# SOUTH DOUGLAS / WEST JUNEAU AREA PLAN Steering Committee Meeting Zoom Webinar Format Tuesday, March 15, 2022

St	ering Committee Members Present:
	Carole Bookless Rebecca Embler Liz Smith
	Matt Catterson Arnold Liebelt Linda Snow
	Frank Delaney Robert Sewell Joyce Vick
	H. Erik Pederson, Planning Commission Liaison (non-voting)
	Peter Naoroz, Planning Director, Douglas Indian Association Liaison (non-voting)
St	f Members Present:
	Beth McKibben, CDD Planner Scott Ciambor, CDD Planning Manager
	Jill Maclean, CDD Director
<u>A</u> g	nda Items
I.	Call to order
II.	Approval of February 15, 2022 Minutes
III.	Public Testimony on Agenda Items – 10 minutes
IV.	Public Testimony on Non-Agenda Items – 10 minutes
٧.	Presentation from Docks & Harbors - Board Member Annette Smith
VI.	Review of Visioning Work and Table of Contents
VII.	Committee Comment
VIII.	Scheduling Future Meetings
IX.	Adjournment

Available Meeting Dates: Thursday, April 7th

Wednesday, April 13th Wednesday, April 27th Thursday, April 28<sup>th</sup> Tuesday, May 3<sup>rd</sup> Thursday, May 5<sup>th</sup> Monday, May 9<sup>th</sup> Wednesday, May 11<sup>th</sup> Thursday, May 12<sup>th</sup>

# SOUTH DOUGLAS / WEST JUNEAU AREA PLAN

# Steering Committee Meeting Zoom Webinar Format Wednesday November 10, 2021

# **DRAFT MINUTES**

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Steering	Committee	Mellibers	Present.

X Carole	e Bookless	X Rebecca Embl	er <u>X</u> Liz Smith
Matt	Catterson	X_Arnold Liebelt	X Linda Snow
Frank [	Delaney	X Robert Sewell	X Joyce Vick
<u>X</u> H. Erik	Pederson, Planni	ing Commission Li	aison (non-voting)
X Peter N	Naoroz, Planning (	Director, Douglas	Indian Association Liaison (non-voting)
	bers Present:		
X Beth N	//cKibben, CDD Se	enior Planner	X Scott Ciambor, CDD Planning Manager
	clean, CDD Direct n Eddins, CDD Pla		X Dan Bleidorn, CBJ Lands Manager
I. Roll Call			
Th	e meeting was ca	alled to order at 5:	05 PM
II. Approva	al of Minutes		
а.	Meeting	nutes November 1	<b>0, 2021, South Douglas / West Juneau Steering Committee</b> animous consent.
III. Public	Testimony on Age	enda Items – 10 m	ninutes
No	one.		
IV. Public	Testimony on No	on-Agenda Items –	- 10 minutes
No	one.		
V. Transiti	on of Planning Te	eam Staff	

Allison lead off, explaining that she was leaving Juneau and that Beth would be taking over as the Project Manager, and that Scott is the new Planning Manager. The steering committee wished Allison well in her new endeavors and appreciation for the work she had done on the plan.

Arnold noted that it's taken some time to establish relationships, with Alix Pierce and now Allison leaving the committee will need to revisit some past decisions so they can move forward.

Allison explained that this meeting is an opportunity to hear from the steering committee to assist with moving forward. She then:

Reviewed revised visioning meeting doc:

- Review plan element icons: this is how we envision the plan being organized.
- Shows how all the components of plan are connected
- Organizing this way conveys the message to the community, Assembly, future developers.

Discussed making Douglas a more year round location. Supporting homebased opportunities through changes to zoning. Dense, walkable downtown core. Etc.

This plan was the first started with SRRC in place so staff has been developing an equity matrix for this plan. The concept is to run proposed action items through the matrix to:

- Have a better, more equitable plan
- Help the public, steering committee, Planning Commission and Assembly better understand the plan
- Staff has examples of equity matrix. (concept; haven't picked the screening questions yet)

Allison noted the Google document has the draft the vision statement Focus Areas completed so far:
Cordova, West Juneau

Still to do: Downtown, Commercial Area

- Established boundaries
- Opportunities and constraints
- Information that will lead into Action Items

#### **Next Steps:**

Annette Smith, CBJ Docks and Harbors review of projects/plans at the March 15<sup>th</sup> meeting Michele Elfers, Parks and Rec Deputy Director will review the Parks Plan, budget and CIP project discussion at the March 29<sup>th</sup> meeting

Small business owners

- 1 on 1 and report
- Attend committee meeting to discuss plans, changes, business projections, etc.

