training Contractual training Maintenance contracts	Administration Salaries Overtime Accrued leave Benefits Workers compensation Engineering workforce Stand by-Weekend Diff-Call out Total Personnel	Bi  Harbor Operations  Description
85 16,345 50,904 12,183	3,996 80,580	2,930 9,356 70,666	1,576 225,300 225,200 64 917	1,334 294 10,325 1,226	891,492 35,751 136,277 523,743 15,696 299	ennial Budget FY17 Actuals
8,000 20,000 10,000	4,000 2,500 100,000	3,500 3,000 73,600	2,000 200,000 225,200 65,000	3,500 600 7,000 1,000 500	1,058,600 25,000 597,500 15,700	FY19 & FY20 FY18 Amd Budget
5,563 27,167 12,457	4,000 22,329	661 6,206 73,600	167,936 282,900 18,000	149 5,716 79	380,756 17,431 36,605 211,950 15,700	FY18 5mos Actuals
15,000 45,000 10,000	4,000	3,000 9,000 73,600	2,000 225,000 225,200 36,000 65,000	1,500 300 7,000 1,000 500	1,034,543 35,000 593,316 15,700	FY18 Proj Actuals
30,000 50,000 12,000	4,000 120,000	3,500 10,000 109,350	250,000 193,200 36,000	3,500 600 7,000 1,000 500	1,057,218 35,000 600,119 13,700 75,000 1,781,037	FY19 Requested
30,000 50,000 12,000	4,000 120,000	3,500 10,000 109,350	250,000 193,200 36,000	3,500 600 7,000 1,000 500	1,088,179 35,000 609,407 13,700 75,000 1,821,286	FY20 Requested

Total Commodities & Services	5498-0000 Minor Software	5497-0000 Minor furniture and fixtures	5496-0000 Minor equipment	5491-0000 Safety programs and equipment	5493-0000 Chemicals	5492-0000 Gasoline and oil	5490-0000 Materials and commodities	5488-0000 Uniforms and safety equipment	5480-0000 Office supplies	5389-0000 Fleet gasoline	5481-0000 Postage and parcel post	5380-0000 Dues and subscriptions	5336-0000 Wastewater service	5335-0000 Water service	5334-0000 Refuse disposal	5333-0000 Fuel oil & propane	5332-0000 Electricity	5310-0000 Telephone	5362-0000 Fleet replacement reserve	5360-0000 Equipment rentals
1,242,259	218	13,306	18,886	2,186	422		46,867	9,960	4,380	13,034	6,146	3,610	4,938	19,594	155,791	12,053	113,063	21,775	18,000	818
1,248,700	1,500	7,000	7,000	7,000	2,000	1,700	70,000	10,000	7,000	20,000	6,500	4,000	6,500	30,000	190,000	15,000	90,000	20,000	18,000	5,500
866,808	1	375	7,066	3,280			12,792	1,357	888	5,287	2,618	535	3,030	18,756	66,172	14,443	39,363	9,959	18,000	3,323
1,291,100	1,500	1,000	8,000	7,000			50,000	10,000	4,000	15,000	6,500	4,000	6,500	30,000	160,000	29,000	90,000	22,000	18,000	5,500
1,449,650	1,500	7,000	7,000	7,000			70,000	10,000	5,000	20,000	6,500	4,000	6,500	30,000	175,000	35,000	115,000	22,000	20,000	5,500
1,449,650	1,50	7,00	7,000	7,00			70,00	10,00	5,00	20,00	6,50	4,00	6,50	30,00	175,00	35,00	115,00	22,00	20,00	5,500

,90	-4,254,900	71 -4,174,422	-2,721,471	-4,084,000	-4,146,035	Grand Total	
					-378	Gain/Loss-Sales of AssetsTotal	
					-378	4870-0000 Proceeds from disposal of assets	4870-0000
			-2,357		-8,207	Investment&Intrst Income Total	
			-1,753		-5,905	AR interest and fines	4800-0402
-34,900		-27,400	-604		-2,302	4800-0000 Interest income in Lawson	4800-0000
				100,000	55,019	Other Revenues Total	
75,000		75,000		100,000	55,019	Bad debts	4720-0000 Bad debts
-875,000		-875,000	-562,187	-850,000	-853,904	Rentals & Leases Rev Total	
-875,00		-875,000	-562,187	-850,000	-853,904	4570-0000 Land lease revenue	4570-0000
-20,00			-10,470	-20,000	-27,286	Fines and Forfeitures Total	
-20,00			-10,470	-20,000	-27,286	Minor Violations	4450-0001
-3,000,000		'n	-1,757,435	-2,950,000	-2,998,760	Charges for Services Total	
-3,000,000			-1,757,435	-2,950,000	-2,998,760	User fees	4300-0000 User fees
-400,000		-389,022	-389,022	-364,000	-312,519	State Revenue Total	
-400,000		-389,022	-389,022	-364,000	-312,519	4013-0000 State shared revenues	4013-0000
	W					Description	Account
Requested		Actuals	Actuals	Budget	Actuals	Harbor Operations	530510101
FY19		FY18 Proj	FY18 5mos	FY19 & FY20 FY18 Amd	ennial Budget FY17	Œ	HRBRSREV
						2	

