

PARKS & RECREATION ADVISORY COMMITTEE MEETING AGENDA TUESDAY, MARCH 3, 2020 5:30 P.M. CITY HALL ASSEMBLY CHAMBERS

	Agenda Item	Presenter	Action Requested
I.	Call to Order	C. Mertl	
II.	Approval of Agenda		
A.	Agenda Changes	C. Mertl	Motion to approve
III.	Approval of Minutes		
	Meeting of December 3, 2019	C. Mertl	Motion to approve
IV.	Public Participation on Non-Agenda Items	C. Mertl	
V.	New Business Eagle's Edge Playground Donation	D. Bleidorn & M. Elfers	
VI.	Unfinished Business		
VII.	Information Items Downtown Summer Shelter	M. Elfers	
VIII.	Committee, Liaison, and Board Member Reports		
	Chair Report Liaison to the Assembly Board Member Liaisons Other Board Member Business	C. Mertl Wade Bryson Liaisons All	
IX.	Adjournment	C. Mertl	

If you are calling into the meeting, please call the CBJ Bridge Line at 789-2014 at the start time listed above.



TO: Parks & Recreation Advisory Committee

FROM: George Schaaf, Parks & Recreation Director

DATE: February 28, 2020

RE: March 3, 2020 Meeting

DIRECTOR'S REPORT

Please find enclosed the information supporting your agenda topics for this meeting. The meeting is anticipated to last one hour and will take place in the Assembly Chambers at City Hall.

NEW BUSINESS

A. Eagle's Edge Playground Donation (Page 8-14)—Requested by M. Elfers

The Eagle's Edge Subdivision Homeowner's Association has offered to donate a playground to the City & Borough of Juneau, and provide funding for improvements. Eagle's Edge Subdivision is located in Lemon Creek, near the Juneau Police Department. Due to the lack of existing parks and playgrounds in this area, developing additional park space in Lemon Creek is identified as a "Critical Action" in the Juneau Parks & Recreation Master Plan (2019-2029). In 2012, voters approved \$250,000 for design and construction of a new neighborhood park in Lemon Creek. This funding, together with additional resources offered by the homeowner's association, would allow the Department to bring the existing playground up to a high standard.

I request that you recommend the Assembly accept the donation of the Eagle's Edge Playground from the Eagle's Edge Subdivision Homeowners Association.

SUGGESTED MOTION:

The PRAC recommends that the Assembly accept the donation of the Eagle's Edge Playground and that this property be designated a Neighborhood Park to be managed by the Parks & Recreation Department.

INFORMATION ITEMS

A. Downtown Summer Shelter (*Page 15-17***)** – *Requested by M. Elfers*

The Parks & Recreation Department manages the Thane Campground under a lease with AJT Mining Properties to provide temporary seasonal housing with low barriers to entry. The campground is intended to reduce illegal camping and its associated impacts downtown. The existing location is problematic and difficult to manage due to steep terrain and other site conditions. The Department is proposing to move the facility to a new location with better access, and implement a new management plan in partnership with other departments and community agencies. The new location would accommodate the same number of campers, and AJT Mining Properties is willing to lease the new property under similar terms on a temporary basis.



DRAFT MEETING MINUTES

PARKS & RECREATION ADVISORY COMMITTEE

TUESDAY, DECEMBER 3, 2019 – 5:30 PM
CITY HALL CHAMBERS

I. Call to Order at 5:35 p.m. – C. Mertl, Chair

Present: Edric Carrillo, Kirk Duncan (t), Jon Gellings, Chris Mertl, Will Muldoon, Emily Palmer, Tom

Rutecki, Kirsten Shelton **Absent:** Josh Anderson

Staff Present: George Schaaf, Director; Kollin Monahan, Aquatics Manager; Lauren Verrelli, Staff Liaison

II. Agenda Changes – None

III. Approval of Meeting Minutes

A. From October 8, 2019 – K. Shelton makes a change. W. Muldoon moves to approve amended minutes; no objection. *Minutes adopted*.