Larger landowners (THRHA, Hanna, Bicknell, Goldbelt)

Arnold noted there is a general consensus that the steering committee and community appreciate and like the way Douglas is now. They don't want the plan to recommend monumental changes. They want to enhance and keep what we have.

Carole noted that it's been two years since the public consultation. She suggested a refresh, another public meeting to see what people find important.

Robert says Douglas has a precious community vibe. The general idea for the plan is how to enhance it.

There was general discussion of D18 location: would be recommending zoning changes (example: D18 Savviko Park, hockey rink)

Beth asked about "gateway", what is meant in this plan context.

Allison explained, banners, gateway signage at circle to make the distinction once on the island, even discussion of old town.

Carole asked if a representative from the Douglas Indian Association here today? Will Douglas have Tlingit signage?

Allison noted that the equity matrix will help. She also noted that Peter from the Douglas Indian Association was there.

Linda wondered if there should be a sign for the old village site to signify what has happened.

Rebecca asked if there is a schedule for moving the plan forward?

Allison responded meetings are scheduled for March 15<sup>th</sup> Annette, from Docks and Harbors and March 29<sup>th</sup> Michele from Parks and Rec.

Linda asked if we can invite a AKDOT representative to revisit to answer questions because there are 2 more years of construction; if more money can they do it in one.

Peter: Asked if we have a project timeline?

Allison outlined the steps and timeframes as follows:

Focus areas

**Equity framework** 

Action Items

Completed by summer mid-summer

Summer for document

Fall public outreach

Planning Commission through the holidays.

Arnold stated it is important to keep things moving along.

Peter asked when are we planning for our action items to be implemented – when to see if it is reasonable to look at shovel ready projects. Nice to have the timeline.

Carole suggested that if Covid is in new phase maybe weekend get together to put this moving forward instead of a series of shorter meetings.

Staff noted they would look into this options.

#### **VI. Committee Comment**

Arnold thanked Allison for guiding the group through the process.

Carole thanked Allison for a wonderful job and getting things accomplished even when CBJ didn't mesh with our ideas.

Beth noted being a bit overwhelmed jumping in at this stage, will need a bit of time to ramp up. Arnold responded that that is actually reassuring.

### VII. Scheduling Meetings

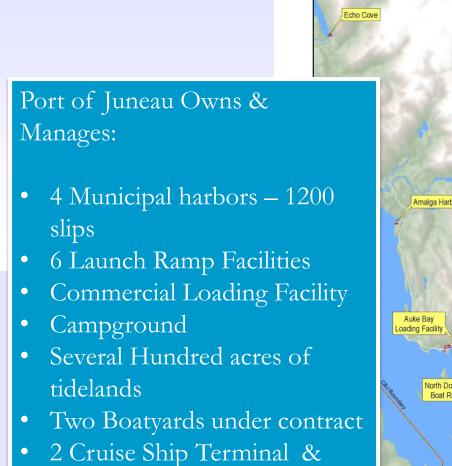
Beth will poll the committee for possible meeting dates beyond March 29th

### VIII. Adjournment

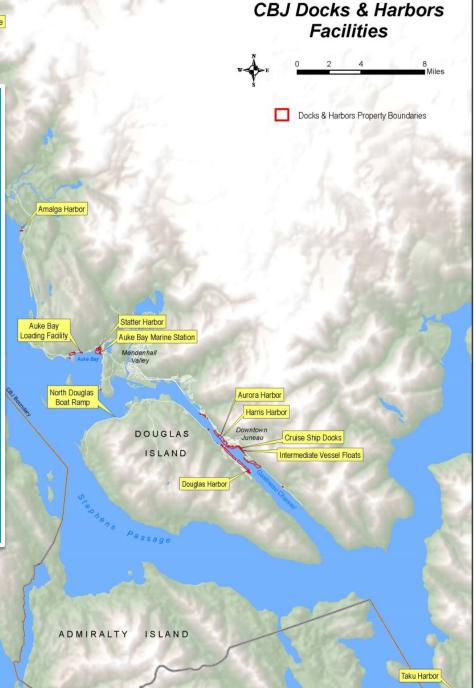
The meeting was adjourned at 6:05 pm.