Dock Staffing Detail

FY17 Amended = FY17 Adopted except for changes approved through HR

Update these columns Update these columns Round all numbers to the nearest \$100.

Totals	Salaries Charge to Capital Projects	Benefits	Overtime	Harbor Technician	Harbor Officer	Senior Harbor Officer	Operations Maintenance Supervisor	Administrative Assistant I	Engineer/Architect I, II	Administrative Officer	Harbormaster	Port Director	CLASS TITLE:					
12.01		r	(10)	3.50	2.75	0.50		0.71	3.05	0.50	0.50	0.50		Pos.	No.		AI	_
S												↔		IΨ	ਲੂ	Sa	Amended	
858,300	(332,300)	425,400	10,000	115,800	155,200	32,800		28,400	281,600	32,800	46,600	62,000		Budget	Benefits	Salary &	ed	-
12.01		*1	•	3.50	2.75	0.50		0.71	3.05	0.50	0.50	0.50		Pos.	No.		Proje	
S												ઝ		11	<b>B</b>	S	cted A	
885,064	(333,100)	421,751	15,000	133,079	156,190	31,138		27,056	282,253	33,608	47,985	70,104		Budget	Benefits	Salary &	Projected Actual	
12.01	ar.	·•	ā	3.50	2.75	0.50		0.71	3.05	0.50	0.50	0.50		Pos.	No.		P	
<del>\$</del>												<del>⇔</del>		ı —	В	Š	FY 19 Proposed	
896,664	(338,500)	425,673	15,000	135,606	158,385	32,095		27,957	286,367	34,098	49,575	70,408		Budget	Benefits	Salary &	ed	•
12.01		( <b>1</b> (1))	ï	3.50	2.75	0.50		0.71	3.05	0.50	0.50	0.50		Pos.	Zo.		Pro	
\$ 915,597	(344,700)	431,447	15,000	136,644	163,055	33,412		28,824	291,535	35,390	51,195	\$ 73,795		Budget	Benefits	Salary &	FY20 Proposed	0.627

changes approved through HR Adopted except for FY17 Amended = FY17

Round all numbers to the nearest \$100. 

Total	Benefits	Overtime	Engineer/Architect I, II	Harbor Technicians	Harbor Officer	(Harbor Operations Manager	Sr. Harbor Officer	Administrative Assistant I, II, III	Admin Officer	Harbormaster	Port Director	CLASS TITLE:					
17.08	ř	i	0.20	1.00	6.75	2.00	0.50	5.13	0.50	0.50	0.50		Pos.	No.		A	
<b>\$</b>											↔	ı	les	В	S	Amended	<b>FY17</b>
\$ 1,648,000	589,900	25,000	21,400	38,400	420,700	148,700	32,800	229,700	32,800	46,600	62,000		Budget	Benefits	Salary &	ed	7
17.08	Ē	8	0.20	1.00	6.75	2.00	0.50	5.13	0.50	0.50	0.50		Pos.	No.		Projected Actuals	
\$ 1											∽		ш	ğ	Sa	ted A	<b>FY18</b>
1,662,859	593,316	35,000	21,492	36,952	427,023	139,936	31,138	226,305	33,608	47,985	70,104		Budget	Benefits	Salary &	ctuals	
17.08	E		0.20	1.00	6.75	2.00	0.50	5.13	0.50	0.50	0.50		Pos.	No.		P	
<del>\$</del>											↔	ì	ш	В	S	Proposed	FY19
1,692,343	600,119	35,000	21,949	38,182	433,827	144,627	32,095	232,463	34,098	49,575	70,408		Budget	Benefits	Salary &	ed	
17.08	E.	<u>#</u> )	0.20	1.00	6.75	2.00	0.50	5.13	0.50	0.50	0.50		Pos.	No.		Pro	F
<b>\$</b>											<del>∨</del>	-	ы	В	S	Proposed	FY20
1,732,584	609,407	35,000	22,447	38,474	448,385	148,020	33,412	237,059	35,390	51,195	73,795		Budget	Benefits	Salary &	d	