IV. Public Participation on Non-Agenda Items -

A. <u>G. Schaaf re: Email from Joyanne Bloom:</u> Ms. Bloom sent an email to the PRAC suggesting we direct tour traffic through Cope Park to alleviate the cars on Basin. We gave her an update on the status of the Christopher Trail and that TMBP has Cope Park as a no-go zone for tour operators.

V. New Business -

A. Alcohol Permits:

<u>G. Schaaf:</u> Currently, there is a city ordinance that doesn't allow the possession or consumption of alcohol in any municipal building without prior approval from the City Manager (CBJ 20.25.0809d). Our current process to obtain an alcohol permit to sell alcohol at Treadwell Arena is long and confusing. We worked with our Risk Department and Manager's Office to streamline the process to make it easier for everyone.

<u>W. Muldoon:</u> Is this only for commercial use where alcohol is to be sold? Someone

- <u>W. Muldoon</u>: Is this only for commercial use where alcohol is to be sold? Someone would not be able to bring in alcohol themselves, correct?
- G. Schaaf: That is correct; the ordinance prevents the sale and consumption of alcohol.
- C. Mertl: How does the Arboretum fall under this?
- <u>G. Schaaf:</u> The building is a private resident so we do not hold public events there.
- <u>T. Rutecki</u>: The PRAC recommends that the Parks & Recreation Director adopt Departmental Policy No. 100-001 (Alcohol Permits).

No objection; motion passes.

VI. Unfinished Business -

A. 6-Year CIP Comments:

<u>G. Schaaf</u>: At our last meeting, our current CIP was presented and tonight we have our draft FY21-27 CIP that reflects some changes after staff reviewed it. The key changes that we made to parks & trails are:

- Changed the amount of money requested for general trail repairs which reflects the cost to replace the bridge at the EVC
- Included funding for matching funds for the DOT grant to repair the Kax trail and replace the bridge over Montana Creek
- Updated the list of projects for park & playground maintenance to reflect the current priority (Chicken Yard Park has already been funded in last years CIP)
 - Moved up Hank Harmon Rifle Ranges safety improvements
 - Added Twin Lakes safety path lights

<u>C. Mertl</u>: Is there more information on the land acquisitions and what the intent is? <u>G. Schaaf</u>: For the Outer Point Waterfront and North Bridge Cover, the goal is to acquire particular parcels to consolidate the public land holdings in the respective areas.

C. Mertl: Is appropriate to have CIP match funding for the Juneau Park Foundation?

G. Schaaf: It could be; I would suggest that it would be on a project-by-project basis.

Frankie Pillifant (6th St.): I am here representing the Juneau Nordic Ski Club. I wanted to speak on an item in your CIP list, the Cross Country Running & Skiing Trail Expansion in the FY22 column. More than 300 people are interested/impacted from this CIP within the community. We would like to ask for that \$10,000 to occur this year. We need to new routes identified that would work for a multi-use of trail coalitions in Juneau. We would also like you to look at other recreation funding.

<u>G. Schaaf</u>: Yes, we can move numbers around but it would be the Assembly's call. We can also use funds from trails CIP to pay for staff time to get initial work done.

<u>C. Mertl:</u> I am going to ask to include the Juneau Park Foundation as a line item in the CIP. <u>T. Rutecki:</u> The PRAC recommends that the Assembly adopt the Parks and Recreation Departments 6-year Capital Improvement Plan (FY2021-2027) and move the \$10,000 for the Cross Country Running & Skiing Trail Expansion from FY22 to FY21.

No objection; motion passes.

<u>E. Palmer</u>: The PRAC recommends that the Department add separate funding of \$15,000 for the Juneau Park Foundation to the Capital Improvements Plan (FY21-27).

No objection; motion passes.

VII. Information Items -

A. Aquatics Division Update:

<u>K. Monahan</u>: AGB & DPAC are Parks & Rec's most used facilities with over 80,000 checkin's annually between both facilities that are open over 70 hours per week for public use. We have a fluctuating staff of 100 employees, offers 12-16 group aerobic classes offered every week and have over 1,300 kids enrolled in our swim lessons. We offer multiple membership opportunities: Day passes, 10-visit, monthly and annual passes that gives members access to open swims, saunas, all our group fitness classes, and the fitness

equipment. We also offer American Red Cross programs such as preschool & youth swim lessons, along with lifeguard, CPR/AED, first aid and blood born pathogen classes.