Next Meeting Date: March 15, 2022, via ZOOM

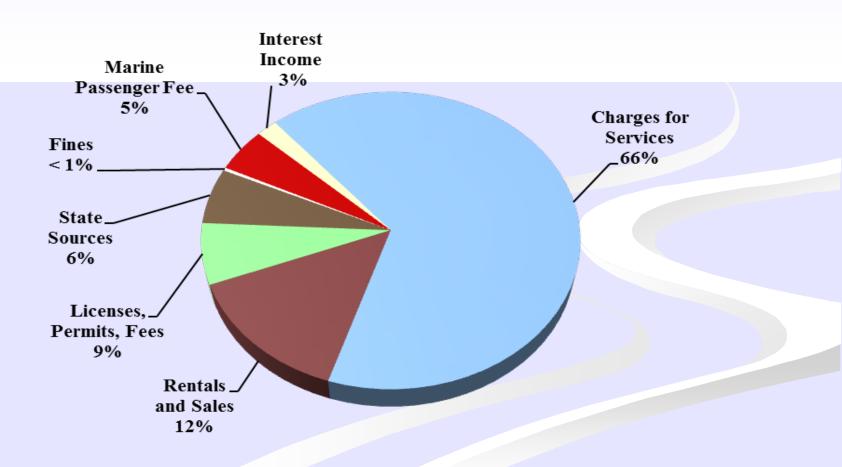




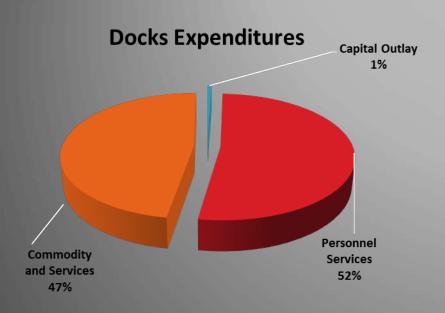
Parking Lots

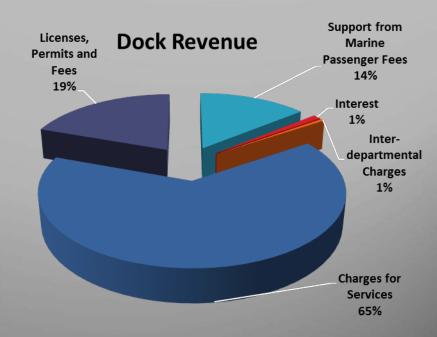


# FY21 Docks & Harbor Combined Revenue Sources



# Docks Budget FY20=\$1.78

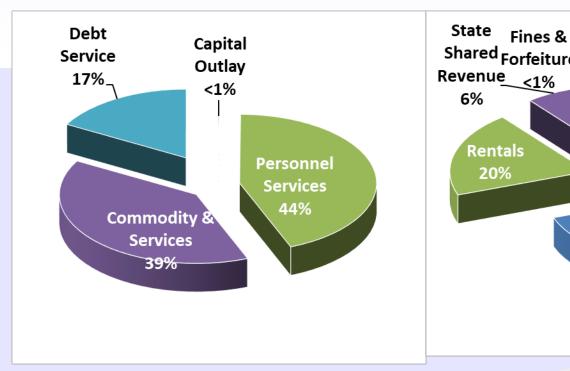


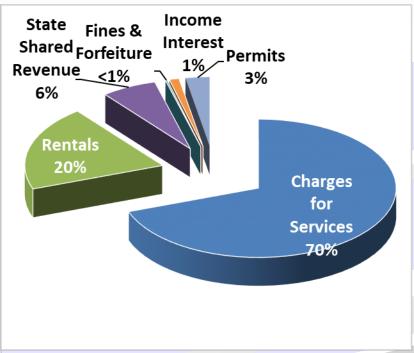


# **Harbor Budget** FY22 \$4.37M

# **Harbors Expenditures**

# **Harbors Revenue**





# Capital Projects Last 13 Yrs

# Docks & Harbors Infrastructure Investment (2008-2021)

В	Auke Bay Loading Facility	\$13M		
	ABLF – Marine Services Yard	\$.3M		
	Statter Harbor Ph I	\$9M		
	Statter Harbor Ph II	\$13M		
	Statter Harbor Ph III	\$12M		
-	Aurora Harbor Re-Build – Ph I	\$11M		
*	Aurora Harbor Re-Build – Ph II	\$4M		
	Douglas Harbor Re-Build – Ph I	\$.3M		
	Douglas Harbor Re-Build Ph II	\$6M	(ACOE)	
	Douglas Harbor Re-Build - Ph III	\$6M		
-	Visitor Center & Port Field Office	\$8M		
	Cruise Ship Terminal Staging - Ph I	\$2M		
	Cruise Ship Terminal Staging - Ph II	\$3M		
	Cruise Ship Floating Berths – Ph I, II	\$70M		
•	Archipelago Property Purchase	\$1M		
	Archipelago Property Development – Phase I	\$12M		
	Aurora & Harris Harbor Dredging	\$4M	(ACOE)	
	Zinc Pile Anode Projects	\$.5M		
		\$175M		
	Norway Point to Bridge Park Master Plan	\$103M	(Est.)	
ь	Marine Park to Taku Dock Urban Design Plan	\$21M	(Est.)	
	Auke Bay Marine Station Conceptual Plan	\$66M	(Est.)	
	Small Cruise Ship Master Planning Study	\$25M	(Est.)	
		\$215M		

# So......What is in the Docks & Harbors Immediate Future?

# **Downtown Waterfront Improvements**

Downtown Waterfront Improvements (\$12.4M) - Completion April 2021

Small Cruise Ship Moorage Study (\$112K) – Completed February 2021

Large Berth Shorepower Design (\$227K) – Completion August 2021

Cruise Ship Docks Electrification – Grant Application Submitted July 2021

Small Cruise Ship Infrastructure Master Plan - Grant Application submitted July 2021

# **Statter Harbor Improvements**

For Hire Facility Phase III A (\$4.1M) – Completed September 2020

For Hire Facility Phase III B (\$4.4M) - Completion May 2021

For Hire Facility Phase III C (\$4M) – Future

# **Douglas Harbor**

Pile Anode Installation (\$148K) – Completed July 2020

## Harris Harbor

Pile Anode Installation (\$180K) – Completed September 2021

## Aurora Harbor

Phase III (\$8M) – Future

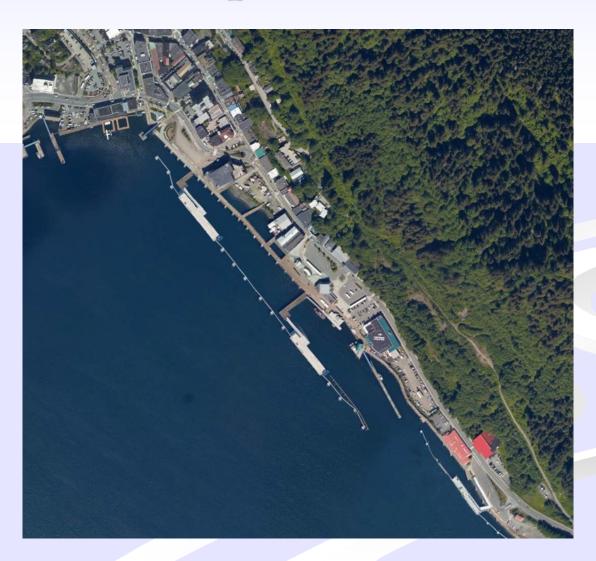
Juneau Fisheries Terminal (\$25M) – Grant Application submitted July 2021

# **Seawalk Improvements**

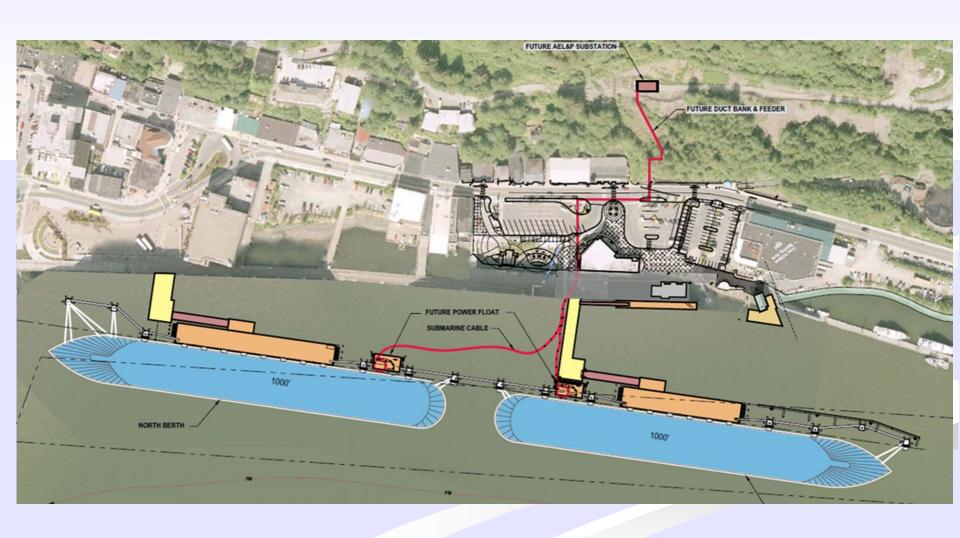
Seawalk Improvements (\$1.3M) – Completion January 2023