E. Palmer: Are there any plans to add more swim lessons?

K. Monahan: We will be offering private swim lessons starting February 2020.

<u>E. Palmer:</u> How are private lessons going to affect people currently giving private lessons at the pools?

<u>K. Monahan</u>: We are currently working on a commercial use permit specifically for aquatic facilities. This will ensure they are going through all the proper steps to be offering a commercial use activity in our pools. Our private lessons will be another opportunity to offer the community.

<u>E. Carrillo</u>: You had mentioned during our facility tour you were trying to get someone trained within your staff to become a Water Safety Instructor. How is that going?

<u>K. Monahan</u>: We are about to send our DPAC pool supervisor, Noe through the Water Safety Instructor Training Academy in early 2020. Once Noe's completes the academy, we will be able to train all our WSI's in house instead of having to fly trainers in to Juneau.

B. Commercial Use Regulation Update:

G. Schaaf: The Department is conducting a review of our two regulations governing the commercial use of parks and recreation facilities. This is the first review of these regulations since they were established 25 years ago. The number of visitors we had in Juneau has risen from 400,000 in 1995 to over 1.3 million today. The regulations we currently have were not designed for that amount of use we are receiving. Some key changes that staff have come up with is consolidate the two regulations into a single regulation and shift details into the Department Policy Manual. We also will be creating different type of permits (guided tours, vehicle-based tours, vending, film & photograph, special use and facilities). Things that we are not talking about right now are recommendations for specific parks/trails or fee changes. Staff has developed a draft regulation and we already met with our stakeholders (current permittees, TMBP and community groups). We are holding a public open house on December 11 to hear what the public has to say. We are accepting written comments through January 15 and then it goes through the Assembly process before it is adopted.

VIII. Committee, Liaison, and Board Member Reports

- A. Chair Report— None
- **B.** Liaison to the Assembly Report— Eaglecrest is working on a no smoking policy; Assembly went up to Anchorage for the AML where inclusive play at Project Playground was praised. The dockless vehicles moratorium has been extended for another year and there has been a permanent ban on bikes and scooters in downtown. OHV location needs to be tested to move forward. Visitor Task Force meetings have begun.

C. Liaison Reports—

Aquatics – W. Muldoon: they passed the fee policy; discussing private/individual lessons.

<u>YAB</u> – T. Rutecki: New board members; asked to get the \$17.5K back for the youth grants; they will be holding a meeting with grant applicants.

<u>Eaglecrest</u> – E. Palmer: passed no smoking policy; reservations are now open for the new cabin.

<u>Jensen-Olson Arboretum</u>— E. Carrillo: had a subcommittee meeting with the Finance Director.

JNU Urban Forestry – J. Gellings: None

<u>Lands</u> – C. Mertl: None.

Park Foundation— C. Mertl: website is under construction

<u>Treadwell Arena Board</u> – K. Duncan: None.

<u>TrailMix</u>— K. Shelton: had their fundraiser.

<u>1% for Art</u>— J. Anderson: None.

Other Member Business – None.

Adjournment - 7:29 p.m. Having no other business before the board.

Respectfully submitted by Lauren Verrelli, Recreation & Public Services Manager, 1/7/2020



TO: Parks & Recreation Advisory Committee

FROM: Michele Elfers, Parks & Recreation Deputy Director

DATE: February 28, 2020

RE: Eagle's Edge Homeowner's Association Park Proposed Donation

The Eagle's Edge Subdivision Homeowner's Association (HOA) would like to donate a park parcel to CBJ to ensure the continued use of the land as a neighborhood park. The park was constructed approximately 13 years ago and is maintained by the HOA. The donation of the park will allow the HOA to disband and discontinue maintenance.