Taku Seawalk Redecking (\$150K) – Completion January 2022

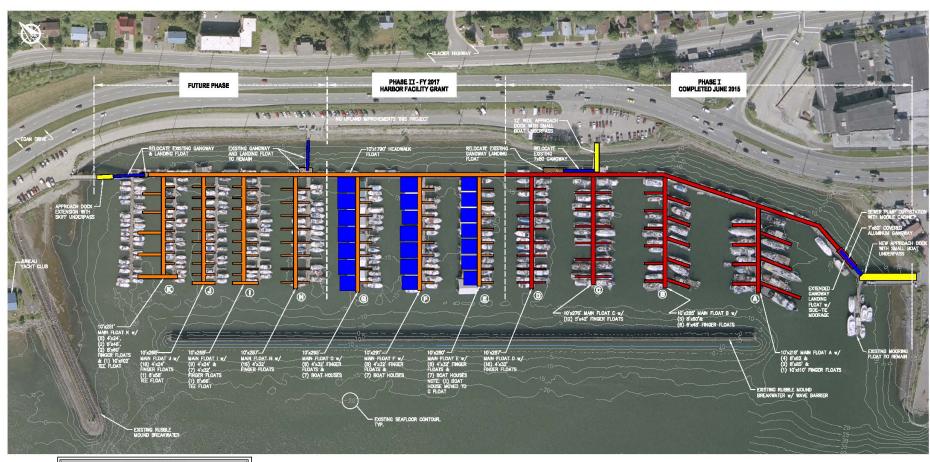
# What have we got in our future plans?



# **Future Shore Power**



# **Aurora Harbor ReBuild**



MCORAGE FLOAT SUMMARY				
SLIP LENGTH	EXISTING CAPACITY	PROPOSED CAPACITY		
24 FT	184	75		
32 FT	125	135		
COVERED MOORAGE (42' TO 45')	42	42		
42 FT	39	28		
48 FT	0	18		
60 FT - 63 FT	20	27		
BS FT	7	5		
100 - 110 FT	0	3		

MODIE: ADDITIONAL SMALL VESSEL SIDE—TIE MOORAGE IS AVAILABLE ON SHORE SIDE OF HEADWALK FLOAT, NOT COUNTED IN EITHER EXISTING OR PROPOSED MOORAGE SUMMARY APPROX. 35 VESSELS (UP TO 24' LENGTH).

# **AURORA HARBOR REBUILD**

# **MASTER PLAN**





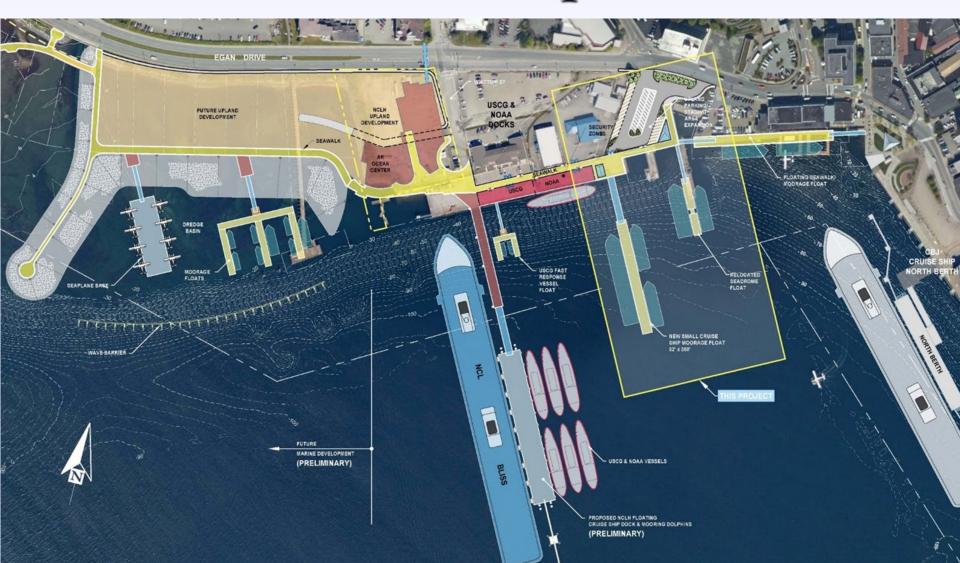




Phone: 907-586-2093 Pan: 907-586-2099 www.padengineera.com

AURORA HARBOR REBUILD

# Small Cruise Ship Infrastructure – Preferred Option



# Proposed Uplands Development

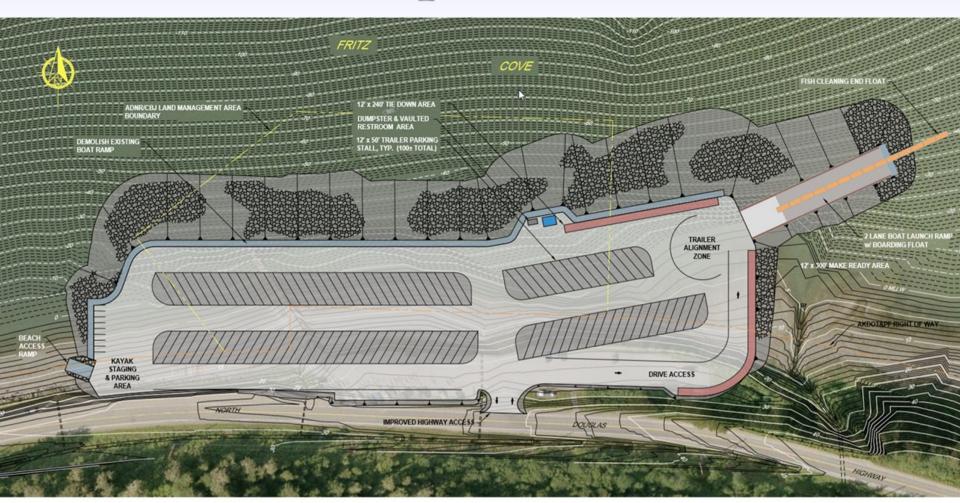


# CBJ Engineering Seawalk

Extension - Franklin to AJ Dock



# North Douglas Launch Proposed Expansion



# Statter Phase I, II, III & ABMS Float



# Statter Harbor Master Plan

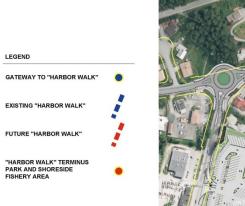


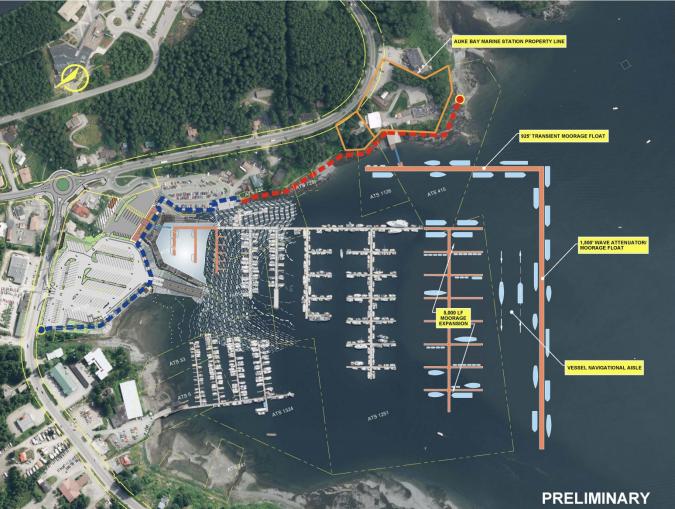




# **AUKE BAY MARINE STATION**

# **DRAFT** PORT FACILITY REDEVELOPMENT PLAN







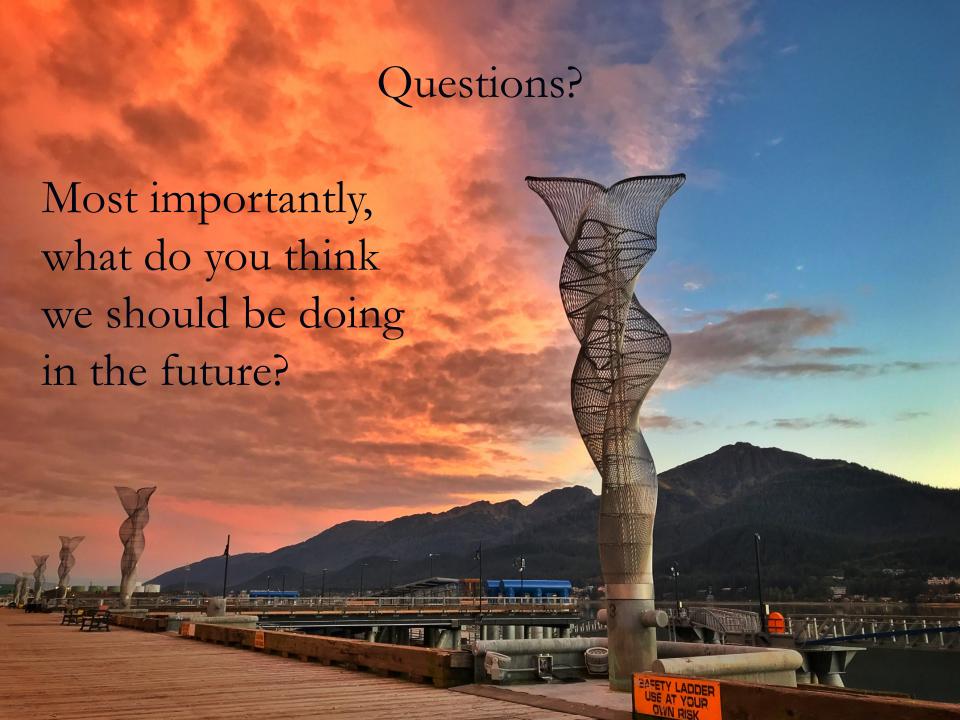








What About Douglas?



#### Taking what we heard from the public, the following Plan Elements were created:

#### Plan Elements – These will essentially be the chapters of the plan.

- A Connected Community
- A Distinctive Community
- A Sustainable & Future Focused Community
- A Prosperous Community
- A Healthy & Active Community Healthy Community
- A Culturally & Artistically Rich Community

### What is a connected community?

- A community that is connected through...
- Transportation
  - o Reliable Public transit
  - o Neighborhoods connected to each other and the rest of Juneau through public transit
  - Non-motorized connections between neighborhoods through bike and pedestrian pathways
  - Safe non-motorized routes between Douglas and the rest of Juneau
  - o A greater connection to the waterfront
- Information Technology
  - A library that serves as a technology hub for the community
  - o Expanded public WiFi around public places
  - Free or cost reduced WiFi installed at existing and new mixed income/affordable housing development
- Social Interactions
  - Safe and convenient walking and biking options
  - Public spaces that encourage social interactions (Streets comprise roughly 20-30% of the built environment. They could be doing more than just moving people and objects from A to B.)
  - Proper winter maintenance of walking and biking routes, including snow plowing and proper lighting.
  - o A harbor that encourages people to linger and interact with one another.
  - Year-round public events

### What is a distinctive community?

- A community that is distinctive has...
  - Community gathering spaces and places like Sandy Beach/Savikko Park, Perseverance