The attached aerial photo shows the location of the park in Lemon Creek and current park condition. The park contains a basketball court, swing set, climbing structure, picnic and grass area, slide, small play elements and a maintenance shed. The equipment is in moderate condition and will need some replacement of components due to rust and wear. The court surface is in very good condition but the surfacing of the playground areas will need replacement. The HOA will donate approximately \$100,000 to fund upgrades to the park and they are currently discussing this donation with the Park Foundation.

CBJ has recognized a need for additional park space in Lemon Creek for many years. The Parks and Recreation Master Plan, 2019 identifies a need for additional recreation service parks in Lemon Creek. The Lemon Creek Area Plan, 2018 includes an action item to "Identify and construct additional parkland in the area with continued input from the public." In 2012 voters approved \$250,000 in temporary sales tax funding for the planning and construction of a neighborhood park in Lemon Creek. This funding is still available for this use. Improvements to the park to achieve the CBJ standard of safety including ADA accessibility and fall protection are estimated at \$225,000. The funding provided by the HOA and the additional sales tax funding will be sufficient to improve the park.

Staff requests that the PRAC provide a recommendation to the Assembly for the acquisition of this property by donation.









MEMORANDUM

CITY/BOROUGH OF JUNEAU

Lands and Resources Office 155 S. Seward St., Juneau, Alaska 99801 Dan.Bleidorn@juneau.org (907) 586-5252

TO: Parks & Recreation Advisory Committee

FROM: Daniel Bleidorn
Dan Bleidorn, Deputy Lands & Resources Manager

SUBJECT: Land Donation proposal

DATE: February 25, 2020

Eagles Edge Homeowners Association consists of a roughly 90 lot subdivision located in Lemon Creek. Eagles Edge includes a neighborhood recreation area that the Homeowners Association is mandated to maintain via plat note number 3 on the attached Plat 85-24. The plat states that the Association shall be responsible for maintaining the recreation area and that these designated areas cannot be changed, abandoned or altered without approval of the City and Borough and "failure to maintain these designated areas may result in a lien on each lot for it's per rata share of necessary costs."