     Theatre, The Pubs, post office, Treadwell Ice Arena.
  - Public gathering spaces that are colorful and unique

- Many of Douglas' gathering spaces are destinations that draw people from all over Juneau.
- The island identity plays a big role in making Douglas distinct and separate from the rest of Juneau.
- Gateways that welcome people into the community
- Spaces for the display of public art
- Minimal design standards that maintain the unique character of the historic Douglas Townsite.
- Douglas' topography creates a linear built environment sandwiched between the water and the mountains.
- Douglas has a unique history that should be acknowledged and shared; the good and the bad.
- A place with people that you won't find anywhere else (a lot of characters in Douglas)
- Douglas has sub-communities that have their own identity the Sandy Beach dog walkers; neighborhood groups; Mt. Jumbo seniors; anymore?

#### What is a prosperous community?

- A community is prosperous by...
  - Supporting home-based (live/work) opportunities through zoning and incentives like parking reductions
  - Intentional growth where infrastructure already exists
  - Diverse small-business opportunities through zoning
  - Incentive small-scale commercial/mixed-use development/redevelopment with parking reductions, density bonuses, tax abatements, etc.
  - Encouraging a mixture of new housing development that maintains and enhances the character of existing neighborhoods
  - Planning more winter public events at Savikko Park as a way to bring more people into the downtown core
  - Providing centralized public parking for local businesses (small parking garage)

#### What is a sustainable and future focused community?

- A community is sustainable and future focused by...
  - Access to renewable energy sources
  - More public EV charging stations
  - Smart growth technologies (call out box of what smart growth is)
  - Safe, convenient and dependable public transit
  - Encouraging dense walkable development in the commercial core (mixed-use downtown core)
  - o Requiring or incentivizing bike racks be installed in new development
  - Installation of more public bike racks at public buildings and spaces
  - Incentivize construction of LEED certified buildings

How will SE Alaska be impacted by climate change? (More rain, less snow on average?
 Land accretion?)

#### What is a healthy & active community?

- A community that is healthy and active has...
  - Infrastructure that supports organic social interactions
    - Adequate pedestrian and bicycle infrastructure that is maintained yearround
    - Safe outdoor and indoor public spaces
    - Has available land for community gardens
    - Access to quiet nature settings
  - o A community with recreational choices accessible to all community members
    - Easy neighborhood access to trails
    - Access to the water
    - Access to youth & adult recreation programs
    - Indoor and outdoor recreation opportunities
    - Active winter public events

#### What is a culturally and artistically rich community?

- A community that is culturally and artistically rich...
  - Supports the places and programs needed for art and expression
    - Ex: Juneau makerspace, art in public places, Perseverance Theater
    - Zoning that encourages live/work spaces for artists
    - Provides space for community festivals and events that showcase local artists.
    - Requires public art to be a part of renovation and maintenance infrastructure projects.
  - o Embraces equity, diversity and inclusion

**Equity**: In 2021, the CBJ Assembly appointed the Systemic Racism Review Committee. This Committee is tasked with, among other things, reviewing zoning and land use ordinances to ensure that we are not inadvertently furthering inequality in our policies and practices. Moving forward, CDD plans will have an equity component.

- Planning for social equity means recognizing planning practices that have had a disparate impact on certain communities and actively working with affected residents to create better community for all.
- CDD is recommending an equity framework similar for the Douglas / West Juneau Plan.
  - The framework will consist of criteria filters that the plan's action items will be run through.
  - The Steering Committee should identify objectives that the criteria aim to achieve.
  - Example Objectives:

- Ensure that all residents, no matter their income or background, have access to and feel
  welcome in our community anchors. (Examples of community anchors are Douglas
  Library, Treadwell Ice Arena, Perseverance Theatre, Savikko Park and Sandy Beach, as
  well as neighborhood parks)
- 2. Prioritize investment in effective transportation that supports transit-dependent and walking/biking dependent residents.
- 3. Acknowledge historical land ownership and original place names where they exist.
- 4. Acknowledge the history of Alaska Native displacement in Douglas.
- 5. Limit further cultural displacement.
- The Steering Committee's first step would be creating and approving objectives for the equity matrix.
- The second step would be to create criteria filters. These should be questions that the Committee asks themselves when drafting the plan's goals and action items.
- The criteria questions could be as simple or complex as the Committee deems necessary.

  Simple question could be "Does this action item further the objectives of the equity matrix?"

Resources to better understand the equity issues and how the goals and action items in this plan can help:

https://juneau.org/index.php?gf-download=2020%2F08%2FOrd2020-32cam-Creating-Systemic-Racism-Review-Committee-Final.pdf&form-id=22&field-

<u>id=11&hash=4d95f1a5e4ea5d2dab7a3d4956ab7e1dd3fe5b8c9c8226367a37b175c81d02ec</u>

#### https://allincities.org/toolkit

 $\frac{\text{http://www.seattle.gov/Documents/Departments/OPCD/OngoingInitiatives/SeattlesComprehensivePla}{n/\text{EDIImpPlan042916final.pdf}}$ 

### **Working Table of Contents**

- I. Introduction
  - a. Brief History of the Area
  - b. The Planning Process
  - c. Planning Context (why this plan is needed and how it relates to other adopted plans)
  - d. Measuring Our Success
  - e. Implementation (Making It Happen) Denver Comp. Plan pgs. 20 & 22
- II. Equity Framework
  - a. What It Is and Why Its Needed
  - b. Framework Objectives
  - c. Equity Filters
- III. Strong and Authentic Neighborhoods (boundary maps, what makes each neighborhood distinct, active photos, architectural photos)
  - a. Downtown Commercial Core & Douglas Harbor
  - b. Douglas Townsite

- c. West Juneau
- d. Cordova
- IV. Plan (Vision) Elements Douglas will be... (Vision Statement)
  - a. A Connected Community
    - 1. Goals
    - 2. Action Items with Equity Matrix
  - b. A Distinctive Community
    - 1. Goals
    - 2. Action Items with Equity Matrix
  - c. A Sustainable and Future Focused Community
    - 1. Goals
    - 2. Action Items with Equity Matrix
  - d. A Prosperous Community
    - 1. Goals
    - 2. Action Items with Equity Matrix
  - e. A Healthy and Active Community
    - 1. Goals
    - 2. Action Items with Equity Matrix
  - f. A Culturally and Artistically Rich Community
    - Goals
    - 2. Action Items with Equity Matrix
- V. Implementation Table and Timelines