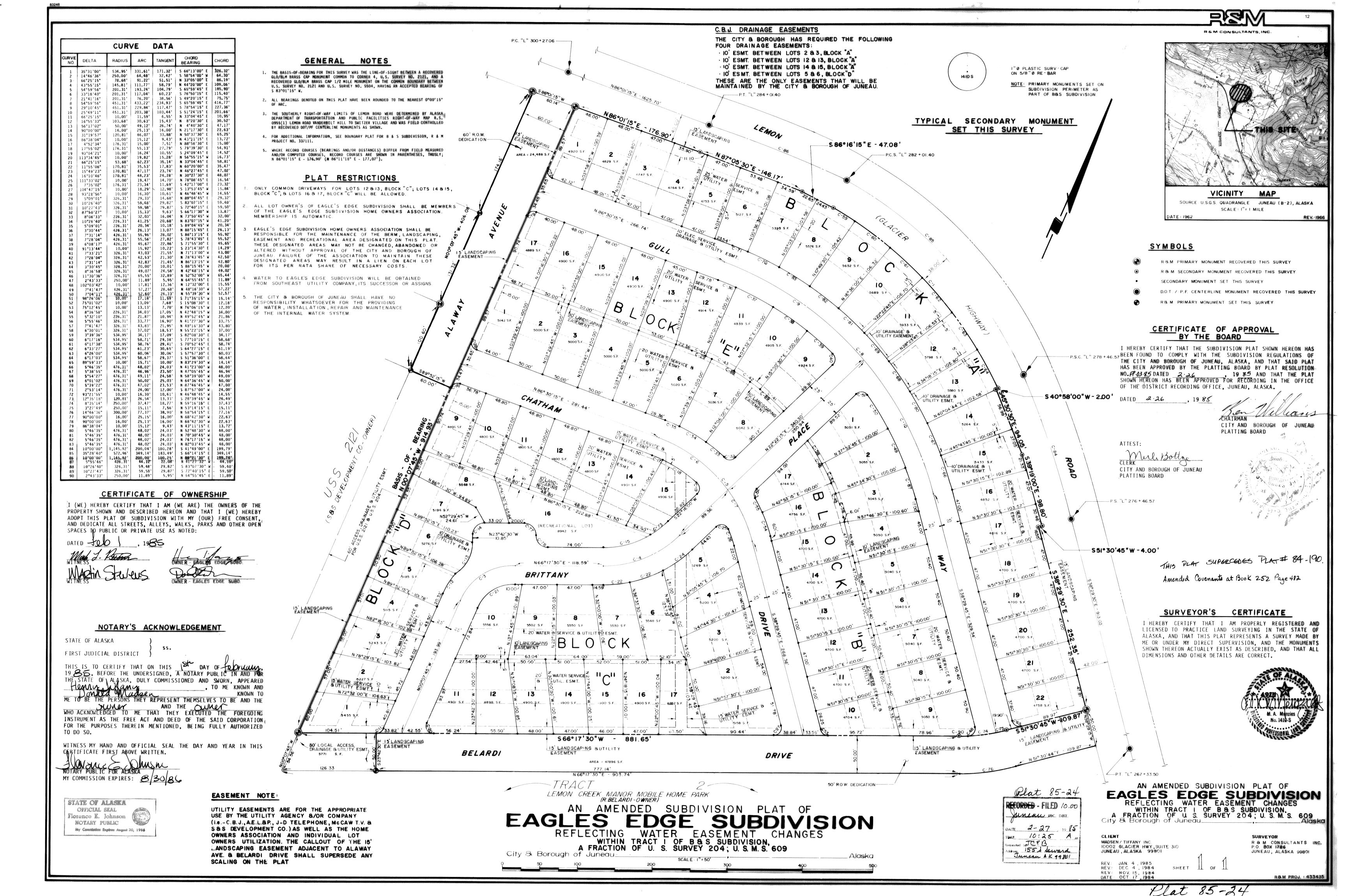
Eagles Edge Homeowners Association is currently working through the process to dissolve. In order to dissolve the Homeowners Association, they must first receive authorization from the City and correct or update any plat notes that pertain to the Association maintaining improvements. The Association has offered the recreation lot to the City as a land donation, in order to clear the plat note related to maintaining the area. Prior to the City accepting this lot and removing the plat note the Assembly must first authorize this acquisition by adopting a resolution.

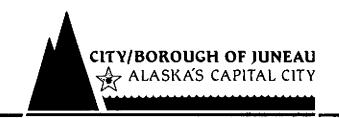
53.04.030 - Grants and gifts. Real property to be acquired as a grant or as a part of a program of grants or which is offered to the City and Borough as a gift, or at less than fair market value and which is not required for an approved project, may be accepted only upon the approval of the assembly by resolution.

One of the major barriers to designating additional parkland in Lemon Creek has been the lack of centralized land and this donation would provide the City with a roughly 9,000 square foot lot. Upon a recommendation from the PRAC, the Lands Committee will discuss this item, followed by a public hearing and adoption of a resolution by the assembly authorizing the Manager to accept this property.

Staff Recommendation: Staff requests that the PRAC provide a recommendation to the Assembly for the acquisition of this property by donation.







CITY AND BOROUGH OF JUNEAU, ALASKA

PLANNING COMMISSION

Platting Resolution, Serial No. FP-03-85

WHEREAS, R & M Engineering,

has applied to the City and Borough Planning Commission in proper form for approval of the following described subdivision:

An amended subdivision plat of Eagles Edge Subdivision reflecting water easement changes within tract 1 of B & S Subdivision a fraction of U.S.Survey 204 U.S.M.S. 609

WHEREAS, the Commission finds that the proposed subdivision complies with subdivision regulations of the City and Borough of Juneau, Alaska.

BE IT RESOLVED BY THE CITY AND BOROUGH PLATTING COMMISSION AS THE PLATTING AUTHORITY FOR THE CITY AND BOROUGH OF JUNEAU, ALASKA:

That the said application for a subdivision plat of the above described property is hereby granted.

🖆 Dated: Febraury 26, 1985

CITY AND BOROUGH OF JUNEAU, ALASKA PLANNING COMMISSION

·By

Chairman

Attest:

Will Buttye

Dated: 2/26/85

85- 001623.

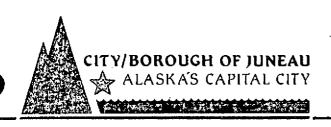
|0.00 |RECORDED-FILED| |JUNEAU REC. |DISTRICT

FEB 27 10 25 AM '85 REQUESTED BY JC FB

ADDRESS 155 Deward

Juneau AK 99801

—155 South Seward Street, Juneau, Alaska 99801 –



CERTIFICATION OF PAYMENT OF TAXES

AND SPECIAL ASSESSMENTS

I, the undersigned, being duly appointed, qualified Treasurer or Deputy Treasurer for the City and Borough of Juneau, First Judicial District, State of Alaska, do hereby certify that, according to the records of the City and Borough of Juneau, the following described property is carried on the tax records in the name of:

Mad-Tiff Development			
Description			
Tr. 1 B & S Sub			
Parcel Code Number			
5-B13-0-107-001-i			
and that, according to the records in my possession, all taxes and special assessments assessed against said lands and in favor of the City and Borough of Juneau are paid in full; that current taxes of the year will be due on or before 9/30,			
Deputy Treasurer or Treasurer City and Borough of Juneau			
2-27.85			
Date			
<pre>1/1 to 7/1 Authorization to Split Attached</pre>			



TO: Parks & Recreation Advisory Committee

FROM: Michele Elfers, Deputy Director of Parks and Recreation

DATE: February 28, 2020

RE: Downtown Summer Shelter

Background

Thane Campground is located about 1.5 miles south of downtown Juneau. The Parks and Recreation Department manages the campground from April to October under a lease with AJT Mining Properties executed in 1999. Consistent with this lease, the campground is intended to provide a seasonal housing option that minimizes illegal camping and associated impacts, including garbage, human waste, and bear conflicts. The campground was originally managed by the Lands & Resources Division; the Parks & Recreation Department assumed responsibility for the facility in 2010.

Current Situation

The campground's current location and design contributes to these problems: A total of 18 campsites are located along an old mining road perched high above a common area with garbage cans and portable toilets; visibility is limited due to terrain and vegetation; and access to the site is by a steep trail. This means park rangers and JPD officers cannot see potential hazards or threats and there are limited routes for egress. Vehicle access is impossible, so all maintenance work must be done by hand and CCF/R must use the steep trail. Each year, thousands of pounds of trash must be removed from abandoned campsites by hand, and hazardous materials and sharps create a dangerous situation for staff.

Working with the CBJ Housing Officer, the Parks & Recreation Department evaluated how other cities in the country are dealing with similar issues. We learned that many communities have created temporary housing options with low barriers to entry for people experiencing homelessness, such as campgrounds or small huts. Most of these facilities are intended to provide temporary housing in a managed environment while social workers work to place residents in more permanent housing.

Proposed Relocation

By applying a similar model in Juneau and relocating the campground to a more accessible location, we believe the facility can better serve its intended purpose while also improving safety for campers and CBJ personnel. AJT Mining Properties is willing to lease property to the CBJ that is better suited for this type of use than the existing campground. The new location (see attached) is slightly closer to downtown, accessible by vehicles, wider, flatter and more open. The Parks & Recreation Department would lease this property on a temporary basis while the CBJ evaluates a permanent site. A maximum of 20 campsites would be provided.

In addition to providing a safer, more accessible location, we are developing a comprehensive management plan that will include daily visits by JPD, park rangers, and park maintenance staff. The CBJ Homelessness Coordinator will also provide intake services to the campers to ensure they are entered into the Homeless Management Information System (HMIS) database, and connect campers to socials services.

Conclusion

The Department intends to continue providing a low-barrier Downtown Summer Shelter at a new location with improved access, better visibility, reduced maintenance costs, and enhanced services that will better serve people experiencing homelessness. We believe these changes are necessary to reduce crime, alleviate illegal camping elsewhere in downtown Juneau, reduce garbage created by illegal campsites, provide a safe place for people to sleep, and meet basic human needs.

Downtown Summer Shelter Vicinity Map

